

APPENDIX A

RESEARCH METHODS

The findings in this report are based on a comprehensive review of the Local Control and Accountability Plans (“LCAPs”) approved for the 2019-20 school year for unified, elementary, and high school districts in the counties of Los Angeles, Riverside, and San Bernardino. The research was conducted as a collaboration between Public Advocates, ACLU Foundations of California, and Gente Organizada. Youth at Gente Organizada participated in every step of the research process, from coding the data to selecting research questions to explore, to shaping the toolkits used in this report. This collaborative research between community activists, policy advocates, and researchers with academic training follows the model of Participatory Action Research.¹ The three counties were chosen because of their proximity to the original action in Pomona advocating for student supports instead of police and “security,” and because together, they serve nearly one-third of California’s students.

Approved LCAPs for each California county can be found on the County Office of Education websites.² Districts should also make the LCAPs readily available on the district website; but, in some cases, the LCAPs may be difficult to find, out-of-date, or unavailable on these websites. The team downloaded all LCAPs and reviewed each one. Group members then coded the LCAPs for analysis by reading them and entering information into a spreadsheet. The information pertained to the LCAPs report on funds actually spent for the 2018-19 school year and/or planned expenditures in the 2019-20 school year, in the following areas: whether the LCAP funded police,³ non-police security,⁴ security equipment,⁵ or Restorative Justice & Positive Behavioral Interventions and Supports; whether these items were funded by base funds or supplemental and concentration grants designated for high-need students;⁶ and how supplemental and concentration grants for these items were allocated and justified.

Because LCAPs tend to be hundreds of pages in length, coding was labor-intensive. The LCAPs were coded by multiple coders in the first round of coding, and the first-round coders completed the spreadsheet and marked the location of pertinent items on an electronic copy of the LCAP. In the second round, four members of the research team reviewed all LCAPs to ensure that all coding was accurate. After coding was completed, a researcher cleaned and analyzed all data using IBM SPSS software. The researcher also added student demographic data and district support personnel data available from the CDE to the dataset for comparison analysis.⁷ All group differences shown in this report were found using appropriate statistical analyses – t-tests and chi-square analysis – and are significant at the $p < 0.05$ level or better.

APPENDIX B

ANALYSIS OF RACIAL DEMOGRAPHICS IN HIGH-NEED STUDENT GROUPS

Black, American Indian, Latinx, and Pacific Islander students are overrepresented among the high-need student categories.

	Student Population	Free/Reduced-Price Meal Program	English Learner	Foster Youth	Homeless
Black	5.41%	6.59%	0.29%	18.48%	8.32%
American Indian or Alaska Native	0.51%	0.55%	0.13%	1.38%	0.69%
Asian	9.28%	5.76%	3.94%	1.07%	2.99%
Filipino	2.42%	1.36%	1.09%	0.43%	1.47%
Latinx	54.55%	70.90%	91.39%	54.73%	72.80%
Pacific Islander	0.45%	0.49%	0.31%	0.41%	0.62%
White	22.91%	11.52%	2.09%	18.95%	9.97%
Two or More Races	3.62%	2.13%	0.17%	3.23%	2.50%
Not Reported	0.85%	0.71%	0.59%	1.32%	0.64%
Total	6,186,278	3,766,007	63,947	33,563	207,677

