C	ase 2:19-cv-06338 Document 1 Filed 0	7/23/19	Page 1 of 42	Page ID #:1	
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12					
13	UNITED STATES DISTI			PUID	
14	UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA				
15					
16		- 1			
17	NORA PHILLIPS; ERIKA PINHEIR and NATHANIEL DENNISON;		SE NO: 2:19-	CV-06338	
18			OMPLAINT		
19	Plaintiffs, v.	JU	RY TRIAL DI	EMANDED	
20	v.				
21	UNITED STATES CUSTOMS AND BORDER PROTECTION; MARK				
22	MORGAN; UNITED STATES				
23	IMMIGRATION AND CUSTOMS ENFORCEMENT; MATTHEW				
24	ALBENCE; FEDERAL BUREAU O	F			
25	INVESTIGATION; and CHRISTOPHER WRAY,				
26					
27	Defendants.				
28]			

1

INTRODUCTION

Plaintiffs bring this action to challenge the United States federal
 government's unconstitutional investigations and surveillance of United States
 citizens engaged in lawful activities.

Since 2017, the Trump Administration has exacerbated the already
difficult asylum process migrants navigate by erecting new legal, political, and
physical barriers to lawful immigration to the country. At the same time, migrants'
journeys from their countries of origin through the Caribbean, Central America,
and Mexico have become more treacherous.

Not satisfied with making migration into the country nearly
 impossible, Defendants Customs and Border Protection, Immigration and Customs
 Enforcement, and the Federal Bureau of Investigation—the federal agencies
 responsible for policing the border, enforcing immigration laws, and investigating
 criminal activity—trained their gaze on the informal network of humanitarian
 activists that grew out of the need to support vulnerable migrants and refugees.

4. Plaintiffs Nora Elizabeth Phillips, Erika Da Cruz Pinheiro, and
Nathaniel Garrett Dennison proudly belong to that community, yet found
themselves in the government's crosshairs for no other crime than their
compassion.

5. Nora Phillips is a licensed attorney in the State of Illinois. She and the
legal organization she co-founded, Al Otro Lado, provide legal and mental health
services to immigrants in Los Angeles County. The government surveilled her
work, amassed records describing her First Amendment-protected activity, refuses
to renew her expedited international travel pass, placed an alert on her passport that
prompted Mexican authorities to detain and deport her, and frustrated her ability to
secure a Mexican visa.

Erika Pinheiro, a director at Al Otro Lado and a California-licensed
immigration attorney, has for years operated legal clinics in Tijuana, Mexico for

hundreds of migrants, deportees, and refugees with little government support,
 meager financial resources, and in an environment of desperation. Yet the federal
 government also surveilled her, placed an alert on her passport that resulted in her
 being deported twice from Mexico, and unlawfully maintains in a secret database
 records of First Amendment-protected information about her legal work and
 associations.

7. 7 Nathaniel Dennison, a documentary filmmaker, founded a non-profit 8 organization dedicated to providing young people tools and camera equipment to 9 document stories mainstream audiences do not often hear. He raised funds to travel 10 to Mexico with the aim of helping young migrants create their own narratives. But the government also secretly investigated him, and now maintains records 11 12 describing protected information about him, his associations, and his volunteer 13 work. Its investigation resulted in federal border agents detaining Mr. Dennison for 14 six hours at the United States-Mexico border and interrogating him about his work, political opinions, and private associations and activities. 15

16 8. The government's targeting of Plaintiffs is the product of a secret
17 investigative program designed to monitor these humanitarian workers, target them
18 for detention and interrogation, and impede their ability to travel.

19 9. In March 2019, reporters at NBC 7 San Diego revealed the details of 20 this covert operation, including pages taken directly from the secret list showing 21 images of the targeted individuals and notations describing how the government flagged them for increased scrutiny and detention. The disclosure of the secret 22 23 program spurred outrage from civil society organizations, prompted members of 24 Congress to call for an inquiry into the agencies' actions, and led Customs and Border Protection's Inspector General to initiate its own internal investigation into 25 26 the surveillance.

