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CENTRAL DIST. OF CALIF.  
LOS ANGELES

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18 UNITED STATES DISTRICT COURT  
 19 CENTRAL DISTRICT OF CALIFORNIA

21 ISIDORA LOPEZ-VENEGAS; ANA  
 MARIA DUEÑAS; GERARDO  
 22 HERNANDEZ-CONTRERAS; EFRAIN  
 GARCIA-MARTINEZ; SAMUEL NAVA;  
 23 ALEJANDRO SERRATO; ARNULFO  
 SIERRA; GENARO MUÑOZ-FLORES,  
 24 individually and on behalf of all others  
 25 similarly situated; CANDELARIA FELIX,  
 as next friend of YADIRA FELIX;  
 26 PATRICIA ARMENTA, as next friend of  
 MARTA MENDOZA; GORGONIO  
 27 CABRERA; COALITION FOR HUMANE  
 28 IMMIGRANT RIGHTS OF LOS

Case No. 13-cv-03972 JAK  
 (PLA)

**FIRST AMENDED  
 COMPLAINT FOR  
 DECLARATORY AND  
 INJUNCTIVE RELIEF AND  
 PETITION FOR WRIT OF  
 HABEAS CORPUS**

**CLASS ACTION**

**(1) VIOLATION OF THE  
 ADMINISTRATIVE PROCEDURE  
 ACT, 5 U.S.C. § 551, ET. SEQ.**

1 ANGELES; POMONA ECONOMIC  
2 OPPORTUNITY CENTER; and SAN  
3 BERNARDINO COMMUNITY SERVICE  
4 CENTER,

5  
6 Plaintiffs,

7 v.

8 RAND BEERS, ACTING SECRETARY OF  
9 HOMELAND SECURITY; THOMAS  
10 WINKOWSKI, DEPUTY  
11 COMMISSIONER, U.S. CUSTOMS AND  
12 BORDER PROTECTION; JOHN  
13 SANDWEG, ACTING DIRECTOR,  
14 BUREAU OF IMMIGRATION AND  
15 CUSTOMS ENFORCEMENT (“ICE”);  
16 PAUL BEESON, CHIEF BORDER  
17 PATROL AGENT, SAN DIEGO SECTOR;  
18 GREGORY ARCHAMBEAULT, ICE  
19 FIELD OFFICE DIRECTOR, SAN DIEGO;  
20 DAVE MARIN, ACTING ICE FIELD  
21 OFFICE DIRECTOR, LOS ANGELES,

22 Defendants.

**(2) VIOLATION OF THE  
IMMIGRATION AND  
NATIONALITY ACT, 8 U.S.C.  
§ 1101, ET. SEQ.**

**(3) VIOLATION OF THE FIFTH  
AMENDMENT OF THE U.S.  
CONSTITUTION (PROCEDURAL  
DUE PROCESS)**

**(4) VIOLATION OF THE FIFTH  
AMENDMENT OF THE U.S.  
CONSTITUTION (SUBSTANTIVE  
DUE PROCESS)**

## 18 INTRODUCTION

19 1. The immigration enforcement agencies operating in Southern  
20 California regularly pressure, deceive, and threaten Mexican nationals who are  
21 eligible to reside in the United States *lawfully*—and have built lives in the United  
22 States over decades—into signing their own expulsion orders through misuse of a  
23 process known as “voluntary departure.” These abusive and illegal practices rob  
24 victims of their right to seek relief from removal. As administered and practiced in  
25 Southern California, the “voluntary departure” program has become a regime of  
26 unlawful coerced expulsion—one which tears numerous families apart every year.

27 2. Several courts have noted that voluntary departure is the immigration  
28 equivalent of a criminal plea bargain. An individual who consents to voluntary

1 departure avoids removal proceedings and possible detention, and in return accepts  
2 expulsion from the United States. The criminal plea process, however, includes  
3 rigorous procedural protections. In contrast, as administered in Southern  
4 California, the “voluntary departure” program is unconstitutional and violates the  
5 immigration enforcement agencies’ own statutes and regulations.

6 3. Voluntary departure must be accepted knowingly and voluntarily. Yet  
7 in Southern California, immigration officials’ misstatements, omissions, pressure,  
8 and/or threats prevent this from happening. For instance, immigration officers  
9 regularly tell individuals that: (1) if they do not agree to “voluntary departure” they  
10 will be incarcerated for months; and (2) if they take “voluntary departure” they can  
11 quickly and easily “fix” their papers in Mexico so that they can thereafter reside  
12 legally in the United States. Such statements are patently false and fail to convey  
13 the consequences of taking voluntary departure. Immigrants who elect not to  
14 pursue voluntary departure are not automatically or necessarily detained pending a  
15 hearing before an immigration judge. Moreover, obtaining a visa to return to the  
16 United States from Mexico after a voluntary departure can be slow and difficult, if  
17 not entirely impossible. Persons who would be eligible to remain in the United  
18 States legally if they appeared before an immigration judge instead of taking  
19 voluntary departure lose the ability to pursue many paths to legal status.  
20 Additionally, after leaving the United States, many individuals are precluded from  
21 obtaining a visa to return to the United States for up to ten years—even though they  
22 could have obtained legal status if they had not been misinformed or coerced into  
23 accepting voluntary departure.

24 4. Immigration officers’ misstatements and omissions are exacerbated by  
25 the fact that they regularly pressure individuals to agree to voluntary departure  
26 before they have had any opportunity to speak to an attorney.

27 5. Immigration enforcement agencies in Southern California expel  
28 individuals who have taken voluntary departure as rapidly as logistically possible—

1 in many instances, on the same day. This practice violates the agencies' governing  
2 regulations, which require that immigration officers exercise discretion to  
3 determine whether to allow an individual who has taken voluntary departure a  
4 period of up to 120 days to leave the United States. Thus, individuals who have  
5 been in the United States for decades are unlawfully ripped from their families and  
6 established lives *for up to ten years* without having time to consider their other  
7 legal options, put their affairs in order, or even say goodbye to family members.

8 6. Plaintiffs seek declaratory and injunctive relief to correct immigration  
9 enforcement officers' unlawful voluntary departure practices in Southern  
10 California. Individual Plaintiffs Isidora Lopez-Venegas, Ana Maria Dueñas,  
11 Gerardo Hernandez-Contreras, Efrain Garcia-Martinez, Samuel Nava, Alejandro  
12 Serrato, Arnulfo Sierra, and Genaro Muñoz-Flores (collectively, the  
13 "Representative Plaintiffs"), and Candelaria Felix, as next friend of Yadira Felix,  
14 Patricia Armenta, as next friend of Marta Mendoza, and Gorgonio Cabrera  
15 (collectively, with the Representative Plaintiffs, the "Individual Plaintiffs") are in  
16 Mexico after Defendants' agents deceived, pressured, threatened and forced them  
17 into taking voluntary departure. The Individual Plaintiffs seek a declaration that  
18 their expulsion from the United States was unlawful, an order that they be returned  
19 to the United States in the legal position that they occupied before that expulsion  
20 and an order mandating the implementation of legally adequate safeguards over  
21 Defendants' implementation of voluntary departure in Southern California. The  
22 Representative Plaintiffs seek the same relief on behalf of a class of similarly  
23 situated individuals who would have had a plausible basis to reside legally in the  
24 United States under the immigration laws and programs of the Department of  
25 Homeland Security had they not been expelled pursuant to the unlawful voluntary  
26 departure program as administered in Southern California. Coalition for Humane  
27 Immigrant Rights of Los Angeles, Pomona Economic Opportunity Center, and San  
28 Bernardino Community Service Center (collectively, the "Organizational

1 Plaintiffs”) are organizations that work with immigrants and immigrant  
2 communities. The Organizational Plaintiffs have been and continue to be adversely  
3 affected by the way that Defendants implement voluntary departure in Southern  
4 California. They seek a declaration that Defendants’ conduct and voluntary  
5 departure practices are unlawful and an order mandating the implementation of  
6 legally adequate safeguards over those procedures.

### 7 **JURISDICTION AND VENUE**

8 7. In this Complaint, the Individual Plaintiffs raise challenges—under the  
9 Administrative Procedure Act, the immigration statutes and regulations, and the  
10 U.S. Constitution—to the way that Defendants processed them for voluntary  
11 departure. The Organizational Plaintiffs raise similar challenges to the way that  
12 voluntary departure has been and will continue to be administered. This Court has  
13 subject matter jurisdiction over this matter pursuant to 28 U.S.C. § 1331, which  
14 confers jurisdiction to consider federal questions. This Court also has subject  
15 matter jurisdiction over this matter pursuant to 28 U.S.C. § 2241 (habeas corpus),  
16 because the Individual Plaintiffs remain in Defendants’ constructive custody; 28  
17 U.S.C. § 1651 (All Writs Act); and the Suspension Clause of Article I of the U.S.  
18 Constitution, because there must be some forum for judicial review where a non-  
19 citizen challenges the lawfulness of removal from the United States. *See INS v. St.*  
20 *Cyr*, 533 U.S. 289, 304 (2001).<sup>1</sup>

21 8. This Court may grant relief under 28 U.S.C. § 1331 (federal question),  
22 28 U.S.C. § 1651 (All Writs Act), 28 U.S.C. §§ 2241 and 2243 (habeas corpus), 28  
23 U.S.C. §§ 2201-02 (declaratory relief), 5 U.S.C. §§ 702, 706 (Administrative  
24 Procedure Act), and Fed. R. Civ. P. 65 (injunctive relief). The United States has  
25 waived any sovereign immunity it could claim for declaratory and injunctive relief  
26

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27 <sup>1</sup> The Due Process Clause and Article III of the U.S. Constitution also require some  
28 federal forum for judicial review of federal statutory and constitutional claims, at  
least where liberty is at stake.

1 claims. 5 U.S.C. § 702; *see also, e.g., Clinton v. Babbitt*, 180 F.3d 1081, 1087 (9th  
2 Cir. 1999).

3 9. Venue is proper in the Central District of California because a  
4 defendant federal official and multiple plaintiffs reside in this District and because a  
5 substantial portion of the events giving rise to Plaintiffs' claims occurred in Los  
6 Angeles, Riverside, and Orange Counties. 28 U.S.C. § 1391(e)(1).

### 7 **PARTIES**

8 10. Plaintiff Isidora Lopez-Venegas is a native of Mexico who lived in the  
9 United States for more than a decade before an unlawful voluntary departure in  
10 August 2011. Ms. Lopez-Venegas has an eleven-year-old U.S. citizen son who  
11 suffers from Asperger's Syndrome who was effectively forced to move to Mexico  
12 with his mother as a result of Defendants' unlawful conduct. Ms. Lopez-Venegas  
13 remains in Mexico with her son.

14 11. Plaintiff Ana Maria Dueñas is a native of Mexico who lived in the  
15 United States for more than three decades before an unlawful voluntary departure in  
16 April 2011. Ms. Dueñas has five U.S. citizen children and six U.S. citizen  
17 grandchildren in the United States, from whom she is now separated. She remains  
18 in Mexico.

19 12. Plaintiff Gerardo Hernandez-Contreras is a native of Mexico who lived  
20 in the United States for more than a decade before an unlawful voluntary departure  
21 in November 2012. Mr. Hernandez-Contreras has a U.S. citizen wife and two  
22 young U.S. citizen children in the United States, from whom he is now separated.  
23 He remains in Mexico.

24 13. Plaintiff Efrain Garcia-Martinez is a native of Mexico who lived in the  
25 United States for approximately two decades before an unlawful voluntary  
26 departure in September 2012. Mr. Garcia-Martinez has family lawfully present in  
27 the United States, from whom he is now separated. He remains in Mexico.

28

1           14. Plaintiff Samuel Nava is a native of Mexico who lived in the United  
2 States for more than a decade before an unlawful voluntary departure in March  
3 2011. Mr. Nava has a U.S. citizen wife who has been effectively forced to move to  
4 Mexico as a result of the government's unlawful conduct. He remains in Mexico  
5 with his wife.<sup>2</sup>

6           15. Plaintiff Alejandro Serrato is a native of Mexico who lived in the  
7 United States for more than a decade before an unlawful voluntary departure in  
8 October 2012. Mr. Serrato has a U.S. citizen wife and son who have been  
9 effectively forced to move to Mexico as a result of the government's unlawful  
10 conduct. He remains in Mexico with his wife and son.

11           16. Plaintiff Arnulfo Sierra is a native of Mexico who lived in the United  
12 States for more than twenty-five years before an unlawful voluntary departure in  
13 August 2013. Mr. Sierra has a wife, two step-daughters, and two U.S. citizen  
14 children in the United States, from whom he is now separated. He remains in  
15 Mexico.

16           17. Plaintiff Genaro Muñoz-Flores is a native of Mexico who lived in the  
17 United States for more than two decades before an unlawful voluntary departure in  
18 August 2012. Mr. Muñoz-Flores has a wife and a U.S. citizen child in the United  
19 States, from whom he is now separated. He remains in Mexico.

20           18. Plaintiff Candelaria Felix is acting as next friend for her granddaughter  
21 Yadira Felix. Yadira Felix is a native of Mexico who lived in the United States for  
22 more than twenty years before an unlawful voluntary departure in August 2012.  
23 Yadira Felix suffers from cognitive disabilities that make her unable to assert her  
24 own rights in this litigation. As a result, her grandmother, who has acted *in loco*  
25

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26 <sup>2</sup> Mr. Nava was recently granted an immigrant visa allowing him to return to the  
27 United States after obtaining a special waiver of the penalty that applies after a  
28 voluntary departure. *See infra* ¶ 38. Mr. Nava and his wife hope to be permitted to  
return to the United States soon.

1 *parentis* and as her caregiver throughout her life, is representing her interests as her  
2 next friend. Yadira Felix remains in Mexico.

3 19. Plaintiff Patricia Armenta is acting as next friend for her mother  
4 Marta Mendoza. Ms. Mendoza is a native of Mexico who lived in the United States  
5 for more than three decades before an unlawful voluntary departure in July 2013.  
6 Ms. Mendoza has a husband, five U.S. citizen children, and five U.S. citizen  
7 grandchildren in the United States, from whom she is now separated. Ms. Mendoza  
8 suffers from mental health issues that make her unable to assert her own rights in  
9 this litigation. As a result, her daughter who, along with other family members, has  
10 recently acted as her caregiver, is representing her interests as her next friend. Ms.  
11 Mendoza remains in Mexico.

12 20. Plaintiff Gorgonio Cabrera is a native of Mexico who has been  
13 coming to the United States using valid visas since he was an infant in the late  
14 1980s. He had been living in the United States for about a year before an unlawful  
15 voluntary departure in December 2009. Mr. Cabrera has a U.S. citizen wife and  
16 two U.S. citizen children, from whom he is now separated.

17 21. Plaintiff Coalition for Humane Immigrant Rights of Los Angeles  
18 (“CHIRLA”) is a non-profit, community based organization headquartered in Los  
19 Angeles. CHIRLA’s mission includes advancing the human and civil rights of  
20 immigrants, promoting harmonious multi-ethnic and multi-racial human relations,  
21 empowering all immigrants and their allies to build a more just and humane society,  
22 and promoting the integration of immigrants into their communities. At the  
23 expense of fully pursuing these goals, CHIRLA has been compelled to devote  
24 significant portions of its limited resources to counteract the unlawful practices  
25 Defendants employ in the administration of voluntary departure. If CHIRLA had  
26 not been compelled to expend these resources to address Defendants’ unlawful  
27 administration of voluntary departure, it would have directed these resources  
28 toward the advancement of pro-immigrant policies and immigrant integration.