APPENDIX C

**LIST OF ALL SCHOOL DISTRICTS
EXAMINED IN THIS RESEARCH**

Los Angeles			
ABC Unified	Duarte Unified	Lawndale Elementary	Rosemead Elementary
Acton-Agua Dulce Unified	East Whittier City Elementary	Lennox	Rowland Unified
Alhambra Unified	Eastside Union Elementary	Little Lake City Elementary	San Gabriel Unified
Antelope Valley Union High	El Monte City	Long Beach Unified	San Marino Unified
Arcadia Unified	El Monte Union High	Los Angeles Unified	Santa Monica-Malibu Unified
Azusa Unified	El Rancho Unified	Los Nietos	Saugus Union
Baldwin Park Unified	El Segundo Unified	Lowell Joint	South Pasadena Unified
Bassett Unified	Garvey Elementary	Lynwood Unified	South Whittier Elementary
Bellflower Unified	Glendale Unified	Manhattan Beach Unified	Sulphur Springs Union
Beverly Hills Unified	Glendora Unified	Monrovia Unified	Temple City Unified
Bonita Unified	Gorman Joint	Montebello Unified	Torrance Unified
Burbank Unified	Hacienda la Puente Unified	Mountain View Elementary	Valle Lindo Elementary
Castaic Union	Hawthorne	Newhall	Walnut Valley Unified
Centinela Valley Union High	Hermosa Beach City Elementary	Norwalk-La Mirada Unified	West Covina Unified
Charter Oak Unified	Hughes-Elizabeth Lakes Union Elementary	Palmdale Elementary	Westside Union Elementary
Claremont Unified	Inglewood Unified	Palos Verdes Peninsula Unified	Whittier City Elementary
Compton Unified	Keppel Union Elementary	Paramount Unified	Whittier Union High
Covina-Valley Unified	La Canada Unified	Pasadena Unified	William S. Hart Union High
Culver City Unified	Lancaster Elementary	Pomona Unified	Wilsona Elementary
Downey Unified	Las Virgenes Unified	Redondo Beach Unified	Wiseburn Unified

APPENDIX C (CONT'D)

**LIST OF ALL SCHOOL DISTRICTS
EXAMINED IN THIS RESEARCH**

Riverside			
Alvord Unified	Desert Sands Unified	Murrieta Valley Unified	Riverside Unified
Banning Unified	Hemet Unified	Nuview Union	Romoland Elementary
Beaumont Unified	Jurupa Unified	Palm Springs Unified	San Jacinto Unified
Coachella Valley Unified	Lake Elsinore Unified	Palo Verde Unified	Temecula Valley Unified
Corona-Norco Unified	Menifee Union Elementary	Perris Elementary	Val Verde Unified
Desert Center Unified	Moreno Valley Unified	Perris Union High	

San Bernadino			
Adelanto Elementary	Colton Joint Unified	Mountain View Elementary	San Bernardino City Unified
Alta Loma Elementary	Cucamonga Elementary	Mt. Baldy Joint Elementary	Silver Valley Unified
Apple Valley Unified	Etiwanda Elementary	Needles Unified	Snowline Joint Unified
Baker Valley Unified	Fontana Unified	Ontario-Montclair	Trona Joint Unified
Bear Valley Unified	Helendale Elementary	Oro Grande	Upland Unified
Barstow Unified	Hesperia Unified	Redlands Unified	Victor Elementary
Central Elementary	Lucerne Valley Unified	Rialto Unified	Victor Valley Union High
Chaffey Joint Union High	Morongo Unified	Rim of the World Unified	Yucaipa-Calimesa Joint Unified
Chino Valley Unified			

APPENDIX D

**DISTRICT FUNDING IN LCAPS FOR
SECURITY MEASURES BY COUNTY**

		Security Items Budgeted with Base Funds Only		1+ Security Items Budgeted with S&C Funds		Security Items Budgeted with Base OR S&C	
All Counties (136 LCAPs)	Any Security Measure	35	25.74%	56	41.18%	91	66.91%
	Law Enforcement	17	12.50%	35	25.74%	52	38.24%
	Security Guards	21	15.44%	40	29.41%	61	44.85%
	Security Equipment	34	25.00%	12	8.82%	46	33.82%
Los Angeles (80 LCAPs)	Any Security Measure	25	31.25%	27	33.75%	52	65.00%
	Law Enforcement	13	16.25%	14	17.50%	27	33.75%
	Security Guards	17	21.25%	19	23.75%	36	45.00%
	Security Equipment	22	27.50%	4	5.00%	26	32.50%
Riverside (23 LCAPs)	Any Security Measure	2	8.70%	15	65.22%	17	73.91%
	Law Enforcement	1	4.35%	10	43.48%	11	47.83%
	Security Guards	1	4.35%	11	47.83%	12	52.17%
	Security Equipment	3	13.04%	6	26.09%	9	39.13%
San Bernardino (33 LCAPs)	Any Security Measure	8	24.24%	14	42.42%	22	66.67%
	Law Enforcement	3	9.09%	11	33.33%	14	42.42%
	Security Guards	3	9.09%	10	30.30%	13	39.39%
	Security Equipment	9	27.27%	2	6.06%	11	33.33%

