## IN THE CONTEXT OF THE COVID-19 PANDEMIC, URGENT ACTION IS NEEDED TO ENSURE EQUAL PROTECTION, DUE PROCESS, AND SAFETY FOR YOUTH UNDER CUSTODY AND SUPERVISION IN LOS ANGELES COUNTY

March 30, 2020

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Jackie Lacey, Los Angeles County District Attorney

Ricardo Garcia, Public Defender, County of Los Angeles

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Judge Kevin Brazile, Presiding Judge, Los Angeles Superior Court

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Max Huntsman, Inspector General, Los Angeles County

Brian Williams, Executive Director, Los Angeles County Civilian Oversight Commission

Patti Giggans, Commissioner, Los Angeles County Civilian Oversight Commission

James Cross, President, Los Angeles County Board of Education

Debra Duardo, Superintendent, Los Angeles County Office of Education

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Gavin Newsom, Governor, State of California

Assemblymember Reginald Jones-Sawyer, Chair, California State Assembly Public Safety Committee

Senator Nancy Skinner, Chair, California State Senate Public Safety Committee

Senator Toni Atkins, President Pro-Tem, California State Senate

Assemblymember Anthony Rendon, Speaker, California State Assembly

To the officials responsible for the health, safety, and due process rights of youth under the custody and supervision in Los Angeles County and other youth who are impacted by arrest and detention:

We write to supplement the requests we submitted in our March 16, 2020 letter (attached here for your reference) about young people who are incarcerated and amongst the most vulnerable during the COVID-19 outbreak. In light of the worsening COVID-19 pandemic, we reiterate our requests from the March 16 letter and submit this letter urging Los Angeles County officials, Probation, and the Juvenile Court to release as many young people who are incarcerated in the County juvenile camps, halls, and other facilities as possible to protect their safety, dignity, and human rights.

For the few who will remain in detention, LA County Probation must ensure that youth can communicate regularly with their families, receive updates on the COVID-19 pandemic when requested through reliable sources, are not placed in solitary confinement except in accordance with state law (and then only for four hours or less, or when other interventions are exhausted), and receive health and mental health prevention and treatment. Further, for the few students remaining, Los Angeles County Office of Education must develop instructional solutions that both address the public health concerns and fulfills their obligation to provide youth with a meaningful and equitable education. In particular, in accordance with guidance from the U.S. Department of Education Office for Civil Rights and the California Department of Education, LACOE must maintain services for students with disabilities in the camps and halls pursuant to their Individualized Education Programs.

#### The Extraordinary and Unprecedented Public Safety Risks Posed by COVID-19

As you know, the COVID-19 pandemic is spreading across the world exponentially. The Center for Disease Control ("CDC") confirms that the virus spreads amongst the population "easily and sustainably." COVID-19 is spread by both symptomatic and asymptomatic people, and, according to current estimates, an infected person will spread the disease to between two and four others on average. Indeed, under certain extreme conditions, a single person can infect hundreds or thousands of community members. As such, the COVID-19 pandemic has proven to be extremely difficult to control. And given the exponential nature of the spread, time is of the essence, as early preventative measures are substantially more effective at reducing the number of infected people than reactive measures implemented once many people have already contracted the virus.

Once a person contracts COVID-19, the health consequences may be dire. COVID-19 can cause acute respiratory illness, pneumonia, and damage to other major organs.<sup>4</sup> In severe cases, treatment requires intensive resources, including ventilator assistance for respiration.<sup>5</sup> For those who do not respond to treatment or lack access to adequate healthcare due to financial cost or insufficient hospital care, COVID-19 can be fatal.<sup>6</sup>

California and Los Angeles County have suffered some of the most severe outbreaks. Governor Newsom<sup>7</sup> and Los Angeles County officials<sup>8</sup> declared a state of emergency on March 4, and President Trump declared a national state of emergency on March 13.<sup>9</sup> As of March 26, Los Angeles County alone has identified 1216 cases, a figure that represents only a small number of

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<sup>&</sup>lt;sup>1</sup> https://www.cdc.gov/coronavirus/2019-ncov/prepare/transmission.html

<sup>&</sup>lt;sup>2</sup> https://www.nytimes.com/2020/03/18/us/coronavirus-terms-glossary.html

https://graphics.reuters.com/CHINA-HEALTH-SOUTHKOREA-CLUSTERS/0100B5G33SB/index.html

<sup>&</sup>lt;sup>4</sup> https://www.mayoclinic.org/diseases-conditions/coronavirus/symptoms-causes/syc-20479963

<sup>&</sup>lt;sup>5</sup> <u>https://www.vox.com/policy-and-politics/2020/3/17/21183263/coronavirus-us-hospitals-elective-surgeries-icu-masks</u>