1           22. Plaintiff Pomona Economic Opportunity Center (“PEOC”) is a non-  
2 profit day laborer organization headquartered in Pomona. PEOC’s mission is  
3 to provide an opportunity for day laborers to find safe work at a fair wage, to  
4 organize and advocate for themselves, to obtain new trades and skills that improve  
5 their employability and quality of life, and to improve the overall conditions for all  
6 workers. At the expense of fully pursuing its organizational goals, PEOC has been  
7 compelled to devote significant portions of its limited resources to counteract the  
8 unlawful practices Defendants employ in the administration of voluntary departure.  
9 If PEOC had not been compelled to expend these resources to address Defendants’  
10 unlawful administration of voluntary departure, it would have directed these  
11 resources toward the advancement of workers’ rights and other abuses in the  
12 immigrant enforcement system.

13           23. Plaintiff San Bernardino Community Service Center (“SBCSC”) is an  
14 organization headquartered in San Bernardino. SBCSC’s mission includes  
15 advocating on behalf of indigent and low-income immigrants for access to the legal  
16 system and robust procedural protections within it. At the expense of fully  
17 pursuing those organizational goals, SBCSC has been compelled to devote  
18 significant portions of its limited resources to counteract the unlawful practices  
19 Defendants employ in the administration of voluntary departure. If SBCSC had not  
20 been compelled to expend these resources to address Defendants’ unlawful  
21 administration of voluntary departure, it would have directed these resources  
22 toward the advancement of its advocacy concerning conditions of immigration  
23 detention and the availability of bond hearings for individuals in removal  
24 proceedings.

25           24. Defendant Rand Beers is the Acting Secretary of Homeland Security.  
26 He exercises authority over both the U.S. Customs and Border Protection (“CBP”)  
27 and the Bureau of Immigration and Customs Enforcement (“ICE”).  
28

1 25. Defendant Thomas Winkowski is the Deputy Commissioner of CBP  
2 and performs the duties of Commissioner of CBP. He exercises authority over the  
3 U.S. Border Patrol.

4 26. Defendant John Sandweg is the Acting Director of ICE and exercises  
5 authority over that agency.

6 27. Defendant Paul Beeson is the Chief Border Patrol agent for Border  
7 Patrol’s San Diego Sector, which encompasses the portions of Southern California  
8 where the Border Patrol-related incidents described in this Complaint occurred. He  
9 exercises authority over Border Patrol activities in that sector.

10 28. Defendant Gregory Archambeault is the ICE Field Office Director for  
11 San Diego. He exercises authority over ICE activities in the San Diego region.

12 29. Defendant Dave Marin is the Acting ICE Field Office Director for Los  
13 Angeles. He exercises authority over ICE activities in the Los Angeles region.

14 30. All Defendants are sued in their official capacities.

15 **FACTS**

16 ***Legal Background***

17 31. The immigration enforcement agencies have for decades used  
18 “administrative voluntary departure”—which the agencies also refer to as  
19 “voluntary return”—as an expeditious, summary enforcement tool against non-  
20 citizens who are not a high priority for formal “deportation” or “removal” because  
21 they have no, or only insignificant, criminal history. The current statute authorizing  
22 the practice reads, in part, “The Attorney General may permit an alien voluntarily to  
23 depart the United States at the alien’s own expense ... in lieu of being subject to  
24 [removal proceedings before an immigration judge]....” 8 U.S.C. § 1229c(a)(1).<sup>3</sup>

25  
26 <sup>3</sup> Voluntary departure may also be granted by an immigration judge during or at the  
27 conclusion of removal proceedings. This case concerns only the administrative  
28 voluntary departure implemented by Department of Homeland Security officials  
prior to the commencement of removal proceedings.

1 The statute provides that the non-citizen be provided a period of up to 120 days to  
2 voluntarily depart from the United States. 8 U.S.C. § 1229c(a)(2)(A).<sup>4</sup>

3 32. Federal regulations govern Defendants' administration of voluntary  
4 departure: "The authority contained in section 240B(a) of the [Immigration and]  
5 Act [8 U.S.C. § 1229c(a)(1)] to permit aliens to depart voluntarily from the United  
6 States may be exercised in lieu of being subject to proceedings under section 240 of  
7 the Act," by certain authorized officers within the Department of Homeland  
8 Security. 8 C.F.R. § 240.25(a). An "authorized officer, in his or her discretion,  
9 shall specify the period of time permitted for voluntary departure, and may grant  
10 extensions thereof, except that the total period allowed, including any extensions,  
11 shall not exceed 120 days." 8 C.F.R. § 240.25(c). "[A]ny decision regarding  
12 voluntary departure shall be communicated in writing on Form I-210, Notice of  
13 Action—Voluntary Departure. Voluntary departure may not be granted unless the  
14 alien requests such voluntary departure and agrees to its terms and conditions." *Id.*  
15 Form I-210 includes fields for specifying a future departure date from the United  
16 States, which by statute and regulation may be up to 120 days from the date on  
17 which the voluntary departure form is signed. *See* Appendix A, Form I-210, which  
18 Plaintiffs incorporate by reference.

19 33. When Border Patrol agents or ICE officers in Southern California  
20 arrest a Mexican national who has no serious criminal history, they routinely direct  
21 her to sign for voluntary departure. As a matter of common practice, however, they  
22 neither follow the procedures required by regulation nor present the individual with  
23 a Form I-210. Instead, they present an alternative voluntary departure document  
24

25  
26 <sup>4</sup> The Illegal Immigration Reform and Immigrant Responsibility Act of 1996  
27 ("IIRIRA") "replaced all references to 'deportation' with 'removal.'" *See, e.g.,*  
28 *Mariscal-Sandoval v. Ashcroft*, 370 F.3d 851, 854 n.6 (9th Cir. 2004) ("The IIRIRA  
merged deportation and exclusion proceedings into the broader category of  
'removal' proceedings.").

1 known as a Form I-826, Notice of Rights and Request for Disposition. *See*  
2 Appendix B, Form I-826, which Plaintiffs incorporate by reference.

3 34. No statute or regulation authorizes Defendants to use Form I-826.  
4 Moreover, Form I-826 does not include fields for specifying a future departure date  
5 from the United States. To the contrary, when an individual takes voluntary  
6 departure by signing a Form I-826, she must check a box indicating, among other  
7 things, “I wish to return to my country as soon as arrangements can be made to  
8 effect my departure.” Accordingly, Form I-826 is incompatible with the statutory  
9 and regulatory requirement that immigration officials exercise discretion to  
10 designate a date by which time an individual must voluntarily depart the United  
11 States.

12 35. In addition to being unauthorized by law, Form I-826 is legally  
13 deficient in several other significant respects. Despite containing a section  
14 captioned “Notice of Rights,” the form fails to provide material information on the  
15 legal consequences of taking voluntary departure, including: loss of procedural  
16 rights that would attach in proceedings before an immigration judge; abandonment  
17 of forms of relief that are unavailable outside the United States; and the imposition  
18 of bars to readmission to the United States for anyone who has accrued a certain  
19 period of unlawful presence here. Immigration enforcement officers do not cure the  
20 form’s deficiency, as they fail to provide such information orally or otherwise.

21 36. As matter of regular practice in Southern California, Defendants  
22 mechanically pre-check the “voluntary departure” box on Form I-826 that indicates,  
23 among other things, “I give up my right to a hearing before the Immigration Court.  
24 I wish to return to my country as soon as arrangements can be made to effect my  
25 departure.” For example, Defendants pre-checked this “voluntary departure” box  
26 for all six of the Individual Plaintiffs whose I-826 forms were produced pursuant to  
27 the initial disclosures in this litigation. Use of the pre-checked form gives the  
28 impression that accepting immediate expulsion to Mexico is the only option

1 available to an individual. It is further evidence that Defendants’ implementation of  
2 “voluntary departure” in Southern California does not provide a fair opportunity for  
3 individuals to make a meaningful choice, but rather constitutes an unauthorized and  
4 unlawful form of summary expulsion.

### 5 *Consequences of Voluntary Departure*

6 37. By “accepting” voluntary departure, individuals forgo a number of  
7 procedural rights that apply only after removal proceedings have been initiated.  
8 Pursuant to agency policy and practice, Defendants’ agents only provide *Miranda*-  
9 type advisals to those arrested on suspicion of immigration violations *after* the  
10 service of a notice to appear for immigration court proceedings. *See, e.g., Matter of*  
11 *E-R-M-F & A-S-M-*, 25 I. & N. Dec. 580, 588 (BIA 2011). Once an individual  
12 appears before an immigration judge, a number of other procedural rights apply.  
13 The individual has the right to representation by counsel; the right to examine,  
14 present, and challenge evidence, including through cross-examination of the  
15 government’s witnesses; and the right not to be ordered removed from the United  
16 States unless the government proves that she is removable by clear and convincing  
17 evidence. *See* 8 U.S.C. § 1229a. An immigration judge must also “inform the  
18 [person] of his or her apparent eligibility to apply for any of the benefits  
19 enumerated in this chapter and shall afford the [person] an opportunity to make  
20 application during the hearing.” 8 C.F.R. § 1240.11(a)(2). If the immigration  
21 judge orders the individual removed, she has the right to appeal that order to the  
22 Board of Immigration Appeals and, if unsuccessful on appeal, to petition for review  
23 of the removal order by a federal court of appeals.

24 38. Apart from the loss of these procedural rights, taking voluntary  
25 departure also carries significant consequences as a matter of substantive  
26 immigration law. Anyone who has been unlawfully present in the United States for  
27 one year or more and takes voluntary departure is subsequently “inadmissible” to  
28 the United States for ten years. *See* 8 U.S.C. § 1182(a)(9)(B)(i)(II). There is a

1 similar three-year period of inadmissibility for anyone who has been unlawfully  
2 present in the United States for more than 180 days but less than one year. *See* 8  
3 U.S.C. § 1182(a)(9)(B)(ii)(I). Taking voluntary departure after a triggering period  
4 of unlawful presence renders an individual is ineligible for an immigrant visa for  
5 lawful permanent resident status or any other type of lawful entry into the United  
6 States. *See* 8 U.S.C. § 1182(a) (describing an alien who is inadmissible to be  
7 “ineligible to receive visas and ineligible to be admitted to the United States”).  
8 While some individuals may seek a wholly discretionary waiver of an unlawful  
9 presence bar, the waiver is only available on a showing of “extreme hardship” to  
10 the individual’s U.S. citizen or lawful permanent resident spouse or parent, and the  
11 immigration statute bars review of decisions denying such waivers. *See* 8 U.S.C.  
12 § 1182(a)(9)(B)(v). Several of the Individual Plaintiffs, as well as numerous class  
13 members, are ineligible to even apply for this waiver of an unlawful presence bar  
14 because they do not have a U.S. citizen or lawful permanent resident spouse or  
15 parent. Individuals cannot avoid unlawful presence bars by reentering the United  
16 States without inspection, as doing so subjects them to an even more severe ground  
17 of inadmissibility and disqualifies them from relief against removal. *See* 8 U.S.C. §  
18 1182(a)(9)(C)(i); *Garfias-Rodriguez v. Holder*, 702 F.3d 504, 507 (9th Cir. 2012)  
19 (en banc) (finding that alien who was inadmissible due to his unlawful reentry into  
20 country after accruing more than one year of unlawful presence was not eligible to  
21 adjust to lawful permanent resident status based on marriage to United States  
22 citizen).

23 39. An individual who takes voluntary departure also loses the opportunity  
24 to seek a number of forms of relief against removal under the immigration laws and  
25 the programs of the Department of Homeland Security:

26 a. Cancellation of removal and adjustment of status for certain  
27 nonpermanent residents (“cancellation of removal”): An immigration judge may  
28 grant cancellation of removal to an individual who has (1) been present in the

1 United States for a continuous ten year period, (2) displayed good moral character,  
2 (3) no qualifying criminal convictions, and (4) a U.S. citizen or lawful permanent  
3 resident spouse, parent, or child who would suffer exceptional and extremely  
4 unusual hardship as a result of the individual's removal. *See* 8 U.S.C. § 1229b(b).  
5 Because cancellation of removal is only available to individuals who have been  
6 placed in removal proceedings before an immigration judge, an individual loses her  
7 opportunity to seek this form of relief by signing a voluntary departure form and  
8 waiving the right to a hearing before an immigration judge. The individual also  
9 loses any period of continuous presence that had accrued prior to the voluntary  
10 departure for purposes of future cancellation of removal applications. *See, e.g.,*  
11 *Vasquez-Lopez v. Ashcroft*, 343 F.3d 961, 974–75 (9th Cir. 2003).

12 b. Adjustment of status under Immigration and Nationality Act  
13 (“INA”) §§ 245(a) and 245(i): Under INA § 245(a), an individual who entered the  
14 United States after being inspected may seek to adjust her status without leaving the  
15 United States, even if her status has since expired.<sup>5</sup> *See* 8 U.S.C. § 1255(a). There  
16 is no need for her to go to Mexico in order to “fix” her papers. Similarly, under  
17 INA § 245(i), an individual who entered the United States without inspection but is  
18 the beneficiary of an immigrant visa petition filed on or before April 30, 2001 may  
19 seek to adjust her status without leaving the United States. *See* 8 U.S.C. § 1255(a).  
20 But if an individual who could have adjusted her status under either provision  
21 leaves the United States after accruing a triggering period of unlawful presence,  
22

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23 <sup>5</sup> A sizeable group of Mexican nationals who have been in the United States for  
24 years would be eligible for § 245(a) relief. Estimates show that approximately 40  
25 percent of undocumented immigrants in the United States first entered the United  
26 States lawfully but then overstayed their authorized periods of admission. *See*  
27 *Border Security: Measuring the Progress and Addressing the Challenges: Hearing*  
28 *Before the S. Comm. on Homeland Sec. and Governmental Affairs*, 113th Cong.  
(2013) (statement of Edward Alden, Bernard L. Schwartz Senior Fellow, Council of  
Foreign Relations), *available at* <http://www.cfr.org/immigration/measuring-effectiveness-border-enforcement/p30211> (last visited Oct. 1, 2013).

1 *supra* ¶ 38, then she is barred from re-entering the United States for three or ten  
2 years.

3 c. The Deferred Action for Childhood Arrivals program  
4 (“DACA”): DACA is a form of administrative relief available to non-citizen youth  
5 who lack legal status. To qualify for DACA, an individual must satisfy a number  
6 of requirements, including continuous presence in the United States since June 15,  
7 2007. Expulsion from the United States through voluntary departure breaks that  
8 continuous presence and renders the individual ineligible for DACA in the future.<sup>6</sup>

9 d. Adjustment of status with a Provisional Unlawful Presence  
10 Waiver: An applicant for an immigrant visa for lawful permanent residence who is  
11 an immediate relative of a U.S. citizen may apply for a provisional waiver of  
12 unlawful presence, which would allow her to remain in the United States with her  
13 family while the waiver is adjudicated before departing for a consular interview  
14 abroad. *See* 8 C.F.R. § 212.7(e). By contrast, a visa applicant who has taken  
15 voluntary departure must remain outside the United States and away from her  
16 family while she awaits consular adjudication of her request for a waiver of the  
17 unlawful presence bar.