27 10. The government's monitoring of purely humanitarian actors is both
28 immoral and illegal. Plaintiffs have been singled out and targeted solely because of

COMPLAINT 2

their protected speech and association, including their provision of legal counsel to
asylum seekers, their association with others providing humanitarian aid, and the
assistance they provided to clients seeking to redress or to express themselves
publicly. In addition, the government's collection and retention of information
about Plaintiffs' protected work violates the First Amendment and the Privacy Act,
and chills their ability to continue their important work. This lawsuit seeks to undo
this damage wrought by the government.

JURISDICTION

9 11. This Court has subject matter jurisdiction over this action under 28
10 U.S.C. § 1331, 28 U.S.C. § 1346, and 5 U.S.C. § 552a(g)(1). Because this lawsuit
11 alleges violations of the United States Constitution and a federal statute, it raises
12 questions of federal law.

13 12. This Court has authority to grant damages under 5 U.S.C. § 552a,
14 declaratory relief under 28 U.S.C. §§ 2201 and 2202, and injunctive relief under
15 the Constitution and 5 U.S.C. § 552a.

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VENUE

17 13. Venue is proper under 28 U.S.C. § 1391(b) because a substantial part
18 of the events or omissions giving rise to the claims herein occurred in this District,
19 and because Defendants are subject to the court's personal jurisdiction in this
20 District.

21

PARTIES

22 I. <u>Plaintiffs</u>

14. Plaintiff Nora Elizabeth Phillips is a nationally recognized expert in
immigration law. She is the co-founder and Legal Director of Al Otro Lado, a
binational legal services organization serving refugees, deportees, and immigrants
in Tijuana, Mexico and Los Angeles, California. As its Legal Director, Ms. Phillips
manages the operations of Al Otro Lado's Maywood, California office in Los
Angeles County, as well as the development and implementation of programs on

the LAC+USC Medical Center campus (Los Angeles County Hospital). Ms.
 Phillips also supervises Al Otro Lado's Homeless Immigrant Services Program,
 which assists people experiencing homelessness throughout various sites in Los
 Angeles County.

Prior to her work at Al Otro Lado, Ms. Phillips served as an Equal 5 15. 6 Justice Works Fellow at the Legal Assistance Foundation of Metropolitan Chicago, 7 a Staff Attorney for the Central American Resource Center ("CARECEN"), and a founding partner of a Los Angeles-based immigration law firm, Phillips & Urias, 8 9 LLP. She has extensive experience in U visas, Violence Against Women Act self-10 petitions, and benefits under the Deferred Action for Childhood Arrivals program. She has represented clients in removal proceedings (detained and non-detained), 11 12 and has extensive experience with family-based immigration, naturalization, Advance Parole, adjustment of status, I-751 battered spouse waivers, Humanitarian 13 14 Parole, asylum, withholding of removal, Convention Against Torture, and Global Entry revocations. 15

16 Government agencies on both sides of the border have relied upon 16. Ms. Phillips' immigration expertise. At the invitation of the Nonimmigrant Visa 17 18 Section of the United States Consulate in Tijuana, Ms. Phillips trained the consular 19 staffs of the United States, Guatemala, Honduras, and El Salvador on U and T visa 20 petitions. While at CARECEN and again in private practice, Ms. Phillips 21 contracted with Mexican consulates to provide legal services to certain Mexican nationals, and performed numerous trainings and educational workshops for 22 23 Mexican consular staff and Mexican nationals in need of legal assistance. Ms. 24 Phillips also served as an immigration law instructor for the Comisión Nacional de los Derechos Humanos, translated as the National Human Rights Commission, 25 based in Mexico City. 26

27 17. Ms. Phillips is a graduate of the DePaul University College of Law in
28 Chicago, Illinois. She is a United States citizen and currently resides in Los