<sup>6</sup> https://www.vox.com/2020/3/5/21165973/coronavirus-death-rate-explained

<sup>&</sup>lt;sup>7</sup> https://www.gov.ca.gov/2020/03/04/governor-newsom-declares-state-of-emergency-to-help-state-prepare-for-broader-spread-of-covid-19/

<sup>8</sup> https://laist.com/latest/post/20200304/coronavirus-covid-19-los-angeles-county-public-health-emergency

<sup>9</sup> https://www.cnn.com/2020/03/13/politics/donald-trump-emergency/index.html

people actually infected and that is poised to grow rapidly.<sup>10</sup> Although COVID-19 ostensibly has had more severe health effects for older people so far, young people nonetheless are susceptible to infection, spread the virus at the same rates, and are not spared from the severe health impacts.<sup>11</sup> Indeed, the first fatality of a person under 18 in the U.S. from COVID-19 occurred in Los Angeles County on March 24.<sup>12</sup>

#### Los Angeles County Must Release as Many Incarcerated Youth as Possible

The Los Angeles County Board of Supervisors, Probation, and the Juvenile Court must coordinate and release as many incarcerated people as possible to protect the health and safety of our young people and communities. Carceral settings such as the juvenile halls and camps pose particularly acute public safety concerns because of the greater density of people in confined spaces, the shared facilities and equipment, and the impracticability of practicing protective measures such as social distancing and frequent hand washing. Further, carceral settings often struggle with maintaining adequate hygiene and sanitation, and incarcerated young people suffer disproportionately from existing health conditions that render them more susceptible to infection.<sup>13</sup> As Dr. Craig Haney asserts in his declaration recommending release as the safest measure to protect incarcerated youth amid this crisis, "COVID-19 presents penal institutions with an enormous challenge that they are ill-equipped to handle."<sup>14</sup>

The impact of outbreaks in carceral settings extends far beyond the incarcerated population. Outbreaks also endanger correctional officers, medical personnel, educators, other staff, attorneys, and advocates who cycle through the facilities and frequently come into contact with the incarcerated population, each other, and then their families and communities. Exacerbating the situation, the juvenile facilities are currently significantly understaffed because regular staff have been calling in sick or are otherwise staying away because they recognize the afflictive health risks. As a result, staff from the field and from adult facilities are currently working in the juvenile facilities, but they are not trained to be responsive to youth issues, thus further straining the system and placing the entire population at risk.

As such, in recent days, it is unsurprising that jails and prisons across the U.S. have experienced some of the most severe outbreaks. For example, as of March 22, at least 19 incarcerated people and 12 staff members had contracted COVID-19 in Rikers Island jail complex, and dozens more had been exposed to the virus.<sup>15</sup> That same day, a Los Angeles County facility reported the first identified case of an incarcerated person testing positive for COVID-19 in California.<sup>16</sup> Two

<sup>&</sup>lt;sup>10</sup> https://www.dailynews.com/2020/03/26/coronavirus-in-la-county-9-new-deaths-559-new-cases

<sup>11</sup> https://www.cnn.com/2020/03/20/health/covid-19-young-adults-sick-

spreading/index.html; https://abcnews.go.com/US/40-hospitalized-coronavirus-younger-54-cdc/story?id=69681304

<sup>12</sup> https://www.latimes.com/california/story/2020-03-24/los-angeles-young-person-coronavirus-death

<sup>13</sup> https://www.aclum.org/sites/default/files/field\_documents/amici\_letter\_- public\_health\_experts\_- cpcs\_macdl\_v. chief\_of\_trial\_court\_1.pdf

<sup>14</sup> https://drive.google.com/file/d/1YNs4SVe2q6lq XLhKvkHv5xqUXxtCTEi/view

<sup>15</sup> https://thehill.com/homenews/state-watch/488855-top-official-says-new-york-city-coronavirus-jail-outbreak-is-a-crisis

<sup>16</sup> https://www.mercurynews.com/2020/03/22/coronavirus-california-state-prison-inmate-positive-for-covid-19/

days later, neighboring Orange County reported its first confirmed case of an incarcerated person contracting COVID-19 in Men's Central Jail in Santa Ana.<sup>17</sup>