18 e. The Trafficking Victims Protection Act (“TVPA”): To qualify  
19 for relief under the TVPA, a victim of a severe form of trafficking must be  
20 physically present in the United States. *See* 8 C.F.R. § 214.11(b). This is a  
21 particularly significant form of relief in Southern California, where a substantial  
22 proportion of undocumented migrants have been victims of human trafficking.<sup>7</sup>

23 f. The Violence Against Women Act (“VAWA”): To qualify for  
24 VAWA relief, a victim of domestic violence that was inflicted by a U.S. citizen or

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25 <sup>6</sup> Information about DACA is available at  
26 <http://www.uscis.gov/USCIS/Resources/daca.pdf> (last visited Oct. 1, 2013).

27 <sup>7</sup> *See* SHELDON X. ZHANG, LOOKING FOR A HIDDEN POPULATION: TRAFFICKING OF  
28 MIGRANT LABORERS IN SAN DIEGO COUNTY 11 (2012), *available at*  
<https://www.ncjrs.gov/pdffiles1/nij/grants/240223.pdf> (last visited Oct. 1, 2013).



1 lawful permanent resident spouse must be physically present in the United States at  
2 the time of application for such relief. *See* 8 C.F.R. § 204.2(c); 8 U.S.C. §  
3 1229b(b)(2).

4 g. Asylum, withholding of removal, and protection under the U.N.  
5 Convention Against Torture (“CAT”): These forms of relief provide protection for  
6 people who have a well-founded fear of persecution, whose lives or freedom are  
7 likely to be threatened, or who are likely to be tortured in their home countries.  
8 Over the past several years, Mexican nationals have increasingly sought asylum,  
9 withholding, and CAT protection because of the drug wars and other violence in  
10 Mexico.<sup>8</sup> Defendants’ unfair and unlawful voluntary departure procedures have  
11 already endangered those who would have had strong claims to protection here in  
12 the United States.

13 40. Defendants have failed to adequately train their officers about the legal  
14 consequences of voluntary departure. Defendants’ training manuals and operating  
15 procedures concerning voluntary departure fail to appropriately inform officers that  
16 expelling an individual pursuant to voluntary departure can carry penalties,  
17 including the imposition of a ten year unlawful presence bar. Where Defendants’  
18 training manuals and operating procedures address the disadvantages of voluntary  
19 departure, those materials focus on an individual’s failure to timely depart the  
20 United States after being granted voluntary departure.<sup>9</sup> Thus, even if Defendants’  
21 officers may be inclined to provide accurate and complete information to  
22 individuals facing voluntary departure, they lack the training to do so.

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24 <sup>8</sup> *See, e.g.,* Molly Hennessy-Fiske, *More from Mexico seek U.S. asylum as drug*  
25 *violence rises*, L.A. TIMES, Oct. 28, 2012, *available at*  
26 <http://articles.latimes.com/2012/oct/28/nation/la-na-texas-asylum-20121028> (last  
visited Oct. 1, 2013).

27 <sup>9</sup> Given that Defendants do not allow any period of time for individuals subjected to  
28 voluntary departure in Southern California to put their affairs in order before  
departing the country, *see supra* ¶¶ 33-34, these disadvantages of voluntary  
departure are effectively irrelevant, at least in Southern California.

1           41. While the legal consequences of expulsion from the United States are  
2 significant, Defendants' administration of voluntary departure in Southern  
3 California also has the significant practical consequence of separating family  
4 members.

5 ***Plaintiff Isidora Lopez-Venegas***

6           42. Isidora Lopez-Venegas was born in Mexico, but came to the United  
7 States on a valid tourist visa in 2001. She settled in San Diego with her family and  
8 is the mother of an eleven-year-old U.S. citizen son who has been diagnosed with  
9 Asperger's Syndrome. Ms. Lopez-Venegas has no criminal history and has never  
10 been ordered removed from the United States.

11           43. On the evening of August 13, 2011, Ms. Lopez-Venegas and her son  
12 were walking to her car when an officer approached her and asked for her driver's  
13 license. When Ms. Lopez-Venegas asked who he was, he responded that he was an  
14 immigration officer and demanded her papers. Several other officers appeared.  
15 Some wore green uniforms (indicating affiliation with Border Patrol). The  
16 immigration officers arrested Ms. Lopez-Venegas and her son, and took them to a  
17 Border Patrol station.

18           44. Border Patrol agents presented Ms. Lopez-Venegas with a "voluntary  
19 departure" form which had been mechanically pre-checked to indicate, in part, "I  
20 give up my right to a hearing before the Immigration Court. I wish to return to my  
21 country as soon as arrangements can be made to effect my departure." The agents  
22 repeatedly directed her to sign it. In doing so, the Border Patrol agents failed to  
23 inform Ms. Lopez-Venegas, orally, through the I-826 form, or otherwise, of the  
24 rights she would abandon and the consequences of the decision to abandon those  
25 rights if she agreed to "voluntary departure." For instance, among other defects in  
26 the circumstances in which the "voluntary departure" form was presented, the  
27 agents threatened Ms. Lopez-Venegas that if she refused to sign the form she could  
28 be detained for several months and thus separated from her autistic eleven-year-old

1 son. The agents failed to inform Ms. Lopez-Venegas that she could be released on  
2 her own recognizance or bond if she chose not to agree to “voluntary departure.”  
3 Instead, the agents rushed her to make a decision and forcefully instructed her  
4 approximately half a dozen times to sign the mechanically pre-checked voluntary  
5 departure form. The agents further misinformed Ms. Lopez-Venegas that it would  
6 be easy for her to obtain legal status through her son once in Mexico. Given her  
7 son’s age, this statement is false—it will be about ten years before Ms. Lopez-  
8 Venegas will be able to apply for adjustment of status based on her son’s U.S.  
9 citizenship. The Border Patrol agents failed to inform her that she could contact an  
10 attorney prior to deciding whether to elect “voluntary departure” and failed to  
11 provide her time to contact an attorney. The agents also failed to provide her a list  
12 of attorneys or non-profit legal service providers, such that even if they had  
13 provided her an opportunity to contact an attorney she would have been unable to  
14 do so. Further, the Border Patrol agents also failed to inform her of the ten year  
15 unlawful presence bar to which she would be subjected upon leaving the country.

16 45. Ms. Lopez-Venegas was not provided a meaningful opportunity to  
17 read the Form I-826. While the Form I-826 associated with Ms. Lopez-Venegas’s  
18 processing indicates that a Border Patrol agent read the form to her in Spanish, the  
19 officer failed to sign the “Certification of Service” portion of the form. Moreover,  
20 Ms. Lopez-Venegas never actually signed the Form I-826, or any other form, that  
21 would indicate her consent to be expelled in lieu of pursuing immigration relief in  
22 the United States.

23 46. As a result of the misstatements, omissions, pressure, and/or threats of  
24 or caused by the Border Patrol agents, Ms. Lopez-Venegas made an unknowing and  
25 involuntary election of “voluntary departure” the same evening she was brought to  
26 the Border Patrol station.

27 47. Ms. Lopez-Venegas and, effectively, her U.S. citizen son were  
28 expelled from the United States soon after being brought to the Border Patrol

1 station. Since their expulsion from the United States, Ms. Lopez-Venegas and her  
2 son have remained in Mexico.

3 48. Ms. Lopez-Venegas's removal has negatively impacted her U.S.  
4 citizen son. In Mexico, he does not have adequate access to treatment for his  
5 Asperger's Syndrome or sufficient educational opportunities in light of his  
6 condition.

7 49. When Ms. Lopez-Venegas consulted with an immigration lawyer after  
8 her expulsion, she learned about the ten year unlawful presence bar. Ms. Lopez-  
9 Venegas also learned that by leaving the United States, she had lost her opportunity  
10 to seek cancellation of removal. Had Ms. Lopez-Venegas appeared before an  
11 immigration judge instead of taking voluntary departure, she would have been  
12 eligible for cancellation of removal.

13 ***Plaintiff Ana Maria Dueñas***

14 50. Ana Maria Dueñas was born in Mexico in 1958. In 1976, Ms. Dueñas  
15 and her family came to the United States, entering with inspection at a port of entry.  
16 She settled in the San Diego area and is the mother of five U.S. citizens and the  
17 grandmother of six U.S. citizens. Ms. Dueñas did not leave the United States until  
18 she was expelled from the country pursuant to the unlawful voluntary departure  
19 process in April 2011. Ms. Dueñas has no criminal history and has never been  
20 ordered removed from the United States.

21 51. In April 2011, Ms. Dueñas was waiting for a bus in El Cajon,  
22 California, when a Border Patrol agent approached her and asked for her papers.  
23 Ms. Dueñas responded that she did not have any papers. The agent then told her  
24 that she would have to go with him to the nearby Border Patrol station.

25 52. A Border Patrol agent presented Ms. Dueñas with a "voluntary  
26 departure" form which had been mechanically pre-checked to indicate, in part, "I  
27 give up my right to a hearing before the Immigration Court. I wish to return to my  
28 country as soon as arrangements can be made to effect my departure." The agent

1 directed her to sign it. The Border Patrol agent, however, failed to inform Ms.  
2 Dueñas, orally, through the I-826 form, or otherwise, of the rights she would  
3 abandon or the consequences of abandoning those rights if she agreed to “voluntary  
4 departure.” For instance, among other defects in the circumstances in which the  
5 “voluntary departure” form was presented, the agent misinformed Ms. Dueñas that  
6 she could not obtain relief from an immigration judge in the United States, but that  
7 she could easily and quickly obtain legal status through her adult U.S. citizen  
8 children once in Mexico. The agent threatened Ms. Dueñas that if she refused to  
9 sign the mechanically pre-checked form, she would be detained for a minimum of  
10 two months, without informing her that she could be released on her own  
11 recognizance or bond if she chose not to agree to “voluntary departure.” Further,  
12 the Border Patrol agent failed to provide Ms. Dueñas time to contact an attorney,  
13 and instead put undue pressure on her to quickly sign the “voluntary departure”  
14 form. The agent also failed to provide her a list of attorneys or non-profit legal  
15 service providers, such that even if he had provided her an opportunity to contact an  
16 attorney she would not have been able to do so. The agent also failed to inform her  
17 of the ten year unlawful presence bar to which she would be subjected if she left the  
18 United States.

19 53. Ms. Dueñas never actually signed the Form I-826, or any other form,  
20 that would indicate her consent to be expelled in lieu of pursuing immigration relief  
21 in the United States.

22 54. As a result of the omissions, misinformation, pressure, and/or threats  
23 of or caused by the Border Patrol agent, Ms. Dueñas made an unknowing and  
24 involuntary election of “voluntary departure.”

25 55. Ms. Dueñas was expelled from the United States soon after being  
26 brought to the Border Patrol station. Ms. Dueñas has remained in Tijuana since  
27 leaving the United States. She deeply wishes to be reunited with her children and  
28 grandchildren who live in San Diego.

1           56. It was only after Ms. Dueñas was expelled from the United States  
2 pursuant to “voluntary departure” that she learned for the first time about the ten  
3 year unlawful presence bar. Had Ms. Dueñas appeared before an immigration  
4 judge instead of taking voluntary departure, she could have sought to adjust her  
5 status based on the status of any of her U.S. citizen children under § 245(a).  
6 Because Ms. Dueñas entered the United States with inspection, she would not have  
7 been required to wait in Mexico for years while her petition was processed and  
8 approved.

9 ***Plaintiff Gerardo Hernandez-Contreras***

10           57. Gerardo Hernandez-Contreras was born in Mexico but entered the  
11 United States in 2001 when he was around fifteen years old. Mr. Hernandez-  
12 Contreras settled in San Diego County. Mr. Hernandez-Contreras did not leave the  
13 United States until he was expelled from the country pursuant to the unlawful  
14 voluntary departure process in November 2012. In 2006, Mr. Hernandez-Contreras  
15 married Aide Vasquez, a U.S. citizen. Mr. Hernandez-Contreras and Mrs. Vasquez  
16 are the parents of two young U.S. citizen children. Mr. Hernandez-Contreras has  
17 no criminal history and has never been ordered removed from the United States.

18           58. On November 27, 2012, Mr. Hernandez-Contreras was driving home  
19 when two San Diego Police Department officers pulled him over for using a cell  
20 phone while driving. Immigration officers wearing green uniforms (indicating  
21 affiliation with Border Patrol) arrived on the scene soon thereafter. At the time of  
22 the traffic stop, Mr. Hernandez-Contreras had been on the phone with Mrs.  
23 Vasquez, who rushed to the scene. Mrs. Vasquez told the immigration officers that  
24 she was Mr. Hernandez-Contreras’s U.S. citizen wife and that they have two U.S.  
25 citizen children together. Despite Mrs. Vasquez’s pleas, the officers placed Mr.  
26 Hernandez-Contreras in the back of their vehicle and drove him to a Border Patrol  
27 station in Chula Vista.

28

1           59. Border Patrol agents presented Mr. Hernandez-Contreras with a  
2 “voluntary departure” form which had been mechanically pre-checked to indicate,  
3 in part, “I give up my right to a hearing before the Immigration Court. I wish to  
4 return to my country as soon as arrangements can be made to effect my departure.”  
5 The agents directed him to sign it. The Border Patrol agents, however, failed to  
6 inform Mr. Hernandez-Contreras, orally, through the I-826 form, or otherwise, of  
7 the rights he would abandon and the consequences of the decision to abandon those  
8 rights if he agreed to “voluntary departure.” For instance, among other defects in  
9 the circumstances in which the mechanically pre-checked form was presented, the  
10 agents threatened Mr. Hernandez-Contreras that if he refused to sign he could be  
11 detained for months, without informing him that he could be released on his own  
12 recognizance or bond if he chose not to agree to “voluntary departure.” The agents  
13 further misinformed Mr. Hernandez-Contreras that he could simply obtain legal  
14 status through Mrs. Vasquez once in Mexico. The Border Patrol agents failed to  
15 inform him that he could contact an attorney prior to deciding whether to elect  
16 “voluntary departure,” failed to provide him time to contact an attorney, and instead  
17 put undue pressure on him to quickly sign the “voluntary departure” form. The  
18 agents failed to provide him a list of attorneys or non-profit legal service providers  
19 such that even if they had provided him an opportunity to contact an attorney he  
20 would not have been able to do so. The Border Patrol agents also failed to inform  
21 him of the ten year unlawful presence bar to which he would be subjected if he left  
22 the country.

23           60. As a result of the omissions, misinformation, pressure, and/or threats  
24 of or caused by the Border Patrol agents, Mr. Hernandez-Contreras made an  
25 unknowing and involuntary election of “voluntary departure.”

26           61. Mr. Hernandez-Contreras was expelled from the United States soon  
27 after being brought to the Border Patrol station. Mr. Hernandez-Contreras has been  
28 living in Tijuana since leaving the United States.