APPENDIX E: DISTRICTS THAT FUND SECURITY MEASURES WITH S&C FUNDS IN THEIR LCAPS

County	District Name	Funded Law Enforcement with S&C	Funded Security Guards with S&C	Funded Security Equipment with S&C
Los Angeles	ABC Unified	X		
	Alhambra Unified		X	
	Antelope Valley Union High	X		
	Baldwin Park Unified	X	X	X
	Bassett Unified		X	X
	Centinela Valley Union High		X	
	Compton Unified		X	
	Covina-Valley Unified			X
	Eastside Union Elementary		X	
	El Monte Union High	X	X	
	Garvey Elementary		X	
	Hawthorne		X	
	Inglewood Unified	X	X	
	Lancaster Elementary	X	X	
	Lennox	X	X	
	Long Beach Unified	X		
	Los Angeles Unified		X	
	Lowell Joint	X		
	Lynwood Unified	X	X	
	Monrovia Unified	X		
	Montebello Unified	X		
	Mountain View Elementary	X	X	
	Norwalk-La Mirada Unified		X	
	Palmdale Elementary	X		X
	Pomona Unified		X	
	South Whittier Elementary		X	
	Wiseburn Unified		X	

APPENDIX E (CONT'D)

County	District Name	Funded Law Enforcement with S&C	Funded Security Guards with S&C	Funded Security Equipment with S&C
Riverside	Alvord Unified	X	X	X
	Banning Unified		X	
	Beaumont Unified	X	X	
	Coachella Valley Unified		X	
	Corona-Norco Unified	X		
	Desert Sands Unified	X	X	
	Jurupa Unified	X		X
	Moreno Valley Unified	X	X	
	Nuview Union		X	X
	Palm Springs Unified	X	X	
	Perris Union High	X	X	X
	Riverside Unified	X	X	
	Romoland Elementary			X
	San Jacinto Unified		X	X
	Val Verde Unified	X		
San Bernadino	Adelanto Elementary		X	
	Apple Valley Unified	X	X	
	Bear Valley Unified	X	X	
	Chaffey Joint Union High	X	X	X
	Chino Valley Unified	X		
	Colton Joint Unified	X		
	Fontana Unified	X	X	
	Hesperia Unified	X	X	
	Lucerne Valley Unified		X	
	Ontario-Montclair		X	
	Oro Grande	X		
	Redlands Unified	X	X	X
	Victor Elementary	X	X	
	Victor Valley Union High	X		

ENDNOTES

- 1 Robin McTaggart, *Principles of Participatory Action Research*, 41 ADULT EDUC. Q. 68 (1991).
- 2 LA County Office of Education, Local Control and Accountability Plan: Approved Plans - Los Angeles County, https://willard.lacoe.edu/lcap2017/plan_status.pl; Riverside County Office of Education, Approved LCAPs, <https://www.rcoe.us/lcap/local-control-accountability-plans-public-schools/>; San Bernardino County Superintendent of Schools, Local Control and Accountability Plans - Districts, Approved LCAPs, <https://www.sbcss.k12.ca.us/index.php/ess-2019/local-control-accountability-program-lcap/district-lcaps>.
- 3 An action was coded as “police” if it referred to school resource officers (“SROs”), police, or other types of law enforcement that were hired directly by the district or through a contract with a local law enforcement agency.
- 4 An action was coded as “non-police security” if it was non-SRO security personnel, such as campus security guards, safety officers, campus monitor and supervisors. Playground and recess supervisors, noon duty aides, and similar positions were not coded as “non-police security.”
- 5 An action was coded as “security equipment” if it was a non-personnel resource designed for physical security, such as security cameras, alarms, fencing, K9 units, and visitor management systems, such as Raptor and LobbyGuard. Security software designed to protect computers was not included, although those services also should not be purchased with S&C funds.
- 6 If an action was included as contributing to the meeting the Increased or Improved Services Requirement in the Goals, Actions, and Services section of the LCAP, it was coded as S&C funded.
- 7 DataQuest.