Confronted with this reality, at least eight state and local court systems in Alabama, Maine, Montana, New Jersey, Ohio, South Carolina, Texas, Washington, and the District of Columbia, have already taken steps to reduce incarceration during this crisis. As explained by Montana Chief Justice Mike McGrath on March 20, releasing prisoners is necessary because, "[d]ue to the confines of [correctional] facilities, it will be virtually impossible to contain the spread of the virus." On March 23, thirty-four elected prosecutors signed on to a letter calling for leaders in the criminal justice system "to dramatically reduce the number of incarcerated individuals and the threat of disastrous outbreaks" of COVID-19 in carceral settings. The Chief Justice of the South Carolina Supreme Court ordered that everyone held on bond in a non-capital case be released, unless there exists an "unreasonable danger" or "extreme flight risk." The New Jersey Supreme Court ordered the temporary release of up to 1,000 people during the COVID-19 crisis, with judges to determine whether sentences should be commuted after the outbreak subsides. <sup>21</sup>

Early indications suggest that Los Angeles County officials are willing to take the same approach. On March 22, the Los Angeles County Board of Supervisors issued an executive order directing the Los Angeles County health officer to identify "all necessary and appropriate measures to prevent the spread of COVID-19 in the jails . . . and make any orders necessary for that purpose." Similarly, District Attorney Jackie Lacey instructed prosecutors "to take steps to reduce the number of people in local jails and area courthouses in an effort to slow the spread of the virus" and Sheriff Alex Villanueva released approximately 1,700 incarcerated people from jails on March 24.23

Despite actions to reduce the incarcerated adult population, the steps taken by Probation and other Los Angeles County officials have been too slow and conservative to ensure that young people and staff in the juvenile camps and halls remain safe. They have yet to release large numbers of youth from detention, which is the only effective means of ensuring safety. Aside from release, Dr. Haney explains that the likely potential measure available is to isolate the juvenile incarcerated populations, which is inhumane for any population and are substantially more harmful for youth.<sup>24</sup> Youth are more susceptible because they are still in their developmental stages, many have histories of trauma, and all are already deprived of connections to their families and communities. In particular, isolation for students with disabilities and

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 $<sup>^{17} \</sup>underline{\text{https://www.latimes.com/california/story/2020-03-24/orange-county-jail-inmate-tests-positive-for-the-coronavirus}$ 

<sup>19</sup> https://fairandjustprosecution.org/wp-content/uploads/2020/03/Coronavirus-Sign-On-Letter.pdf

<sup>&</sup>lt;sup>20</sup> https://www.sccourts.org/whatsnew/displaywhatsnew.cfm?indexID=2461

<sup>21</sup> https://www.aclu-nj.org/news/2020/03/23/nj-order-release-people-county-jails-breaks-new-ground-covid

<sup>&</sup>lt;sup>22</sup> <a href="https://www.aclusocal.org/sites/default/files/los\_angeles\_county\_board\_of\_supervisors\_20200323\_covid19">https://www.aclusocal.org/sites/default/files/los\_angeles\_county\_board\_of\_supervisors\_20200323\_covid19</a> jails final executive order.pdf

<sup>23</sup> https://www.cbsnews.com/news/inmates-released-los-angeles-county-coronavirus-response-2020-03-24/

<sup>24</sup> https://www.aclu.org/sites/default/files/field\_document/us1012webwcover.pdf

students with intellectual and/or emotional disabilities have the potential to cause irreparable psychological, physical, and developmental harm. Advocates working with youth in the halls and camps have confirmed the harm, reporting that youth are terrified for their safety and uncertain about the future. Finally, given their aversion to the facilities' severe isolation practices, youth who are experiencing COVID-19 symptoms will be reluctant to notify authorities or seek medical attention. Youth will weigh the cost of solitary confinement with the risk of infecting their peers, and we fear that many, particularly those with mild symptoms, will elect to hide their condition, potentially infecting high numbers of people.

Accordingly, County officials, Probation, and the Juvenile Court must develop a plan to release immediately as many young people from the juvenile camps and halls as possible. As always, it is critical that youth are released into a safe environment. To the extent possible given the extreme circumstances, standard practice should be followed to ensure that youth are released to a safe placement. Specifically, at a minimum, the County, Probation and the Juvenile Court must:

- 1. Stop new admissions of youth to Los Angeles County detention facilities.
- 2. Issue a moratorium on custody and immediate release for all technical probation violations.
- 3. Issue a moratorium on custody and immediate release for all misdemeanor and low-level felony arrests and bench warrants.
- 4. Release youth detained at local, municipal police, and school police facilities rather than transferring them to a juvenile hall for assessment.
- 5. Assess detained youth to determine any who are medically vulnerable and release any who are identified as such.
- 6. Immediately release youth who are set to be released within six months.
- 7. End the Probation Department's policy of transferring youth from juvenile halls to camps when they turn 18 and do not maintain pre-disposition / pre-sentencing detention in juvenile hall.
- 8. Physically separate all youth taken by law enforcement to a juvenile hall from other youth, and immediately release them to parents/guardians unless they have 707(b) charges and/or youth safety prohibit it.
- 9. Order the Division of Youth Development and Diversion ("YDD") to perform outreach to all 57 law enforcement agencies operating in LA County to utilize YDD and its affiliated youth programs as an alternative to transporting youth to police stations and/or juvenile halls.
- 10. Ensure that all young people in the facilities have daily access to phone, mail, and videoconferencing and eliminate all associated fees, even in the event of a quarantine.
- 11. Maintain compliance with existing law limiting and requiring documentation of the use of isolation but practice social distancing to the extent possible in communal areas.
- 12. Ensure that youth have access to quality reading and materials for writing and drawing at all times to reduce the stress and mental health impacts of social isolation.
- 13. Publish publicly and communicate to families any information about changes in procedures responding to the COVID-19 pandemic.
- 14. Make COVID-19 testing kits readily available for all youth who remain in custody and regularly test staff members.

15. Ensure that all young people who are released are connected to relevant service providers in the community, including education services as described further below.

#### **LACOE Must Provide Adequate Education to Youth who Remain**

For the youth who remain in the juvenile halls and camps, LACOE must prioritize providing meaningful and equitable education, especially to students with disabilities and English learners. LACOE's obligation to provide education is unequivocal. On March 13, Governor Newsom issued an executive order providing that the state would continue funding public schools, including those run by counties through the duration of the COVID-19 outbreak. The order made clear that, as a condition of receiving the funding, schools must "[c]ontinue delivering high-quality educational opportunities to students through other options, distance learning and independent study."<sup>25</sup>

Indeed, LACOE has conceded that it must continue providing sufficient educational services. On March 14, LACOE Superintendent Debra Duardo recommended that all schools in Los Angeles County close in response to the COVID-19 pandemic, emphasizing that "[o]ur focus must be on ensuring the continuity of learning," specifically affirming that LACOE will "work with its partners in the Probation Department to ensure continuity of instruction in its Juvenile Court Schools located at the juvenile halls and camps."<sup>26</sup>

However, despite LACOE's purported commitment to "ensure continuity of instruction" and the California Department of Education's ("CDE") guidance to integrate technology-based instructional tools, the juvenile halls and camps have halted live and direct instruction since March 16 and have yet to implement adequate distance learning for all students. Some students have reported not receiving any instruction at all, while other students have reported receiving insufficient independent work packets. Before the closure, students reported receiving the same packets numerous times, forcing them to work on the same material for weeks or even months. Further, even if students receive new packets in a timely manner, independent study is not appropriate for many students, including those who are already academically behind, who have disability-related needs, who are experiential or auditory learners, or who are English learners. Independent work packets are limited compared to technology-based delivery models, which could adjust to a student's level in real time, provide additional context where needed, and account for gaps in learning. As such, these measures wholly fail to satisfy LACOE's obligation to provide robust distance education to the youth it serves. Indeed, the CDE recommends that local educational agencies instead consider technology-based approaches that give students an opportunity to interact dynamically with their teacher or content.<sup>27</sup>

<sup>&</sup>lt;sup>25</sup> https://www.gov.ca.gov/2020/03/13/governor-newsom-signs-executive-order-ensuring-state-funding-for-schools-even-in-event-of-physical-closure/; https://www.gov.ca.gov/wp-content/uploads/2020/03/3.13.20-EO-N-26-20-Schools.pdf

<sup>&</sup>lt;sup>26</sup> https://www.lacoe.edu/Home/News-Announcements/ID/4412/Los-Angeles-County-schools-chief-recommends-school-closure-in-response-to-COVID-19

<sup>&</sup>lt;sup>27</sup> https://www.cde.ca.gov/ls/he/hn/distancelearning.asp

## LACOE Must Continue to Provide Services to Students with Disabilities Pursuant to their Individualized Education Programs

As LACOE implements its plan for education inside juvenile facilities, it must immediately resume services for students with disabilities. The federal government has not waived the requirements for students with disabilities to receive a free appropriate public education ("FAPE"). As such, LACOE must provide them with services consistent with their Individualized Education Programs ("IEPs"), as required by the Individuals with Disabilities Education Act ("IDEA") and ensure equal access to educational programming for students with disabilities under Section 504 of the Rehabilitation Act of 1973 ("Section 504"). The CDE has made clear that all education providers must "do their best in adhering to IDEA requirements, including federally mandated timelines, to the maximum extent possible" and "are encouraged to consider ways to use distance technology to meet these obligations." CDE states further:

When an LEA continues to provide educational opportunities to the general student population during physical school site closures, the LEA must ensure that students with disabilities have equitable access to comparable opportunities, appropriately tailored to the individualized need of a student to ensure meaningful access, as determined through the IEP process to the extent feasible. If the LEA can continue providing special education and related services as outlined in the IEP, or an agreed upon amendment to the existing IEP, through a distance learning model, they should do so.<sup>29</sup>

Despite CDE's clear mandate to provide individualized distance learning and access to related services, LACOE has entirely halted education services for students with disabilities. Students with disabilities are – at best – receiving insufficient independent work packets that certainly fall short of the IDEA and Section 504 legal requirements for students who cannot, due to their disabilities, access the materials provided without adult assistance or accommodations. Some students with disabilities require related services, such as counseling, occupational therapy, or speech and language instruction, to receive meaningful benefit from their educational program. Clearly, none of those services can be provided through completing worksheets without any human interaction. They can, however, be provided through the use of technology-based platforms where educators or therapists can engage with students.

## LACOE and Probation Must Adopt the Following Recommendations to Provide Sufficient Education to Youth in the Juvenile Halls and Camps

LACOE, in partnership with Probation, must substantially improve the way it is providing distance learning, including through creative technological solutions. By way of example, school districts and charter schools in the community have largely focused on providing instruction over the Internet, through dynamic online programs and creative uses of teleconferencing. Similarly, conditions must be substantially changed inside the juvenile halls and camps to allow Internet-based instruction and the social distancing guidelines recommended by the CDC.

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<sup>&</sup>lt;sup>28</sup> https://www.cde.ca.gov/ls/he/hn/specialedcovid19guidance.asp

<sup>&</sup>lt;sup>29</sup> *Id*.

Given the extended length of the school closures, LACOE must adapt its policies and begin offering students more meaningful and equitable educational opportunities. The lack of sufficient education is particularly concerning given that system-involved youth have often struggled in school and experienced harsher school discipline than their peers, leading most detained and incarcerated youth to enter the system far behind with respect to skills, grade level, and credits.

#### Specifically, LACOE must commit to the following:

- 1. Adopt a detailed educational plan for each juvenile hall and camp that ensures all students are receiving meaningful and equitable distance learning. These plans must address, at a minimum, how LACOE will ensure continuity of IEPs, counseling and psychological services, behavioral intervention services, nursing services, physical therapy, speech and language, and other related services.
- 2. Publicly release updates and detailed plans developed to respond to the COVID-19 pandemic, including through a live website consolidating the plans of all school districts within its jurisdiction that is accessible to all students, caregivers, and families.
- 3. Provide prior written notice to families of students with disabilities outlining the student's individualized distance learning plan including access to related services.
- 4. Overcome any structural barriers to providing technology-based instruction and programming while maintaining social distancing guidelines recommended by the CDC and confidentiality protections, including providing portable technology such as Chromebooks or tablets with adaptive educational programming and secure videoconferencing systems. Provide all students with Internet access to expand their distance learning options to include college-level instruction and programs for those who have attained a high school diploma or GED. Support students to participate in dual enrollment with post-secondary institutions in order to increase the likelihood of college enrollment after release.
- 5. Include families in distance instructional time by offering family restorative practice/community building circles at least once a week as part of instruction and offering parent-teacher-student conferences at least monthly to track student progress and graduation goals.
- 6. Maintain records of instruction delivery and related services during the school closure. These records will ensure that students receive full or partial academic credit for the coursework they complete and will be reflected in each student's school transcript.
- 7. Create an automated system for calculating compensatory educational services that ensures students receive services in the precise amount missed, once the juvenile court schools reopen.
- 8. Given the suspension of other education complaint processes during the school closures, establish a complaint process for students whose educational rights are violated inside juvenile detention facilities and during transition upon release, including, but not limited to, those who do not receive: meaningful distance learning, the educational programs and services mandated by their IEP, and confidential counseling and therapy sessions

- 9. Issue guidance to all school districts within its jurisdiction requiring the adoption and submission to LACOE of detailed plans for the continued provision of distance learning and IEPs.
- 10. For students who are released:
  - a. Assign every student and family an education transitions staff/case manager to ensure the educational rights for every youth released from the halls/camps are guaranteed by providing and tracking services for a minimum of 18 months.
  - b. Coordinate immediate enrollment at a district or charter school and address any barriers to enrollment or education access such as credits, IEP services, and school records.
  - c. Ensure students receive any devices or technology necessary to receive distance instruction from the school district for the duration of the closure.
  - d. Maintain records and track the education enrollment status and progress of every released youth until there is record or confirmation of students' culmination of secondary education such as receipt of high school diploma, GED, or post-secondary education/vocational program enrollment.