1           62. Mr. Hernandez-Contreras' expulsion has placed an enormous financial  
2 and emotional burden on Mrs. Vasquez as well as the couple's children. For  
3 example, their four-year-old son frequently cries and has trouble sleeping without  
4 his father and their six year-old daughter's school performance has suffered.

5           63. When Mr. Hernandez-Contreras and Mrs. Vasquez hired an  
6 immigration lawyer to seek lawful permanent residence for Mr. Hernandez-  
7 Contreras after his expulsion, they learned about the ten year unlawful presence bar.  
8 Had Mr. Hernandez-Contreras appeared before an immigration judge instead of  
9 taking voluntary departure, he would have been eligible for cancellation of removal,  
10 or sought to adjust his status through the Provisional Unlawful Presence Waiver.

11 ***Plaintiff Efrain Garcia-Martinez***

12           64. Efrain Garcia-Martinez was born in Mexico but came to the United  
13 States in the early 1990s and settled in the San Diego area. Mr. Garcia-Martinez  
14 did not leave the United States until he was expelled from the country in September  
15 2012 pursuant to the unlawful voluntary departure process. Mr. Garcia-Martinez  
16 has extensive family ties in the United States. His mother and sister are lawful  
17 permanent residents and his brothers are U.S. citizens. Mr. Garcia-Martinez has no  
18 criminal history and has never been ordered removed from the United States.

19           65. In 2001, Mr. Garcia-Martinez's sister filed a family relative petition  
20 with a priority date of April 30, 2001, which would make him eligible for  
21 adjustment of status under INA §245(i). The petition was approved on August 26,  
22 2005. The petition remained pending—as Mr. Garcia-Martinez awaited the  
23 availability of an immigrant visa—until September 2012, when Mr. Garcia-  
24 Martinez was expelled to Mexico pursuant to the unlawful voluntary departure  
25 process.

26           66. On September 24, 2012, Mr. Garcia-Martinez was fishing at Shelter  
27 Island in San Diego when a law enforcement officer demanded to see his papers.  
28 When Mr. Garcia-Martinez responded that he did not have any papers, the officer



1 handcuffed him and called Border Patrol. Shortly thereafter, a Border Patrol agent  
2 arrived and took Mr. Garcia-Martinez to a Border Patrol station.

3         67. Border Patrol agents presented Mr. Garcia-Martinez with a “voluntary  
4 departure” form which had been mechanically pre-checked to indicate, in part, “I  
5 give up my right to a hearing before the Immigration Court. I wish to return to my  
6 country as soon as arrangements can be made to effect my departure.” The agents  
7 directed him to sign it. The Border Patrol agents, however, failed to inform Mr.  
8 Garcia-Martinez, orally, through the I-826 form, or otherwise, of the rights he  
9 would abandon and the consequences of the decision to abandon those rights if he  
10 agreed to “voluntary departure.” For instance, among other defects in the  
11 circumstances in which the “voluntary departure” form was presented, Border  
12 Patrol agents failed to inform Mr. Garcia-Martinez of the ten year unlawful  
13 presence bar to which he would be subjected upon leaving the country. The agents  
14 failed to inform him that he could contact an attorney prior to deciding whether to  
15 elect “voluntary departure,” failed to provide him time to contact an attorney, and  
16 instead put undue pressure on him to quickly sign the “voluntary departure” form.  
17 The agents failed to provide him a list of attorneys or non-profit legal service  
18 providers such that even if they had provided him an opportunity to contact an  
19 attorney he would not have been able to do so. Although Mr. Garcia-Martinez  
20 informed the Border Patrol agents multiple times that he did not want to sign the  
21 voluntary departure form, the agents persisted in pressuring him to sign the  
22 mechanically pre-checked form.

23         68. As a result of the omissions, misinformation, pressure and/or threats of  
24 or caused by the Border Patrol agents, Mr. Garcia-Martinez made an unknowing  
25 and involuntary election of “voluntary departure.”

26         69. Mr. Garcia-Martinez was expelled from the United States soon after  
27 being brought to the Border Patrol station. He has remained in Tijuana since then.  
28

1           70. It was only after Mr. Garcia-Martinez was expelled from the United  
2 States pursuant to “voluntary departure” that he learned for the first time about the  
3 ten year unlawful presence bar. Had Mr. Garcia-Martinez appeared before an  
4 immigration judge instead of taking voluntary departure, he could have sought to  
5 adjust his status based on the approved § 245(i) petition that his sister filed for him  
6 in April 2001.

7 ***Plaintiff Sam Nava***

8           71. Sam Nava was born in Mexico in 1988, but his family has extensive  
9 ties to the United States. His grandfather, who passed away in April 2011, was a  
10 U.S. citizen. His parents first brought him to the United States on a tourist visa  
11 around 1990 or 1991, when he was a toddler. Over the next ten years, the family  
12 visited the United States regularly. Around August 2001, when Mr. Nava was  
13 thirteen years old, he entered the United States on a valid tourist visa with his  
14 family. They settled down in San Diego County. Mr. Nava last entered the United  
15 States around April 2003 on his valid tourist visa and did not leave the country  
16 again until he was expelled to Mexico in 2011 pursuant to the unlawful voluntary  
17 departure process. Most of Mr. Nava’s family lives in the United States. Mr. Nava  
18 has no criminal history and has never been ordered removed from the United States.

19           72. Mr. Nava graduated from high school in San Diego County. While  
20 growing up in San Diego, he became active in Foothills Christian Church and  
21 eventually volunteered with the youth ministry. His ministry activities included  
22 leading a Christian club on a junior high campus, interning at a youth teen center  
23 and leading other activities on a weekly basis for several years. These years of  
24 working with youth inspired Mr. Nava to pursue a bachelor’s degree in ministry at  
25 Vision International University and dedicate his life to serving youth. At Foothills  
26 Christian Church, Mr. Nava met Suzanne Scott, a U.S. citizen with whom he  
27 entered into a committed relationship and married after his expulsion from the  
28 United States.

1           73. On the evening of March 10, 2011, Mr. Nava was driving home in the  
2 eastern part of San Diego County when police officers pulled him over for having a  
3 broken license plate light. The officers called Border Patrol.

4           74. When a Border Patrol agent arrived, Mr. Nava explained that his  
5 family had an approved immigrant visa petition. The Border Patrol agent said that  
6 he could not find anything about Mr. Nava in the system and incorrectly informed  
7 Mr. Nava he had to be deported because of his expired tourist visa. The officer  
8 took Mr. Nava to a Border Patrol station in Campo.

9           75. Border Patrol agents presented Mr. Nava with a “voluntary departure”  
10 form which had been mechanically pre-checked to indicate, in part, “I give up my  
11 right to a hearing before the Immigration Court. I wish to return to my country as  
12 soon as arrangements can be made to effect my departure.” The agents directed  
13 him to sign it. The Border Patrol agents, however, failed to inform Mr. Nava,  
14 orally, through the I-826 form, or otherwise, of the rights he would abandon and the  
15 consequences of the decision to abandon those rights if he agreed to “voluntary  
16 departure.” For instance, among other defects in the circumstances in which the  
17 mechanically pre-checked form was presented, Border Patrol agents threatened Mr.  
18 Nava that if he refused to sign he could be detained for months, without informing  
19 him that he could be released on his own recognizance or bond if he chose not to  
20 agree to “voluntary departure.” The agents further misinformed Mr. Nava that he  
21 could not obtain relief from an immigration judge in the United States, but that he  
22 could obtain legal status through Ms. Scott once in Mexico. The Border Patrol  
23 agents failed to inform him that he could contact an attorney prior to deciding  
24 whether to elect “voluntary departure,” failed to provide him time to contact an  
25 attorney, and instead put undue pressure on him to quickly sign the “voluntary  
26 departure” form. The agents failed to provide him a list of attorneys or non-profit  
27 legal service providers such that even if they had provided him an opportunity to  
28 contact an attorney he would not have been able to do so. The agents also made

1 threats against his family and failed to inform him of the ten year unlawful presence  
2 bar to which he would be subjected upon leaving the country.

3 76. As a result of the omissions, misinformation, pressure, and/or threats  
4 of or caused by the Border Patrol agents, Mr. Nava made an unknowing and  
5 involuntary election of “voluntary departure.”

6 77. Mr. Nava was expelled from the United States soon after being  
7 brought to the Border Patrol station. Since his expulsion from the United States,  
8 Mr. Nava has been living in La Paz, Mexico.

9 78. Mr. Nava’s expulsion from the United States turned his life, and Ms.  
10 Scott’s, upside down. He lost his volunteer work in ministries with the youth at  
11 Foothills Christian Church, as well as his plans to start a family business. Mr.  
12 Nava’s studies at Vision International have also been interrupted. Ms. Scott, who is  
13 a U.S. citizen, had to leave her senior year of college at San Diego State University  
14 and her job at Starbucks to live with Mr. Nava in La Paz, Mexico. Mr. Nava and  
15 Ms. Scott were married in Mexico in April 2011.

16 79. When Mr. Nava and Ms. Scott hired an immigration lawyer to seek  
17 lawful permanent residence for Mr. Nava, they learned that because Mr. Nava had  
18 departed from the United States after accruing more than a year of unlawful  
19 presence, he was barred from re-entering the country for ten years. If Mr. Nava had  
20 appeared before an immigration judge instead of taking voluntary departure, he  
21 could have sought to adjust his status through marriage to Ms. Scott under § 245(a)  
22 without having to contend with the ten year bar.<sup>10</sup>

23 ***Plaintiff Alejandro Serrato***

24 80. Alejandro Serrato was born in Mexico but entered the United States  
25 lawfully around 2000 or 2001 when he was approximately ten years old. Mr.  
26 Serrato did not leave the United States until he was expelled from the country

27 <sup>10</sup> After the filing of the above captioned action, Mr. Nava was granted a waiver of  
28 the unlawful presence bar and an immigrant visa. He and Ms. Scott hope to be  
permitted to return to the United States soon.

1 pursuant to the unlawful voluntary departure process in October 2012. Mr. Serrato  
2 attended elementary, middle and high school here, though he stopped attending  
3 high school in eleventh grade. His three sisters and his mother live in the San  
4 Diego region. Mr. Serrato married his wife Mayra, a U.S. citizen, on December 9,  
5 2011. They have a young U.S. citizen son. Except for the incident where he was  
6 arrested prior to his voluntary departure, Mr. Serrato has no criminal history. He  
7 has never been ordered removed from the United States.

8 81. In late September 2012, Mr. Serrato was arrested at his house by San  
9 Diego Police Department officers after having a non-violent, verbal argument with  
10 a neighbor. The officers transported Mr. Serrato to the downtown jail, where ICE  
11 placed an immigration hold on him. After several days, Mr. Serrato was moved to  
12 an ICE office.

13 82. Mr. Serrato told the ICE officers that he has a U.S. citizen wife and  
14 child. An ICE officer did not believe Mr. Serrato and instructed Mr. Serrato to call  
15 his wife to prove he was telling the truth. Mr. Serrato called Mrs. Serrato, who  
16 answered the officer's questions regarding her marriage and her citizenship. The  
17 ICE officer then presented Mr. Serrato with a "voluntary departure" form which  
18 had been mechanically pre-checked to indicate, in part, "I give up my right to a  
19 hearing before the Immigration Court. I wish to return to my country as soon as  
20 arrangements can be made to effect my departure." The officer directed him to sign  
21 it. The ICE officer, however, failed to inform Mr. Serrato, orally, through the I-826  
22 form, or otherwise, of the rights he would abandon and the consequences of the  
23 decision to abandon those rights if he agreed to "voluntary departure." For  
24 instance, among other defects in the circumstances in which the mechanically pre-  
25 checked form was presented, the ICE officer misinformed Mr. Serrato that he could  
26 simply obtain legal status through his wife once he was in Mexico and that an  
27 immigration judge would not let him stay in the United States. The ICE officer  
28 failed to provide him time to contact an attorney, and instead put undue pressure on

1 him to quickly sign the “voluntary departure” form. The officer failed to provide  
2 him a list of attorneys or non-profit legal service providers such that even if the  
3 officer had provided him an opportunity to contact an attorney he would not have  
4 been able to do so. The ICE officer also failed to inform Mr. Serrato of the ten year  
5 unlawful presence bar to which he would be subjected upon leaving the country.

6 83. As a result of the omissions, misinformation, pressure, and/or threats  
7 of or caused by the ICE officer, Mr. Serrato made an unknowing and involuntary  
8 election of “voluntary departure.”

9 84. Mr. Serrato was expelled from the United States soon after being  
10 brought to the ICE office. He has remained in Tijuana since then.

11 85. Mr. Serrato’s expulsion from the United States has significantly and  
12 negatively affected his life and his family. Among other things, Mr. Serrato lost his  
13 job in the United States. Mr. Serrato’s expulsion also forced Mrs. Serrato and their  
14 young son to leave San Diego to live with Mr. Serrato in Tijuana, Mexico.

15 86. When Mr. and Mrs. Serrato hired an immigration lawyer to seek  
16 lawful permanent residence for Mr. Serrato after his expulsion, they learned that  
17 because Mr. Serrato had departed from the United States after accruing more than a  
18 year of unlawful presence, he was barred from re-entering the country for ten years.  
19 Had Mr. Serrato appeared before an immigration judge instead of taking voluntary  
20 departure, he would have been eligible for cancellation of removal and could have  
21 sought to adjust his status based on the status of his U.S. citizen wife under  
22 § 245(a). Because Mr. Serrato entered the United States with inspection, he would  
23 not have been required to wait in Mexico for years while his visa petition was  
24 processed and approved.

25 ***Plaintiff Arnulfo Sierra***

26 87. Arnulfo Sierra was born in Mexico in 1968. He came to the United  
27 States in 1986. Mr. Sierra lived in the United until August 2013, when he was  
28 expelled pursuant to the unlawful voluntary departure process.

1           88. Mr. Sierra settled in San Bernardino, California, with his wife. They  
2 lived together with Mr. Sierra's two step-daughters and the couple's two daughters,  
3 who are U.S. citizens.

4           89. Mr. Sierra has no criminal history. He has never been ordered  
5 removed from the United States. Prior to his expulsion, he worked to support his  
6 family in San Bernardino.

7           90. On the morning of August 17, 2013, Mr. Sierra was caught in an ICE  
8 raid in San Bernardino. ICE officers took him into custody at a local detention  
9 facility and presented him with a "voluntary departure" form, which they directed  
10 him to sign. The ICE officers, however, failed to inform Mr. Sierra, orally, through  
11 the I-826 form, or otherwise, of the rights he would abandon or the consequences of  
12 abandoning those rights if he agreed to "voluntary departure." For instance, among  
13 other defects in the circumstances in which the "voluntary departure" form was  
14 presented, the ICE officers misinformed Mr. Sierra that he could not obtain relief  
15 from an immigration judge in the United States, but that he could easily and quickly  
16 obtain legal status and "fix" his papers once in Mexico. The officers threatened Mr.  
17 Sierra that if he refused to sign the form, he would be detained for a minimum of  
18 two to three months, without informing him that he could be released on his own  
19 recognizance or on bond if he chose not to agree to "voluntary departure." The  
20 officers also made threats against Mr. Sierra's family. Further, ICE officers failed  
21 to inform Mr. Sierra that he could contact an attorney prior to deciding whether to  
22 elect "voluntary departure," failed to provide him time to contact an attorney, and  
23 instead put undue pressure on him to quickly sign the "voluntary departure" form.  
24 The ICE officers also failed to provide him a list of attorneys or non-profit legal  
25 service providers, such that even if they had provided him time to contact an  
26 attorney he would not have been able to do so. None of the ICE officers informed  
27 Mr. Sierra of the ten year unlawful presence bar to which he would be subjected if  
28 he left the United States.