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For the forgoing reasons, Los Angeles County officials, Probation, and the Juvenile Court must immediately develop a plan to release as many young people as possible from the juvenile halls and camps. For the few who remain, LACOE and Probation must begin providing them with appropriate education, which includes meaningful distance learning and services for students with disabilities as set forth in their IEPs.

We understand that you ultimately share our goals, and we hope that we can work together to ensure the safety and dignity of all youth in LA County. Accordingly, we ask that Los Angeles County Board of Supervisors, Probation, and LACOE contact Vivian Wong at <a href="wivian.wong@lls.edu">wivian.wong@lls.edu</a> to coordinate a conference call with the signatories to this letter this week to discuss these recommendations further.

In addition, we ask that Los Angeles County Board of Supervisors, Probation, and LACOE staff continue to attend the COVID-19 Release and Reconnection forums, the next of which is scheduled for April 8th at 2:00-3:45PM. For more information, to receive registration instructions, and to connect at any time between meetings, please contact Kim McGill from the Youth Justice Coalition at <a href="mailto:kim@youth4justice.org">kim@youth4justice.org</a> or (323) 327-1259. We also ask that you provide a detailed update on the progress you have made implementing these recommendations on the April 8 call forum community members.

#### Sincerely,

A New Way of Life ACLU of Southern California Alliance for Children's Rights Arts for Incarcerated Youth Network California Conference for Equality & Justice Center for Juvenile Law & Policy, Loyola Law School Children's Defense Fund-California
Disability Rights California
Homies Unidos
InnerCity Struggle
National Center for Youth Law
New Earth Organization
Public Counsel
Social Justice Learning Institute
Urban Peace Institute
Youth Justice Coalition

Enclosure: Coalition letter dated March 16, 2020

# **ATTACHMENT**













**ALLIANCE FOR** 































**BLACK JEWISH** JUSTICE ALLIANCE

























































Because Everyone Deserves a **Healthy Relationship** 































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Senator Nancy Skinner, Chair, California State Senate Public Safety Committee

Senator Toni Atkins, President Pro-Tem, California State Senate

Assemblymember Anthony Rendon, Speaker, California State Assembly

To the officials responsible for the health, safety and due process rights of youth under the custody and supervision of LA County Probation, youth who are impacted by arrest and detention, as well as for adults on Probation field supervision:

Given the current COVID-19 pandemic, as organizations led by people currently and formerly on Probation, family members with loved ones inside, and/or organizations that serve system-involved youth and adults, we are writing to urge you to immediately enact these emergency procedures for young people under Probation custody and supervision, as well as for adults under Probation field supervision, in order to support everyone's health and safety, while also protecting their rights to due process, programming and family connection.



The US Center for Disease Control and Prevention (CDC) suggests that between 160 million and 210 million Americans could contract the virus over as long as a year. Using current mortality data and hospital capacity, the number of deaths under the CDC's predictions range from 200,000 to as many as 1.7 million.

While we appreciate the efforts that LA County Probation has taken to post protocols on the Department's website, the current protocols are severely lacking.

We do not feel that system-involved youth and adults, nor their families and communities, are protected against the health risks of COVID-19 when officials – from our municipal and county officials, the Governor, Congress, and the White House have made regular pronouncements to the media regarding containment, testing and treatment plans without mentioning the most vulnerable and invisible individuals – those who are under custody and supervision.

Given current, recent and historical examples of health epidemics within LA County's carceral settings, including outbreaks of Mumps, Tuberculosis, Hepatitis C, Staph infection, Valley Fever, H1N1 and HIV, we can expect that COVID-19 would spread much more quickly and with more devastating results in the closed, unsanitary, medically under-resourced, and often overcrowded conditions of youth and adult jails and prisons, residential treatment centers, placements and Probation area offices.

These conditions are exacerbated by the fact that health systems in carceral facilities are under-resourced and of poorer quality, and that the people detained and incarcerated represent a much higher population of medically vulnerable individuals often suffering compromised immune systems, medical conditions, and a lack of access to medical care throughout their lives.

Added to this, the LA County Sheriff's and Probation Departments have failed to create adequate evacuation and treatment planning in response to wildfires and contaminated water crises. The lack of planning and infrastructure during past emergencies leaves people inside, their families and the larger community even more concerned regarding the system's response to COVID-19.