1           91. As a result of the omissions, misinformation, pressure, and/or threats  
2 of or caused by the ICE officers, Mr. Sierra made an unknowing and involuntary  
3 election of “voluntary departure.”

4           92. Mr. Sierra was expelled from the United States soon after being taken  
5 into ICE custody. Mr. Sierra has remained in Tijuana since leaving the United  
6 States. He deeply wishes to be reunited with his wife and children who live in San  
7 Bernardino.

8           93. It was only after Mr. Sierra was expelled from the United States  
9 pursuant to “voluntary departure” that he learned for the first time about the ten  
10 year unlawful presence bar. Had Mr. Sierra appeared before an immigration judge  
11 instead of taking voluntary departure, he would have been eligible for cancellation  
12 of removal.

13 ***Plaintiff Genaro Muñoz-Flores***

14           94. Genaro Muñoz-Flores was born in Mexico in 1963. He came to the  
15 United States in 1990. Mr. Muñoz-Flores did not leave the United States until  
16 2012, when he was expelled pursuant to the “voluntary departure” process.

17           95. Mr. Muñoz-Flores settled in Santa Ana, California, with his wife and  
18 their U.S. citizen son, who is now thirteen years old. Prior to the arrest that led to  
19 his expulsion, Mr. Muñoz-Flores had no criminal history. He has never been  
20 ordered removed from the United States.

21           96. Mr. Muñoz-Flores’ son has been diagnosed with attention deficit  
22 disorder. Prior to his expulsion from the United States, Mr. Muñoz-Flores and his  
23 wife were able to provide their son with sufficient support so that he did not have to  
24 take medication. Since Mr. Muñoz-Flores’ expulsion, his son has had to start  
25 medication for his disorder.

26           97. In August 2012, ICE officers took Mr. Muñoz-Flores into custody  
27 after he was released from a Santa Ana jail after serving 45 days for driving under  
28 the influence. Although Mr. Muñoz-Flores explained to the officers that he had



1 lived in the United States since 1990 and that he had a U.S. citizen son, the officers  
2 gave him a “voluntary departure” form and directed him to sign it. The ICE  
3 officers, however, failed to inform Mr. Muñoz-Flores, orally, through the I-826  
4 form, or otherwise, of the rights he would abandon or the consequences of  
5 abandoning those rights if he agreed to “voluntary departure.” For instance, among  
6 other defects in the circumstances in which the “voluntary departure” form was  
7 presented, the ICE officers informed Mr. Muñoz-Flores that they would deport him  
8 immediately whether he signed the form or not. The officers did not inform Mr.  
9 Muñoz-Flores that he could be released on his own recognizance or bond if he  
10 chose not to agree to “voluntary departure.” Further, ICE officers failed to inform  
11 Mr. Muñoz-Flores that he could contact an attorney prior to deciding whether to  
12 elect “voluntary departure,” failed to provide him time to contact an attorney, and  
13 instead put undue pressure on him to quickly sign the “voluntary departure” form.  
14 The ICE officers also failed to provide him a list of attorneys or non-profit legal  
15 service providers, such that even if they had provided him time to contact an  
16 attorney he would not have been able to do so. Neither of the ICE officers  
17 informed Mr. Muñoz-Flores of the ten year unlawful presence bar to which he  
18 would be subjected if he left the United States.

19 98. As a result of the omissions, misinformation, pressure, and/or threats  
20 of or caused by the ICE officers, Mr. Muñoz-Flores made an unknowing and  
21 involuntary election of “voluntary departure.”

22 99. Mr. Muñoz-Flores was expelled from the United States shortly  
23 thereafter. While he has remained in Mexico since then, he deeply wishes to be  
24 reunited with his wife and son who live in Santa Ana.

25 100. Had Mr. Muñoz-Flores appeared before an immigration judge instead  
26 of taking voluntary departure, he would have been eligible for cancellation of  
27 removal. As a result of the ten year bar now applicable to Mr. Muñoz-Flores, it will  
28

1 likely take at least an extra year for Mr. Muñoz-Flores to obtain an immigrant visa  
2 once his U.S. citizen son is twenty-one years old and is able to petition for him.

3 ***Plaintiff Candelaria Fernandez Felix, as next friend to Yadira Felix***

4 101. Yadira Felix was born in Mexico in 1988. Candelaria Felix is Yadira's  
5 grandmother. She has acted as Yadira's parent since Yadira was very young.  
6 Yadira was brought to the United States when she was around three years old.  
7 Candelaria and Yadira settled in San Diego. Yadira did not leave the United States  
8 between the time she first entered and August 2012 when she was unlawfully  
9 expelled from the United States. Yadira has no criminal history and has never been  
10 ordered removed from the United States.

11 102. Yadira has been evaluated as having an intelligence quotient that  
12 indicates mental retardation. In the United States, Yadira attended specialized  
13 programs in middle school and high school and successfully completed an  
14 Individualized Education Plan in 2008 at San Pasqual High School. Yadira relies  
15 heavily upon her grandmother for nearly everything for her daily living and is  
16 unable to live independently or support herself financially.

17 103. In or around 2010, Yadira was physically assaulted in San Diego  
18 County. She reported the incident to the police and assisted in the prosecution of  
19 her assailant by testifying in court.

20 104. On or around August 13, 2012, Yadira was waiting at a bus stop in  
21 Escondido when Border Patrol agents approached her and demanded her papers.  
22 Yadira responded that she did not have any papers but showed the agents her school  
23 identification card and said that she had been in Escondido her whole life. One of  
24 the agents asked if she graduated and she responded that she had, but another agents  
25 said it did not matter and that she would have to go with them.

26 105. Soon thereafter, the Border Patrol agents drove Yadira to a waiting van  
27 which transported her to the U.S.-Mexico border. As Border Patrol agents led  
28

1 Yadira to the gate, she cried that she did not want to leave, but they told her she had  
2 to and pushed her through.<sup>11</sup> Yadira remains in Mexico.

3 106. As a result of the omissions, misinformation, pressure, and/or threats  
4 of or caused by the Border Patrol agents, Yadira was unlawfully expelled from the  
5 United States under color of “voluntary departure.” Any “election” of “voluntary  
6 departure” by Yadira was unknowing and involuntary.

7 107. If Yadira had appeared before an immigration judge instead of being  
8 summarily expelled from the United States, she could have applied for relief under  
9 DACA or sought a U-Visa for crime victims.

10 ***Plaintiff Patricia Armenta, as next friend of Marta Mendoza***

11 108. Marta Mendoza was born in Mexico. She entered the United States  
12 unlawfully in 1981. Ms. Mendoza did not leave the United States for more than  
13 thirty years—until she was expelled from the country pursuant to the unlawful  
14 voluntary departure process in July 2013. Ms. Mendoza has six U.S. citizen  
15 children, including Patricia Armenta, and five U.S. citizen grandchildren in the Los  
16 Angeles area. Her husband also lives in the area. She has a history of mental  
17 health issues that include depression, anxiety, a bipolar disorder that causes her to  
18 hear voices, and hyperthyroidism, which causes her to have severe mood swings.  
19 These mental and emotional health issues have recently made her incapable of  
20 tending to her daily affairs. As a result, she is incapable of pursuing this action  
21 without a next friend. Prior to the arrest that led to her expulsion, Ms. Mendoza

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22  
23 <sup>11</sup> Border Patrol agents appear to have simply decided to repatriate Yadira without  
24 giving her the choice of appearing before an immigration judge. Border Patrol  
25 agents have expelled others without following even their own flawed voluntary  
26 departure procedures. For example, in 2011, Border Patrol agents in the San Diego  
27 Sector expelled Elizabeth Enriquez from the United States despite the fact that she  
28 had refused to sign for voluntary departure and instead requested a hearing before  
an immigration judge. She had been in the United States for more than two decades  
and was forcibly separated from her U.S. citizen children in this way. Only after an  
immigration attorney engaged in protracted advocacy on her behalf did Border  
Patrol allow her to return to the United States.

1 had no criminal history. She has never been ordered removed from the United  
2 States.

3 109. In July 2013, Ms. Mendoza was arrested by Van Nuys Police officers  
4 on suspicion of shoplifting. The officers transported Ms. Mendoza to the Van Nuys  
5 Police Station, where ICE placed an immigration “hold” on her. After several days,  
6 Ms. Mendoza was transferred to the Lynwood jail. At the Lynwood jail, she was  
7 administered medication for one or more of her mental health issues.

8 110. Ms. Mendoza’s family was unable to locate her for several days.  
9 When they finally found her at the Lynwood jail they attempted to post bail for her.  
10 The bail was rejected because of the ICE “hold.”

11 111. At the Lynwood jail, a group of ICE officers visited Ms. Mendoza on  
12 multiple occasions. She told the officers that she had six children here in the  
13 United States. The ICE officers nevertheless repeatedly presented Ms. Mendoza  
14 with a “voluntary departure” form and directed her to sign it. The ICE officers,  
15 however, failed to inform Ms. Mendoza, orally, through the I-826 form, or  
16 otherwise, of the rights she would abandon and the consequences of the decision to  
17 abandon those rights if she agreed to “voluntary departure.” For instance, among  
18 other defects in the circumstances in which the “voluntary departure” form was  
19 presented, the officers threatened Ms. Mendoza that if she refused to sign she could  
20 be detained for months, without informing her that she could be released on her  
21 own recognizance or on bond if she chose not to agree to “voluntary departure.”  
22 Further, ICE officers failed to inform Ms. Mendoza that she could contact an  
23 attorney prior to deciding whether to elect “voluntary departure.” The ICE officers  
24 also failed to provide her a list of attorneys or non-profit legal service providers.  
25 The ICE officers also failed to inform Ms. Mendoza of the ten year unlawful  
26 presence bar to which she would be subjected upon leaving the country.

27  
28

1           112. As a result of the omissions, misinformation, pressure, and/or threats  
2 of or caused by the ICE officers, Ms. Mendoza made an unknowing and involuntary  
3 election of “voluntary departure.”

4           113. Ms. Mendoza was expelled from the United States on or around  
5 Monday, July 22, shortly after Defendants pressured her to take “voluntary  
6 departure.” Even as Ms. Mendoza was being processed for “voluntary departure,”  
7 her family was consulting with an immigration attorney. By the time the attorney  
8 attempted to contact ICE, Ms. Mendoza was already in Mexico. She has remained  
9 in Mexico since then.

10           114. Had Ms. Mendoza appeared before an immigration judge instead of  
11 taking voluntary departure, she would have been eligible for cancellation of  
12 removal based on her sixteen-year-old U.S. citizen son who suffers from bi-polar  
13 disorder and could have sought a Provisional Unlawful Presence Waiver. Ms.  
14 Mendoza is described by other family members as the only one in the family who  
15 can keep her bi-polar son calm.

16 ***Plaintiff Gorgonio Cabrera***

17           115. Gorgonio Cabrera was born in Mexico in 1987. He first came to the  
18 United States in 1988, when he was about nine months old. He has been told that  
19 his parents had visas to enter the United States and his father had permission to  
20 work here. Mr. Cabrera returned to the United States using a valid visa in  
21 December of 2008. Prior to his unlawful voluntary departure, he lived in Mecca,  
22 California, with his wife, a U.S. citizen, and their two children, who are also U.S.  
23 citizens. Mr. Cabrera has no criminal history and has never been ordered removed  
24 from the United States.

25           116. On or around December 22, 2009, Mr. Cabrera and his wife were  
26 driving home when a Border Patrol agent stopped them. The agent told Mr.  
27 Cabrera that he would have to detain him and misinformed him that he could easily  
28

1 “fix” his papers from Mexico based on the status of his U.S. citizen wife. The  
2 agent took Mr. Cabrera to a Border Patrol station in Indio, California.

3 117. At the station, Border Patrol agents presented Mr. Cabrera with a  
4 “voluntary departure” form and directed him to sign it. The agents, however, failed  
5 to inform Mr. Cabrera, orally, through the I-826 form, or otherwise, of the rights he  
6 would abandon and the consequences of the decision to abandon those rights if he  
7 agreed to “voluntary departure.” For instance, among other defects in the  
8 circumstances in which the “voluntary departure” form was presented, the agents  
9 likely presented Mr. Cabrera with a form in English, even though the agents knew  
10 or should have known that he understood only Spanish. Further, the Border Patrol  
11 agents failed to inform Mr. Cabrera that he could call the Mexican Consulate or an  
12 attorney, failed to provide him time to contact an attorney, and instead put undue  
13 pressure on him to quickly sign the “voluntary departure” form. The agents also  
14 failed to provide him a list of attorneys or non-profit legal service providers, such  
15 that even if they had provided him an opportunity to contact an attorney he would  
16 not have been able to do so. Moreover, the agents also failed to inform Mr. Cabrera  
17 that he could request a hearing in front of an immigration judge if he chose not to  
18 take “voluntary departure.”

19 118. As a result of the omissions, misinformation, pressure, and/or threats  
20 of or caused by the Border Patrol agents, Mr. Cabrera made an unknowing and  
21 involuntary election of “voluntary departure.”

22 119. Mr. Cabrera was expelled from the United States soon after he was  
23 brought to the Border Patrol station. He has remained in Mexico since then. Even  
24 as Mr. Cabrera was being processed for “voluntary departure,” his wife was  
25 desperately trying to locate him. By the time Mrs. Cabrera learned that he had been  
26 held at the Indio station, she was told that it was too late and he had already been  
27 transferred. Mrs. Cabrera did not hear from her husband until later that evening,  
28 when he called from Mexico.



1 been compelled to respond to this practice by expending resources to inform  
2 community members of the dangers of administrative voluntary departure.  
3 Furthermore, the manner in which voluntary departure is administered – with  
4 Mexican nationals being held incommunicado and expelled from the country within  
5 hours – prevents CHIRLA from effectively following up with the most affected  
6 members of Los Angeles’ immigrant community about whether they were  
7 subjected to racial profiling or other mistreatment at the hands of local law  
8 enforcement and immigration enforcement authorities, thereby frustrating  
9 CHIRLA’s mission.

10 125. Coerced and misinformed “voluntary departures” have been prevalent  
11 in the immigrant community of Los Angeles for years. CHIRLA focused on the  
12 issue at least as early as 2007 when a woman told a CHIRLA community organizer  
13 that she signed a voluntary departure form because immigration enforcement  
14 officers yelled at her and threatened her. Following that incident, CHIRLA  
15 received several more reports that individuals had signed for voluntary departure  
16 due to misinformation or coercion. In 2008, CHIRLA also assisted a U.S. citizen  
17 named Peter Guzman who was illegally expelled from the United States pursuant to  
18 the unlawful voluntary departure process. *See infra* ¶ 159.