In addition, this is a racial justice issue, given that over-policing and disparate treatment at every stage of the juvenile and adult systems has led LA County's juvenile halls and Probation camps (youth prisons) to be represented by 95% Black and Brown youth with similar racial disparities among youth and adults in placements or on Probation field supervision. Specifically, we are urging LA County Probation and County officials to immediately do the following:

- 1. Downsize the juvenile hall, camp, Dorothy Kirby and placement populations through: (A) A moratorium on custody and immediate release for all technical Probation violations; (B) A moratorium on custody and immediate release for all misdemeanor and low-level felony arrests and bench warrants; (C) Releasing people detained at local, municipal police and school police facilities rather than transferring them to a juvenile hall for assessment; (D) Physical separation of all youth taken by law enforcement to a juvenile hall from other youth, and immediately release them to parents/guardians unless 707b charges and/or youth safety prohibit it; and (E) Facilitation by LA County's Division of Youth Development and Diversion (YDD) outreach to all 57 law enforcement agencies operating in LA County to utilize YDD and its affiliated youth programs as an alternative to transporting youth to police stations and/or juvenile halls.
- 2. Petition the court to immediately release all young people who remain detained or incarcerated on 707b charges. The Superior Court should issue a directive for the immediate release of everyone incarcerated in county and state systems who are within one year of their release date.
- 3. Petition the court to immediately release all medically compromised / vulnerable people who remain detained or incarcerated regardless of their charges in order to protect them from exposure.
- 4. End the Probation Department practice of transferring all youth detained in juvenile halls to the County Jail when they turn 18, and ensure that who are remanded to custody in a juvenile hall are remain there for the duration of their detention during court proceedings.

- 5. Eliminate all contact between local law enforcement and Immigration and Custom Enforcement, including ceasing transfers of people from LA County custody to ICE custody.
- 6. Ensure that all unhoused or under-housed youth (homeless or foster youth) be provided safe housing during the COVID-19 crisis, and extend these resources to their families if they are under the care of family members.
- 7. Guarantee access to legal counsel through confidential visits or teleconferencing for all people who are detained or incarcerated.
- 8. Use teleconferencing and/or maintain physical court visits to ensure that people have access to all court proceedings as calendared. Place a moratorium on all imposition of court-ordered fees and fines including program fees. Eliminate all financial penalties and extensions of Probation for a non-payment of fees or fines. (The Presiding Judge for the LA Superior Court Kevin Brazile stated Friday that judges have the authority to determine the calendar for their individual courtrooms in the County's 24 courthouses.)
- 9. Cancel all Probation appointments at area offices, drug testing and mandated programs until the threat of COVID-19 infection has been eliminated. People should not be required to spend hours traveling to, traveling from, and waiting in administrative buildings for brief meetings with probation officers and related staff. Discharge people who no longer need supervision and allow others to check in by telephone.
- 10. Place a moratorium on all requirements to attend and pay for court and Probation-ordered ordered programs, including drug testing and electronic monitoring, community service and labor.
- 11. Eliminate all penalties and extensions of Probation for non-attendance or non-payment in regards to court and Probation-ordered programs, community service and labor.
- 12. Guarantee access to unlimited, free phone calls, Skype, Facetime and teleconferencing to provide reassurance to increase family connection and provide regular access to families worried about their loved ones inside.
- 13. Increase and more deeply clean facilities (including clothing, bedding, dorms and cells), and use more effective disinfectants as prescribed in epidemiologists given the health emergency COVID-19 represents.
- 14. Ensure access for all staff and detained youth to disinfectant and if recommended by health personnel or requested to masks.
- 15. Remove all youth showing symptoms of COVID-19 from juvenile halls and camps immediately to a hospital or other medical facility for treatment and if released by medical personnel quarantined in their homes or another safe, non-carceral setting pending the results of testing. (Isolation practices can discourage youth from reporting on symptoms if they fear it will lead to physical isolation and sensory deprivation for extended time.
- 16. Similarly, move all medically vulnerable youth (including but not limited to those with respiratory illnesses, and those with deficient immune systems due to either medication and/or medical conditions) who do remain detained in juvenile halls, camps, Dorothy Kirby and placements away from the rest of the population.
- 17. Communicate through a press conference, media advisory and written notices to all youth in Probation custody, to all people on Probation supervision, and to all their families regarding that LA County has established these revised Protocols and that LA County has a duty to care for the health, safety and due process rights of people directly impacted by court, arrest, detention and incarceration.
- 18. Establish and post the protocols for screening for a fever all staff, community members and delivery personnel entering facilities.
- 19. Establish and post the protocols and resources for testing and separation pending results of anyone who demonstrates symptoms and/or a fever.
- 20. Establish and post the protocols and resources for medical care, quarantining and evacuation to medical facilities for anyone who tests positive COVID-19 symptoms and/or fever.
- 21. Guarantee access to teleconferencing visits, court hearings and mail for all young people who remain in custody.
- 22. Establish and advertise broadly a regular community webinar to field questions, concerns and solutions from people who are system involved, our families and communities.
- 23. Expand agency protocols to include these recommendations and share a revised COVID-19 plan for youth and adults on the Probation website, on the LA County Board of Supervisors website, on the Sheriff's (LASD) website, the Department of Health Services website, and posted and distributed as all juvenile halls, Probation camps, Youth Diversion and Development program hubs, Probation area offices, county jails, Sheriff's stations and municipal and school police department stations, area offices and jails.