19 126. CHIRLA staff spent a substantial amount of organizational time and  
20 transportation funds responding to immigration raids in Van Nuys in 2008 and in  
21 Fullerton in 2009 by rushing to the scenes of the raids and advising workers who  
22 were being detained that they had the right to decline to sign any documents,  
23 including voluntary departure forms, and subsequently providing similar advice to  
24 other community members in post-raid “Know Your Rights” presentations.

25 127. To address issues related to immigration enforcement, including  
26 voluntary departure, CHIRLA established a free referral and information hotline.  
27 Through this hotline and walk-in intake at its storefront office in Los Angeles,  
28 CHIRLA has been in contact with dozens of individuals who have indicated that



1 they or a relative were pressured to sign a voluntary departure form. In the  
2 instances where CHIRLA receives a report that an individual has been detained but  
3 has not yet signed a voluntary departure form, CHIRLA staff members have  
4 assisted in reaching the detained individual to provide her with information about  
5 her rights, including her rights to see an immigration judge and not to sign  
6 anything.

7 128. Because there is little that CHIRLA staff can do once an individual has  
8 signed for voluntary departure, CHIRLA has also focused on educating the  
9 immigrant community of Los Angeles and has expended considerable resources to  
10 attempt to prevent coerced and misinformed voluntary departures. CHIRLA has  
11 created printed materials and videos, and allocated staff resources to educate  
12 immigrants about their constitutional rights, including the right to not sign any  
13 forms they do not understand.

14 129. CHIRLA staff regularly convene “Know Your Rights” presentations  
15 for immigrant communities in Los Angeles. These presentations address an  
16 individual’s right to request to see an immigration judge and the consequences of  
17 signing for voluntary departure. CHIRLA staff educate community members about  
18 the pressure and deception that immigration enforcement officers might employ to  
19 convince them to sign for voluntary departure. During the Question and Answer  
20 segment of these “Know Your Rights” presentations, community members often  
21 ask questions about voluntary departure and share first-hand accounts of the  
22 coercive tactics immigration enforcement officers use to convince individuals to  
23 take voluntary departure.

24 130. If CHIRLA had not been compelled to expend resources to address  
25 coerced and misinformed voluntary departures, it would have directed these  
26 resources toward the advancement of its core mission, including the advancement  
27 of pro-immigrant policies and immigrant integration.

28

1           131. The voluntary departure regime has frustrated CHIRLA's mission of  
2 advancing the human and civil rights of immigrants and fully integrating  
3 immigrants into Los Angeles and California. At the cost of fully pursuing  
4 organizational goals, CHIRLA has been compelled to devote significant resources  
5 to counteract the coercive and abusive practices Defendants employ in the  
6 administration of voluntary departure.

7           132. CHIRLA itself has been, and continues to be, harmed by Defendants'  
8 practices and conduct because those practices undermine CHIRLA's organizational  
9 mission and cause CHIRLA to divert resources from the pursuit of other goals.

10 ***Plaintiff Pomona Economic Opportunity Center***

11           133. PEOC was formed to advance the rights of day laborers and encourage  
12 them to organize to protect their rights as workers. PEOC fulfills this mission  
13 through organizing, community education, and advocacy on behalf of day laborers.  
14 PEOC is headquartered in the city of Pomona in Los Angeles County, but its work  
15 is focused on the Inland Empire, including Riverside and San Bernardino Counties.  
16 PEOC serves a community of citizens and non-citizens alike, including Mexican  
17 nationals.

18           134. PEOC's involvement in immigration enforcement issues arose out of  
19 necessity as immigration enforcement officers periodically targeted day laborers  
20 over the past decade. In 2009, immigration enforcement officers began raiding day  
21 laborer sites and arresting day laborers in the Inland Empire. PEOC received  
22 reports that day laborers were expelled from the United States within six to twelve  
23 hours of being arrested in those raids. At that time, one of PEOC's key day laborer  
24 leaders signed for voluntary departure under pressure and mistreatment by Border  
25 Patrol and witnessed other day laborers being similarly pressured and mistreated.  
26 PEOC has continued offering services to unorganized day laborers because it fears  
27 that the coercive tactics employed by immigration enforcement officers will spread  
28 to other areas.

1           135. In 2013, immigration enforcement officers began raiding day laborer  
2 sites again, targeting unorganized sites in southern Riverside County. PEOC  
3 received reports that individuals detained during those raids were pressured or  
4 tricked into signing for voluntary departure as well.

5           136. In response to reports of voluntary departures that arose from  
6 misinformation and coercion, PEOC was compelled to divert resources to learn  
7 about immigration law and voluntary departure.

8           137. Because there is little that PEOC staff can do once an individual has  
9 signed for voluntary departure, PEOC has focused on educating day laborers to  
10 attempt to prevent coerced and misinformed voluntary departures. PEOC has had  
11 to divert resources to present “Know Your Rights” educational sessions at day  
12 laborer corners. These presentations address an individual’s right to request to see  
13 an immigration judge, call a lawyer, and the consequences of signing for voluntary  
14 departure. PEOC staff educate day laborers about the pressure and deception that  
15 immigration enforcement officers might employ to convince them to sign for  
16 voluntary departure.

17           138. Additionally, in response to immigration raids on particular day  
18 laborer sites, PEOC staff spend organizational time and gas money to reach the  
19 affected day laborers to provide them with crucial information about their rights,  
20 including the consequences of taking voluntary departure and immigrants’ right to  
21 decline to take voluntary departure.

22           139. If PEOC had not been compelled to expend these resources to address  
23 coerced and misinformed voluntary departures, it would have directed these  
24 resources toward the advancement of its core mission, including advocating and  
25 organizing to provide economic opportunity for day laborers. Instead of spending  
26 time on rapid response and prevention, PEOC would focus on affirmative advocacy  
27 in other areas, including adjustment of status and DACA cases.

28

1           140. The voluntary departure regime has frustrated PEOC's foundational  
2 mission of improving overall conditions for day laborers in Los Angeles and  
3 Riverside counties. At the cost of fully pursuing these goals, PEOC has been  
4 compelled to devote significant resources to counteract the coercive and abusive  
5 tactics Defendants employ in the administration of voluntary departure.

6           141. PEOC itself has been, and continues to be, harmed by Defendants'  
7 practices because those practices undermine PEOC's organizational mission and  
8 cause PEOC to divert resources from the pursuit of other goals.

9 ***Plaintiff San Bernardino Community Service Center***

10           142. SBCSC was founded in 1998 and formally incorporated in 2001.  
11 SBCSC is headquartered in San Bernardino, but its work encompasses Riverside  
12 County as well. SBCSC's mission includes advocating on behalf of indigent and  
13 low-income immigrants for access to the legal system and robust procedural  
14 protections within it. SBCSC fulfills this mission in part through policy advocacy,  
15 community education, and community organizing. SBCSC serves a diverse  
16 community of immigrants, including Mexican nationals.

17           143. SBCSC believes that an unfair voluntary departure effectively denies  
18 an individual access to the legal system because of the manner in which it is  
19 administered – with Mexican nationals often being held incommunicado and  
20 expelled from the country within hours of their initial detention – and the  
21 significant legal consequences that it carries. Additionally, many individuals who  
22 take voluntary departure have no legal recourse once they have been removed to  
23 Mexico. Consequently, SBCSC has been compelled to respond to this practice by  
24 engaging in rapid response to try to intervene before an individual is expelled  
25 pursuant to an unfair and unlawful voluntary departure and by informing  
26 community members of the consequences of administrative voluntary departure.

27           144. SBCSC staff have spent a substantial amount of organizational time  
28 and resources responding to calls that an individual has been detained and is being

1 or has been pressured to sign a voluntary departure form. In many instances in  
2 which SBCSC receives a report that an individual is being pressured to sign a  
3 voluntary departure form, SBCSC staff members attempt to reach the detained  
4 individual to provide her with information about her rights, including her rights to  
5 see an immigration judge and not to sign anything. Also, in many instances in  
6 which SBCSC receives a report that an individual already signed a voluntary  
7 departure form due to coercion or misinformation and is awaiting removal, SBCSC  
8 staff members attempt to reach that individual or ICE or Border Patrol officials in  
9 order to rescind the signed voluntary departure form.

10 145. Because in many instances there is little that SBCSC staff can do once  
11 an individual has signed for voluntary departure, SBCSC has also sought to educate  
12 the immigrant community of San Bernardino and Riverside Counties about the  
13 dangers associated with Defendants' unfair and unlawful voluntary departure  
14 practices. SBCSC staff have convened presentations that address an individual's  
15 right to request to see an immigration judge and the consequences of signing for  
16 voluntary departure. SBCSC staff educate community members about the pressure  
17 and deception that immigration enforcement officers might employ to convince  
18 them to sign for voluntary departure. During the Question and Answer segment of  
19 these "Know Your Rights" presentations, community members often ask questions  
20 about voluntary departure and share first-hand accounts of the coercive tactics  
21 immigration enforcement officers use to convince individuals to take voluntary  
22 departure.

23 146. If SBCSC had not been compelled to expend resources to address  
24 coerced and misinformed voluntary departures, it would have directed these  
25 resources toward advocacy concerning conditions of immigration detention and the  
26 availability of bond hearings for people in removal proceedings.

27 147. The voluntary departure regime has frustrated SBCSC's mission of  
28 advocating for access to the legal system and for robust procedural protection for

1 indigent and low-income immigrants. At the cost of fully pursuing these goals,  
2 SBCSC has been compelled to devote significant resources to counteract the  
3 coercive and abusive practices Defendants employ in the administration of  
4 voluntary departure.

5 148. SBCSC itself has been, and continues to be, harmed by Defendants'  
6 practices and conduct because those practices undermine SBCSC's organizational  
7 mission and cause SBCSC to divert resources from the pursuit of other goals.

8 ***Persistent Pattern of Abuse***

9 149. Plaintiffs re-allege and incorporate by reference each and every  
10 allegation contained in the preceding paragraphs as if fully set forth herein.

11 150. Defendants regularly fail to inform individuals of the consequences of  
12 taking voluntary departure, and regularly use misstatements, pressure, coercion and  
13 threats in the administration of voluntary departure in Southern California. This  
14 misconduct is a routine part of the way that the agencies enforce the immigration  
15 laws.

16 151. As a matter of everyday practice, Defendants' officers direct  
17 individuals to take voluntary departure, telling them that they "have to" sign and  
18 that they have "no rights." This pressure persists even after an individual  
19 affirmatively states that she wants to see an immigration judge and does not want to  
20 sign. In addition, officers rely on lies and patently false "legal advice" to convince  
21 individuals to sign away their rights. Defendants' officers threaten these  
22 individuals with detention for months or years if they ask to see an immigration  
23 judge, even though they would be immediately eligible for release on their own  
24 recognizance or bond because they have no serious criminal history. Defendants'  
25 officers also misinform individuals that they should sign for voluntary departure  
26 because they can quickly and easily "fix their papers" (i.e., obtain legal status) from  
27 Mexico. But because of the unlawful presence bar and other hurdles, obtaining  
28 legal status from Mexico after voluntary departure is often slow and difficult, and

1 sometimes impossible. Those same officers misinform individuals who would have  
2 extremely strong grounds to live lawfully in the United States – for example, the  
3 parents of disabled or sick U.S. citizen children, or immigrant college students who  
4 were brought to the United States when they were very young – that an immigration  
5 judge would surely order them removed. Defendants’ officers threaten those who  
6 do not sign and subject them to physical mistreatment.

7 152. Defendants also effectively prevent individuals from seeking advice of  
8 counsel before choosing whether or not to take voluntary departure in multiple  
9 ways. Defendants do not inquire as to whether individuals are represented by  
10 counsel at the time of their arrest, and do not provide unrepresented individuals  
11 with contact information for legal service providers or other opportunity to consult  
12 with an attorney before being forced to choose whether to immediately leave the  
13 United States. Defendants also fail to provide contact information for attorneys  
14 despite providing that information to individuals *directly after* they refuse to accept  
15 voluntary departure. For example, Border Patrol agents did not provide Plaintiff  
16 Ana Maria Dueñas with a list of legal service providers before she was pressured  
17 into accepting “voluntary departure.” Yet Border Patrol agents provided a man  
18 they arrested and processed at the same time as Ms. Dueñas with a list of legal  
19 service providers after he was referred for removal proceedings.

20 153. In rare cases where an individual already has retained counsel before  
21 being arrested and processed for “voluntary departure,” Defendants’ officers often  
22 affirmatively interfere with access to that counsel. *See infra*, ¶¶ 156-57 (Border  
23 Patrol officers depriving S.J, a minor, of access to retained counsel prior to  
24 subjecting her to “voluntary departure”); ¶ 161 (ICE officers depriving Miguel  
25 Quiroz of access to retained counsel prior to subjecting him to “voluntary  
26 departure”). For example, in September 2013, Border Patrol agents at the Imperial  
27 Beach Station pressured two siblings – both of whom are DACA eligible and one of  
28 whom has a U.S. citizen spouse – into accepting “voluntary departure.” When their

1 attorney contacted Border Patrol Supervisor Sigla in an attempt to intervene,  
2 Supervisor Sigla hung up on the attorney after refusing to pass the attorney's phone  
3 number on to the siblings and telling the attorney that the siblings had no right to  
4 speak with their counsel. Only after reaching an official within the CBP General  
5 Counsel's Office was the attorney able to have the siblings' "voluntary departures"  
6 rescinded prior to their expulsion.

7 154. Defendants' history of misusing voluntary departure and related  
8 authority is well documented. In the early 1980s, a class of Salvadoran asylum  
9 seekers sued Border Patrol to stop the agency from engaging in exactly the kind of  
10 practices that it now uses against Mexican nationals. As a result of that litigation,  
11 this Court ordered Border Patrol to cease "employ[ing] threats, misrepresentation,  
12 subterfuge or other forms of coercion, or in any other way attempt to persuade or  
13 dissuade [Salvadoran nationals] when informing them of the availability of  
14 voluntary departure." *Orantes-Hernandez v. Smith*, 541 F. Supp. 351, 386 (C.D.  
15 Cal. 1982), *perm. injunction entered by Orantes-Hernandez v. Meese*, 685 F. Supp.  
16 1488 (C.D. Cal. 1988), *aff'd sub nom Orantes-Hernandez v. Thornburgh*, 919 F.2d  
17 549 (9th Cir. 1990). As recently as 2007, this Court found that Border Patrol still  
18 failed to show that voluntary departure "is properly administered at ports of entry  
19 and border patrol stations" to Salvadorans. *Orantes-Hernandez v. Gonzales*, 504 F.  
20 Supp. 2d 825, 853 (C.D. Cal. 2007) (denying government's motion to dissolve  
21 injunction), *aff'd sub nom Orantes-Hernandez v. Holder*, 321 F. App'x 625 (9th  
22 Cir. 2009).

23 155. Also in the 1980s, a class of unaccompanied minor immigrants  
24 similarly challenged the Immigration and Naturalization Service's (INS) practice of  
25 "coerc[ing] class members into unknowingly and involuntarily selecting voluntary  
26 departure, thereby waiving their rights to a deportation hearing or any other form of  
27 relief." *Perez-Funez v. District Director*, 619 F. Supp. 656, 656-57 (C.D. Cal.  
28 1985). In that case, this Court found the INS's voluntary departure procedures



1 unconstitutional and entered permanent injunctive relief in favor of the class, *id.* at  
2 669–70, which led to the promulgation of federal regulations providing procedural  
3 protections for unaccompanied minors presented with the choice of voluntary  
4 departure.<sup>12</sup> See 8 C.F.R. § 236.3(g).

5 156. Despite *Perez-Funez* and the ensuing federal regulations, Border Patrol  
6 has continued to engage in widespread abuses in administering voluntary departure  
7 to minors. For example, on May 20, 2009, Border Patrol officers in San Diego  
8 arrested three students, sixteen-year-old S.J., a seventeen-year-old boy, and a  
9 fifteen-year-old boy, as they were on their way to their high school. All three  
10 students had lived in the United States with their families for years and were on  
11 their way to high school that morning. Border Patrol officers drove the three  
12 minors to the Imperial Beach Border Patrol station. At the station, a Border Patrol  
13 officer told S.J. to sign a form without giving her sufficient time to read the form or  
14 an explanation of the consequences of signing it. When S.J. said, “I don’t have a  
15 legal signature,” the Border Patrol officer told her to write her name in the signature  
16 block, which she did. It was a voluntary departure form.

17 157. About thirty minutes later, S.J.’s father called the station and a Border  
18 Patrol officer put S.J. on the phone with him using the speaker function. When  
19 S.J.’s father told her that the family had hired an immigration attorney for her, the  
20 Border Patrol officer who had told her to sign the form and who had been listening  
21 to the conversation became visibly upset and began talking to another Border Patrol  
22 officer. The other Border Patrol officer told the first Border Patrol officer that there  
23 was nothing an immigration attorney could do. One of the officers then abruptly  
24 told S.J.’s father to stop talking. After the call ended, that same Border Patrol  
25 officer told S.J. that, “no lawyer can set foot in here – there’s nothing they can do.”  
26 Despite the fact that Border Patrol knew S.J. had an attorney, they expelled her and  
27

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28 <sup>12</sup> At the time of the case, Border Patrol was a part of INS.

1 the other two students to Mexico that afternoon. Only after sustained advocacy by  
2 several non-profit organizations were the students permitted to return to the United  
3 States.

4 158. A recent report on Border Patrol practices found that “most  
5 unaccompanied Mexican minors do not understand their rights and are not making  
6 an ‘independent decision’ to [voluntarily] return to Mexico ... [M]any children  
7 stated that they were never asked whether they wanted voluntary departure; they  
8 were simply told that they would be returning to Mexico.”<sup>13</sup>

9 159. Along with children, other exceptionally vulnerable individuals,  
10 including those who are mentally disabled, have been summarily expelled through  
11 Defendants’ unlawful voluntary departure regime. For example, ICE expelled Peter  
12 Guzman, a mentally-disabled U.S. citizen, from Los Angeles pursuant to a  
13 voluntary departure. *See Guzman, et al. v. Chertoff, et al.*, No. 08-cv-01327 (C.D.  
14 Cal., filed Feb. 27, 2008).<sup>14</sup> Mr. Guzman was lost on the streets of Mexico for  
15 weeks before he managed to return to the United States border and was eventually  
16 reunited with his family. More recently, ICE expelled Alejandro Cruz, a severely  
17 mentally-disabled man, from Los Angeles pursuant to a voluntary departure. After  
18 counsel in *Franco, et al. v. Napolitano, et al.*, No. 11-cv-02211 (C.D. Cal., filed  
19 Nov. 2, 2010), a case concerning mentally ill immigration detainees, learned of Mr.

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21 <sup>13</sup> BETTY CAVENDISH & MARU CORTAZAR, CHILDREN AT THE BORDER: THE  
22 SCREENING, PROTECTION AND REPATRIATION OF UNACCOMPANIED MEXICAN  
23 MINORS 40 (2011), available at [http://appleseednetwork.org/wp-  
content/uploads/2012/05/Children-At-The-Border1.pdf](http://appleseednetwork.org/wp-content/uploads/2012/05/Children-At-The-Border1.pdf) (last visited June 2, 2013).

24 <sup>14</sup> Other U.S. citizens have also been subjected to “voluntary departure” by  
25 Defendants’ officers. For example, Border Patrol agents expelled Luis Alberto  
26 Delgado, a U.S. citizen born in Texas, under color of “voluntary departure” in June  
27 2010, and only allowed him to return to the United States after protracted advocacy  
28 by his attorney. *See Kari Huus, Wrongfully Deported American Home after 3  
Month Fight*, NBCNews.com (September 16, 2010), available at  
[http://www.nbcnews.com/id/39180275/ns/us\\_news-  
immigration\\_a\\_nation\\_divided/t/wrongfully-deported-american-home-after-month-  
fight/](http://www.nbcnews.com/id/39180275/ns/us_news-immigration_a_nation_divided/t/wrongfully-deported-american-home-after-month-fight/) (last visited Sept. 30, 2013).

1 Cruz's expulsion and advocated for his return, Defendants agreed to parole him  
2 back into the country to be reunited with his family.

3 160. Defendants' broader reliance on omissions, misinformation, pressure,  
4 coercion and threats in the administration of voluntary departure and related  
5 enforcement measures is also well documented. The group No More Deaths has  
6 documented numerous incidents of migrants being "[c]oerc[ed] into signing  
7 voluntary repatriation documents under threat of violence, criminal charges, or  
8 lengthy detentions" by Border Patrol officers.<sup>15</sup> In one reported incident, a Border  
9 Patrol agent told a Mexican migrant who had come to the United States seeking  
10 protection from a drug cartel that had kidnapped him, "The illegals here don't have  
11 any rights. Here you are nothing," before other agents physically abused him until  
12 he signed papers that resulted in his expulsion to Mexico.<sup>16</sup> Similarly, a report on  
13 "stipulated removals"—a summary process through which immigration detainees  
14 give up the right to contest removal by signing a form that is then reviewed by an  
15 immigration judge—noted that "immigrants have reported being coerced to sign  
16 stipulated orders of removal or being pressured to accept stipulated orders of  
17 removal as a way to get out of immigration detention."<sup>17</sup>

18 161. The immigration enforcement agencies' unlawful voluntary departure  
19 practices in Southern California have also been challenged in individual lawsuits.  
20 For example, in July 2012, Miguel Angel Quiroz sued ICE for coercing him into  
21 signing for voluntary departure after preventing him from consulting with his  
22 retained counsel. *See Quiroz v. Napolitano, et al.*, No. 12-cv-06607 (C.D. Cal.,  
23

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24 <sup>15</sup> *See* NO MORE DEATHS, A CULTURE OF CRUELTY 32 (2011), *available at*  
25 [http://www.cultureofcruelty.org/documents/2011\\_report/](http://www.cultureofcruelty.org/documents/2011_report/) (last visited June 2, 2013).

26 <sup>16</sup> *Id.*

27 <sup>17</sup> JENNIFER LEE KOH, JAYASHRI SRIKANTIAH & KAREN C. TUMLIN, DEPORTATION  
28 WITHOUT DUE PROCESS 2 (2011), *available at*  
<http://www.law.stanford.edu/organizations/clinics/immigrants-rights-clinic/report-deportation-without-due-process> (last visited June 2, 2013).

1 filed July 21, 2012). After the lawsuit was filed, the government paroled Mr.  
2 Quiroz back into the United States. The government has also been sued for  
3 unlawfully expelling individuals under its voluntary departure authority in other  
4 parts of the country. *See, e.g., Galicia v. United States*, No. 2:13-cv-00105  
5 (D.N.M., filed Jan. 31, 2013) (alleging that Border Patrol officers in New Mexico  
6 effected “voluntary departure” of a minor without allowing him to access to legal  
7 counsel, family, or adult friends); *Maria S., as next friend for E.H.F., S.H.F., and*  
8 *A.S.G., minors v. Four Unknown Named Agents of Customs and Border Protection*  
9 *and/or Immigration and Customs Enforcement, et al.*, No. 13-cv-00108 (S.D. Tex.,  
10 filed June 5, 2013) (alleging that Defendants’ officers “voluntarily returned” a  
11 woman to Mexico over her objection that she feared her physically abusive former  
12 partner and that the woman was shortly thereafter abducted, strangled, and killed in  
13 Mexico by him).

14 162. Plaintiffs’ counsel have documented numerous other cases where  
15 Defendants have used omissions, misstatements, pressure, and threats to try to  
16 convince individuals to take “voluntary departure.” For example, in 2013, Border  
17 Patrol agents in the San Diego Sector arrested Ismael Ibarra-Rocha, who had lived  
18 in the United States for more than a decade and is the father of a U.S. citizen child  
19 with a serious health condition. Border Patrol agents presented him with a  
20 voluntary departure form and directed him to sign it. The Border Patrol agents,  
21 however, failed to adequately inform him, orally, through the I-826 form, or  
22 otherwise, of the rights he would abandon or the consequences of abandoning those  
23 rights if he agreed to “voluntary departure.” For instance, among other defects in  
24 the circumstances in which the “voluntary departure” form was presented, an agent  
25 presented him with a form in English even though the agent knew or should have  
26 known that he understood only Spanish. Further, the Border Patrol agent failed to  
27 inform him in Spanish that he could call the Mexican Consulate or an attorney. The  
28 agent also failed to inform him of the ten year unlawful presence bar to which he

1 would be subjected if he left the country. As a result of the omissions,  
2 misstatements, pressure and/or threats of or caused by the Border Patrol agents, Mr.  
3 Ibarra-Rocha made an unknowing and involuntary election of “voluntary  
4 departure.” Had Mr. Ibarra-Rocha appeared before an immigration judge, he would  
5 have been eligible for cancellation of removal. Moreover, his expulsion effectively  
6 forced his wife and their U.S. citizen daughter to move to Mexico with him.

7 163. Despite this history of abuse in the voluntary departure regime,  
8 Defendants’ unlawful policies and practices continue, and they have failed to  
9 engage in meaningful reform.

10 **CLASS ALLEGATIONS**

11 164. The Representative Plaintiffs (plaintiffs Lopez-Venegas, Dueñas,  
12 Hernandez-Contreras, Garcia-Martinez, Nava, Serrato, Sierra, and Muñoz-Flores)  
13 bring this class action on behalf of themselves and all others similarly situated. The  
14 proposed Class is defined as follows:

15 All individuals who are physically present in, or will in  
16 the future be returned to, Mexico under color of an  
17 administrative voluntary departure that occurred in the  
18 territory under the jurisdiction of the San Diego Border  
19 Patrol Sector, the ICE Field Office for San Diego, or the  
20 ICE Field Office for Los Angeles on or after January 1,  
2009 and who would have had a plausible basis to seek  
the opportunity to reside legally in the United States  
under the immigration laws and programs of the  
Department of Homeland Security had they not been  
expelled under administrative voluntary departure.

21 165. Representative Plaintiffs are members of the Class they seek to  
22 represent.

23 166. Representative Plaintiffs and members of the Class seek class-wide  
24 equitable, declaratory and injunctive relief pursuant to Fed. R. Civ. P. 23(b)(2).

25 167. Membership in the Class is so numerous that individual joinder of all  
26 of their members would be impracticable. Such joinder is also impracticable as  
27 membership in the Class is geographically diverse and will change over time,  
28

1 because many members of the Class are unaware of their rights, and because many  
2 members of the Class have limited access to legal services and representation.

3 168. There are many questions of fact and law that admit answers common  
4 to the Representative Plaintiffs and the members of the Class, including, but not  
5 limited to the following:

- 6 a. There is an unlawful pattern and practice of administering voluntary  
7 departure to Class Members in a manner inconsistent with the  
8 governing statute and implementing regulations, such that no Class  
9 Members received the benefit of up to 120 days to depart from the  
10 United States;
- 11 b. There is an unlawful pattern and practice to deny Class Members  
12 sufficient accurate information so that they can make a knowing  
13 election of “voluntary departure”;
- 14 c. There is an unlawful pattern and practice to provide Class Members  
15 deceptive information, or to make misstatements, regarding the rights  
16 Class Members give up by, and the consequences of, agreeing to  
17 “voluntary departure”; and
- 18 d. There is an unlawful pattern and practice to obtain Class members’  
19 agreement to “voluntary departure” by pressure and threats.

20 169. The claims of the Representative Plaintiffs are typical of the claims of  
21 the members of the Class.

22 170. The Representative Plaintiffs will fairly and adequately protect the  
23 interests of the members of the Class. There is no conflict between the interests of  
24 the Representative Plaintiffs and members of the Class with respect to the issues in  
25 this action.

26 171. Representative Plaintiffs have retained legal counsel who are  
27 experienced in civil rights and class action litigation, and who will adequately  
28

1 represent the interests of the members of the Class as well as those of the individual  
2 Plaintiffs.

3 172. Defendants have acted on grounds generally applicable to both the  
4 Representative Plaintiffs and the members of the Class, making declaratory and  
5 injunctive relief appropriate as to the Class as well as the Representative Plaintiffs.

6 173. Pursuant to Fed. R. Civ. P. 23(c), notice is not required in an action  
7 certified pursuant to Fed. R. Civ. P. 23(b)(2). To the extent notice is to be  
8 provided, notice would be provided by (at least) publication and/or broadcast in  
9 Mexico and the geographic area covered by the jurisdiction of the San Diego  
10 Border Patrol Sector, the ICE Field Office for San Diego, and the ICE Field Office  
11 for Los Angeles.

12 174. In addition to, and in the alternative to, certification under Fed. R. Civ.  
13 P. 23(b)(2), Representative Plaintiffs also seek partial certification under Fed. R.  
14 Civ. P. 23(c)(4). *See Valentino v. Carter-Wallace, Inc.*, 97 F.3d 1227, 1234 (9th  
15 Cir. 1996) (“Even if the common questions do not predominate over the individual  
16 questions so that class certification of the entire action is warranted, Rule 23  
17 authorizes the district court in appropriate cases to isolate the common issues under  
18 Rule 23(c)(4)[] and proceed with class treatment of these particular issues.”).  
19 Further, should the Court find that neither of these rules permit certification,  
20 Plaintiffs alternatively seek certification of a representative action under a common  
21 law analogue to Rule 23 under the general federal habeas statute, 28 U.S.C. § 2241.  
22 *See Bijeol v. Benson*, 513 F.2d 965, 968 (6th Cir. 1975) (“[A] representative  
23 procedure analogous to the class action provided for in Rule 23 may be appropriate  
24 in a habeas corpus action under some circumstances.”).

### 25 **REQUISITES FOR RELIEF**

26 175. As a result of the general and specific conduct of Defendants described  
27 above, Plaintiffs have been denied their constitutional and federal statutory rights.  
28 Defendants’ conduct is the result of ongoing policies, practices, conduct and acts

1 that have resulted and will continue to result in irreparable injury to Plaintiffs,  
2 including but not limited to further threats to and violations of their constitutional  
3 and civil rights. Plaintiffs have no plain, speedy, or adequate remedy at law to  
4 redress the violations alleged herein, and therefore seek injunctive relief restraining  
5 Defendants from continuing to engage in the unlawful and unconstitutional  
6 policies, practices, conduct and acts described in this Complaint.