24. Provide regular, online and phone updates on impact of COVID-19 on people under Probation supervision or custody and the County's response.

We also urge the State of California to enact similar protocols within California Department of Corrections and Rehabilitation (CDCR) prisons and Division of Juvenile Justice (DJJ) youth prisons.

Our recommendations are not unprecedented. The San Francisco Public Defender's Office has begun filing motions to seek the immediate release of all people being held pre-trial in San Francisco county jails who are at heightened risk of illness from the virus, including people over 60, those with heart or lung disease, diabetes, and immunosuppressed individuals who are suffering from cancer, HIV, or autoimmune diseases such as rheumatoid arthritis, lupus, or multiple sclerosis. SF Public Defender stated that "People who are incarcerated in jail are already exposed to an unsafe environment. The cramped and unsanitary conditions in jail put the older or immunocompromised population at a much greater risk of contracting and spreading coronavirus." Cuyahoga County in the state of Ohio has released hundreds of people from their county jail due to coronavirus concerns and its potential to sweep through the jail. The County Court held a special Saturday session to settle cases and release people. LA County and counties throughout California – the richest state in the nation - must\_show as much concern for young people as Cuyahoga did for adults in their jail system with far less resources.

Regarding the impact of the COVID-19 crisis' impact on California courts, Judicial Council's Administrative Director Martin Hoshino has stated, "If there were a time to be flexible and forgiving and to come together, this would be it."

Please respond to this request in writing and/or through a webinar or meeting with our organizations immediately, given the crisis that COVID-19 represents. You can reach us through the Youth Justice Coalition, <a href="mailto:action@youth4justice.org">action@youth4justice.org</a> or by text to (323) 327-1259.

#### Sincerely,

A Place Called Home

Abolish ICE – Los Angeles ACLU of Southern California Affirmative Athletics All of Us or None - Riverside Alliance for Boys and Men of Color American Indian Movement - Southern California Anti-Recidivism Coalition Arts for Incarcerated Youth Network **ASCRIBE Educational Consulting** Bend the Arc: Jewish Action Black-Brown Clergy & Community Coalition Black Jewish Justice Alliance Black Lives Matter – Los Angeles Black Lives Matter - Long Beach Break the Cycle Brothers, Sons, Selves Coalition California Coalition for Women Prisoners California Immigrant Youth Justice Alliance Californians United for a Responsible Budged (CURB Prison Spending) Carceral Tech Resistance Network CARECEN - Central American Resource Center Center for Juvenile Law and Policy, Loyola Law School

Charles Drew University of Medicine and Science

Children's Defense Fund - California

CLUE - Clergy & Laity United for Economic Justice

Coalition for Engaged Education

Communities United for Restorative Youth Justice (CURYJ)

Connecticut Juvenile Justice Alliance

Council on Islamic-American Relations - Los Angeles

Dignity and Power Now

Democratic Socialists of America

Dream Team – Los Angeles

FAMILIA: Trans Queer Liberation Movement

Freedom for Immigrants

Ground Game - Los Angeles

Homeboy Industries

Homies Unidos

Immediate Justice

Immigrant Legal Resource Center

Innovative Justice Solutions

Justice LA

Koreatown 4 All

LA Voice

La Defensa

Left in LA

Los Angeles Youth Uprising Coalition

Loyola Law School - Center for Juvenile Law & Policy

Liberation Collective for Black Sacramento

March & Rally – Los Angeles

MEChA de California State University Los Angeles

Me Too Survivors March International

National Institute for Criminal Justice Reform

National Juvenile Justice Network

National Lawyers Guild – Los Angeles

Pitzer College

Public Counsel

Rainbow Pride Youth Alliance

Root & Rebound

Santa Monica Coalition for Police Reform

Sister Warriors Freedom Coalition

Social Impact Center

S.T.A.Y. Echo Park

Starting Over, Inc.

S.T.O.P. Coalition

Strength United, California State University Northridge

Students for Quality Education - Long Beach

The Row LA - The Church Without Walls

Ten Toes In

Transforming Justice Orange County

Underground Scholars - UCLA

Unring LA

Urban Peace Institute

W. Haywood Burns Institute Young Women's Freedom Center Youth Advocate Programs Youth Law Center Youth Justice Coalition