7 176. An actual controversy exists between Plaintiffs and Defendants in that  
8 Plaintiffs contend that the policies, practices, conduct and acts of Defendants as  
9 alleged in this Complaint are unlawful and unconstitutional, whereas Plaintiffs are  
10 informed and believe that Defendants contend that said policies, practices, conduct  
11 and acts are lawful and constitutional. Plaintiffs seek a declaration of rights with  
12 respect to this controversy.

### 13 **FIRST CAUSE OF ACTION**

#### 14 **VOLUNTARY DEPARTURE IN VIOLATION OF REGULATIONS:** 15 **VIOLATION OF THE ADMINISTRATIVE PROCEDURE ACT, 5 U.S.C. § 551, ET. SEQ.**

16 177. Plaintiffs re-allege and incorporate by reference each and every  
17 allegation contained in the preceding paragraphs as if set forth fully herein.

18 178. The expulsion of the Individual Plaintiffs, and a class of individuals  
19 similarly situated to the Representative Plaintiffs, from the United States through  
20 voluntary departure procedures other than those specified in 8 C.F.R. § 240.25  
21 violates the Administrative Procedure Act. 5 U.S.C. § 551, *et. seq.*

22 179. Defendants' continued use of voluntary departure procedures in  
23 Southern California other than those specified in 8 C.F.R. § 240.25 likewise results  
24 in ongoing violations of the Administrative Procedure Act to the detriment and  
25 harm of the Organizational Plaintiffs.





1 violation of the Due Process Clause of the Fifth Amendment to the U.S.  
2 Constitution, to the detriment and harm of the Organizational Plaintiffs.

3 **FOURTH CAUSE OF ACTION**

4 **SUMMARY AND UNAUTHORIZED EXPULSION FROM THE UNITED STATES:  
5 CONSTITUTIONAL VIOLATION, U.S. CONSTITUTION AMENDMENT V  
6 (SUBSTANTIVE DUE PROCESS)**

7 186. Plaintiffs re-allege and incorporate by reference each and every  
8 allegation contained in the preceding paragraphs as if set forth fully herein.

9 187. The summary and unauthorized expulsion of Yadira Felix from the  
10 United States under color of the voluntary departure process, but without resort to  
11 even the flawed procedures ordinarily relied upon by Defendants in Southern  
12 California, violates the Due Process Clause of the Fifth Amendment to the U.S.  
13 Constitution, which prohibits governmental conduct that shocks the conscience.

14 **PRAYER FOR RELIEF**

15 WHEREFORE, Plaintiffs respectfully request that the Court grant the  
16 following relief:

- 17 1. Certify a class of individuals similarly situated to the Representative  
18 Plaintiffs;
  - 19 2. Declare that Defendants' expulsion of the Individual Plaintiffs and Class  
20 under guise of so-called "voluntary departure" violates the Administrative  
21 Procedure Act, Immigration and Nationality Act, and/or the Due Process  
22 Clause of the Fifth Amendment, and that Defendants' ongoing practices  
23 violate the Administrative Procedure Act, Immigration and Nationality Act,  
24 and/or the Due Process Clause of the Fifth Amendment;
  - 25 3. Declare that Defendants' expulsion of Yadira Felix violates the substantive  
26 component of the Due Process Clause of the Fifth Amendment.
- 27  
28

- 1 4. Order that Defendants return the Individual Plaintiffs and Class to the United  
2 States in a manner that restores them to the legal position that they occupied  
3 prior to their respective voluntary departures;
- 4 5. Order that Defendants undertake all reasonable steps to inform Class  
5 members of their rights under this case, including through publication of  
6 notice in written, broadcast, and online media outlets in Mexico.
- 7 6. Issue injunctions against Defendants and any of their officers, agents,  
8 successors, employees, representatives and any and all persons acting in  
9 concert with them forbidding them from expelling individuals in Southern  
10 California under color of voluntary departure unless they:
- 11 a. Exercise their discretion and provide appropriate time periods for  
12 voluntary departure to occur as provided by 8 C.F.R. § 240.25;
  - 13 b. Use Form I-210, or a form that is not materially distinguishable from  
14 that form, in the administration of voluntary departure, as required by  
15 8 C.F.R. § 240.25;
  - 16 c. Change Form I-210 so that it affirmatively advises individuals, at a  
17 minimum, of: (1) loss of the ability to obtain lawful status here in the  
18 United States through certain forms of relief from removal and  
19 programs of the Department of Homeland Security, including, but not  
20 limited to cancellation of removal; and (2) inadmissibility for at least  
21 three years and as many as ten years for anyone who has accrued more  
22 than 180 days of unlawful presence in the United States;
  - 23 d. Refrain from using threats, misrepresentation, subterfuge or other  
24 forms of coercion, or from attempting in any other way to persuade or  
25 dissuade individuals when informing them of the availability of  
26 voluntary departure;
- 27  
28

- 1 e. Take all further steps necessary to ensure that Defendants do not  
2 process people for voluntary departure without first ensuring that their  
3 waiver of the right to a removal hearing is knowing and voluntary;  
4 f. Undertake the implementation of mechanisms that provide for  
5 effective accountability and oversight in the administration of  
6 voluntary departures;
- 7 7. Grant Plaintiffs reasonable attorneys' fees, costs, and other disbursements  
8 pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412; and  
9 8. Grant any and all such other relief as the Court deems just and equitable.

11 Respectfully Submitted,

12 Dated: October 2, 2013

13 ACLU FOUNDATION OF SAN DIEGO  
14 & IMPERIAL COUNTIES

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# **APPENDIX A**

DEPARTMENT OF HOMELAND SECURITY  
U.S. Immigration and Customs Enforcement  
**VOLUNTARY DEPARTURE AND VERIFICATION OF DEPARTURE**

To: (Alien's Last Name, First Name, Address)	Alien's Phone Number	A: Number
		FIN Number

You have violated the terms of your admission as a nonimmigrant. Consequently, the permission previously granted you to remain in the United States is rescinded. You are required to depart from the United States at your own expense on or before \_\_\_\_\_.

On \_\_\_\_\_ you were granted voluntary departure by the  IJ  BIA  DHS. You are required to depart from the United States on or before \_\_\_\_\_  at your expense.  at government expense.  under safeguard.

Your request for an extension of time to depart from the United States has been \_\_\_\_\_ . You are required to depart on or before \_\_\_\_\_ (Granted/Denied)

You state that you will be departing the United States on \_\_\_\_\_ through \_\_\_\_\_ (Port of Departure)  
on \_\_\_\_\_  
(Give Airlines, Flight Number and Time or Other Manner of Departure)

**NOTICE: The Immigration Judge's Alternate Order of Removal will take effect if the alien does not depart within the time specified. Failure to depart on or before the specified date may result in the withdrawal of voluntary departure and action being taken to effect your removal. A warrant for your arrest will be issued if this office has not received verification of your departure by the specified date. Failure to depart on or before the specified date may also subject you to a possible civil penalty of not less than \$1,000 and not more than \$5,000, and render you ineligible for a period of 10 years for any further authorization for voluntary departure or for relief under sections 240A, 245, 248, and 249 of the Immigration and Nationality Act.**

Additionally, if an Immigration Bond has been posted on the alien, the DHS will initiate the appropriate action in accordance with the terms of the executed bond and any attached rider or riders specified.

To any U.S. official: This document can be completed and transmitted to DHS/ICE Headquarters Office of Detention and Removal via [VD-Bond-Verifications@dhs.gov](mailto:VD-Bond-Verifications@dhs.gov) .

\_\_\_\_\_  
Alien's Acknowledgement of Conditions and Receipt of Form Date

\_\_\_\_\_  
Signature of Authorized DHS Official Date

\_\_\_\_\_  
DHS Official Serving Form (Name and Title) Office

(Photo of Alien)	If Available	(Right Index Fingerprint)
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Verification of Departure (Completion by an official of the Department of Homeland Security or the U.S. Department of State)				
Printed Name/Title	Signature of Official Verifying Identity	Office	Date	Phone Number
U.S. Departure Place				Date
Method of Departure	<input type="checkbox"/> Air <input type="checkbox"/> Train <input type="checkbox"/> Boat <input type="checkbox"/> Other:			
Comments				

DEPARTMENT OF HOMELAND SECURITY  
U.S. Immigration and Customs Enforcement  
**VOLUNTARY DEPARTURE AND VERIFICATION OF DEPARTURE**

To: (Alien's Last Name, First Name, Address)	Alien's Phone Number
	A: Number
	FIN Number

- You have violated the terms of your admission as a nonimmigrant. Consequently, the permission previously granted you to remain in the United States is rescinded. You are required to depart from the United States at your own expense on or before \_\_\_\_\_.
- On \_\_\_\_\_ you were granted voluntary departure by the  IJ  BIA  DHS. You are required to depart from the United States on or before \_\_\_\_\_  at your expense.  at government expense.  under safeguard.
- Your request for an extension of time to depart from the United States has been \_\_\_\_\_ . You are required to depart on or before \_\_\_\_\_ (Granted/Denied)
- You state that you will be departing the United States on \_\_\_\_\_ through \_\_\_\_\_ (Port of Departure)  
on \_\_\_\_\_ (Give Airlines, Flight Number and Time or Other Manner of Departure)

**NOTICE: The Immigration Judge's Alternate Order of Removal will take effect if the alien does not depart within the time specified. Failure to depart on or before the specified date may result in the withdrawal of voluntary departure and action being taken to effect your removal. A warrant for your arrest will be issued if this office has not received verification of your departure by the specified date. Failure to depart on or before the specified date may also subject you to a possible civil penalty of not less than \$1,000 and not more than \$5,000, and render you ineligible for a period of 10 years for any further authorization for voluntary departure or for relief under sections 240A, 245, 248, and 249 of the Immigration and Nationality Act.**

**Additionally, if an Immigration Bond has been posted on the alien, the DHS will initiate the appropriate action in accordance with the terms of the executed bond and any attached rider or riders specified.**

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\_\_\_\_\_  
Alien's Acknowledgement of Conditions and Receipt of Form Date

\_\_\_\_\_  
Signature of Authorized DHS Official Date

\_\_\_\_\_  
DHS Official Serving Form (Name and Title) Office

	<b>If Available</b>	
(Photo of Alien)		(Right Index Fingerprint)

Verification of Departure (Completion by an official of the Department of Homeland Security or the U.S. Department of State)				
Printed Name/Title	Signature of Official Verifying Identity	Office	Date	Phone Number
U.S. Departure Place				Date
Method of Departure	<input type="checkbox"/> Air <input type="checkbox"/> Train <input type="checkbox"/> Boat <input type="checkbox"/> Other:			
Comments				

## **APPENDIX B**



File No: \_\_\_\_\_

Name: \_\_\_\_\_

**NOTICE OF RIGHTS**

You have been arrested because immigration officers believe that you are illegally in the United States. You have the right to a hearing before the Immigration Court to determine whether you may remain in the United States. If you request a hearing, you may be detained in custody or you may be eligible to be released on bond, until your hearing date. In the alternative, you may request to return to your country as soon as possible, without a hearing.

You have the right to contact an attorney or other legal representative to represent you at your hearing, or to answer any questions regarding your legal rights in the United States. Upon your request, the officer who gave you this notice will provide you with a list of legal organizations that may represent you for free or for a small fee. You have the right to communicate with the consular or diplomatic officers from your country. You may use a telephone to call a lawyer, other legal representative, or consular officer at any time prior to your departure from the United States.

**REQUEST FOR DISPOSITION**

- \_\_\_\_\_  I request a hearing before the Immigration Court to determine whether or not I may remain in the United States  
Initials
- \_\_\_\_\_  I believe I face harm if I return to my country. My case will be referred to the Immigration Court for a hearing.  
Initials
- \_\_\_\_\_  I admit that I am in the United States illegally, and I believe I do not face harm if I return to my country. I give up my right to a hearing before the Immigration Court. I wish to return to my country as soon as arrangements can be made to effect my departure. I understand that I may be held in detention until my departure.  
Initials

\_\_\_\_\_  
Signature of Subject

\_\_\_\_\_  
Date

**CERTIFICATION OF SERVICE**

- Notice read by subject
- Notice read to subject by \_\_\_\_\_, in the \_\_\_\_\_ language.

\_\_\_\_\_  
Name of Service Officer (Print)

\_\_\_\_\_  
Name of Interpreter (Print)

\_\_\_\_\_  
Signature of Officer

\_\_\_\_\_  
Date and Time of Service

App. Zone: \_\_\_\_\_ Entry Zone: \_\_\_\_\_ POB: \_\_\_\_\_ DOB: \_\_\_\_\_ / \_\_\_\_\_ / \_\_\_\_\_ A# \_\_\_\_\_

Nombre: \_\_\_\_\_ Father: \_\_\_\_\_ Mother: \_\_\_\_\_

**NOTIFICACION DE DERECHOS**

Usted ha sido detenido porque el Servicio de Inmigración opina que se encuentra en los Estados Unidos ilegalmente. Tiene derecho a una audiencia ante el Tribunal de Inmigración, con el fin de decidir si puede permanecer en los Estados Unidos. En el caso de que Usted solicite esa audiencia, pudiera quedar detenido o tener derecho a la libertad bajo fianza hasta la fecha de la audiencia. Tiene la opción de solicitar el regreso a su país a la brevedad posible, sin que se celebre la audiencia.

Usted tiene derecho a comunicarse con un abogado u otro representante legal para que lo represente en la audiencia, o para responder a cualquier pregunta acerca de sus derechos conforme a la ley en los Estados Unidos. Si Usted se lo pide, el funcionario que le haya entregado esta Notificación le dará una lista de las asociaciones jurídicas que podrían representarlo gratuitamente o a poco costo. Tiene derecho a comunicarse con el servicio consular o diplomático de su país. Puede usar el teléfono para llamar a un abogado, o a otro representante legal, o a un funcionario consular en cualquier momento anterior a su salida de los Estados Unidos.

**SOLICITUD DE RESOLICION**

- \_\_\_\_\_  
Iniciales
- Solicito una audiencia ante el Tribunal de Inmigración que resuelva si puedo o no permanecer en los Estados Unidos.
- \_\_\_\_\_  
Iniciales
- Considero que estaría en peligro si regreso a mi país. Mi caso se trasladará al Tribunal de Inmigración para la celebración de una audiencia.
- \_\_\_\_\_  
Iniciales
- Admito que estoy ilegalmente en los Estados Unidos, y no considera que estaría en peligro si regreso a mi país. Renuncio a mi derecho a una audiencia ante el Tribunal de Inmigración. Deseo regresar a mi país en cuanto se pueda disponer mi salida. Entiendo que pudiera permanecer detenido hasta mi salida.

\_\_\_\_\_  
Firma del sujeto

\_\_\_\_\_  
Fecha

**CERTIFICATION OF SERVICE**

- Notice read by subject
- Notice read to subject by \_\_\_\_\_, in the Spanish language.

\_\_\_\_\_  
Name of Service Officer (Print)

\_\_\_\_\_  
Name of Interpreter (Print)

\_\_\_\_\_  
Signature of Officer

\_\_\_\_\_  
Date and Time of Service

\_\_\_\_\_  
hrs.