1 Angeles, California.

2 18. Plaintiff Erika Da Cruz Pinheiro is also a recognized expert in immigration law. She is one of the three Directors of Al Otro Lado, and is the 3 4 organization's Director of Litigation and Policy. In this capacity, she provides 5 cross-border legal services to refugees and families separated by deportation, and supervises a team of legal staff and volunteers. Under Ms. Pinheiro's direction, Al 6 7 Otro Lado's Family Reunification Project represents parents separated from their children by U.S. authorities, with a focus on reunifying parents deported without 8 9 their children. Ms. Pinheiro also manages Al Otro Lado's San Diego office where 10 she supervises the provision of direct legal services to clients, with a primary focus on representing detained immigrants. In addition to Al Otro Lado's direct services 11 12 work, Ms. Pinheiro oversees the organization's impact litigation, which involves 13 fact finding and coordination with litigation teams for five class action lawsuits in 14 which Al Otro Lado is either a plaintiff or counsel.

15 19. In her legal capacity, Ms. Pinheiro has represented adults, families,
and unaccompanied minors in immigration proceedings, clients in complex gangbased asylum claims, and youth applying for special immigrant juvenile status.

20. Prior to her work for Al Otro Lado, Ms. Pinheiro administered
federally-funded, high-volume immigration legal access programs in county jails
and immigration detention facilities housing adults and children. Ms. Pinheiro
helped create an all-volunteer Legal Orientation Program for immigration
detainees housed in Orange County jails. Ms. Pinheiro also managed legal
orientation programs for unaccompanied children and their sponsors.

24 21. Throughout her career, Ms. Pinheiro has conducted numerous
25 continuing legal education trainings on a broad range of immigration law topics to
26 audiences in law enforcement, government agencies, and civil society
27 organizations. Ms. Pinheiro also offered regular technical assistance to the County
28 of Los Angeles in crafting pro-immigrant policies for public agencies serving

1 noncitizens.

2 22. She is a graduate of Georgetown University, where she earned both a
3 J.D. and a master's degree in public policy. Ms. Pinheiro is a United States citizen
4 currently residing in Baja California, Mexico. Prior to Defendants' investigation
5 and surveillance of Ms. Pinheiro, she regularly visited and worked out of Los
6 Angeles, where Al Otro Lado's headquarters is located.

Plaintiff Nathaniel Garrett Dennison is the founder and executive 7 23. 8 director of Richmond, Virginia-based non-profit Through My Eyes Foundation. A 9 filmmaker, photographer, and journalist by training, Mr. Dennison's non-profit 10 provides camera equipment and training to young people interested in making 11 narrative texts, including documentaries, to share their experiences in their own 12 voices. Mr. Dennison traveled to Mexico in December 2018 on behalf of Through 13 My Eyes on a project designed to allow migrant youth to document their migration 14 journeys. In the process, the federal government subjected to investigation, 15 surveillance, detention, and interrogation without lawful justification. Mr. 16 Dennison is a United States citizen and currently resides in Richmond, Virginia.

17

II. <u>Defendants</u>

18 24. Defendant United States Customs and Border Protection ("CBP") is
19 the agency within the Department of Homeland Security ("DHS") responsible for
20 policing the borders, coastlines, and ports of entry of the United States. Among
21 other mandates, it is authorized to investigate, inspect, and detain individuals
22 crossing the border at and between ports of entry. CBP is an agency of the United
23 States government within the meaning of the Privacy Act.

24 25. Defendant Mark Morgan is the Acting Commissioner of CBP. As
25 head of the agency, Mr. Morgan oversees all CBP operations, including its
26 investigative and surveillance operations along the United States-Mexico border.
27 He is named in his official capacity.

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26. Defendant Immigration and Customs Enforcement ("ICE") is the

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1 agency within DHS responsible for managing all aspects of the immigration 2 enforcement process. ICE apprehends, incarcerates, and removes noncitizens from the United States. Homeland Security Investigations ("HSI") is a component of 3 4 ICE and is the largest investigative arm of the Department of Homeland Security. 5 HSI employs over 6,000 special agents in 30 field offices. HSI special agents are tasked with gathering intelligence and investigating violations of various 6 immigration and border-related criminal laws. HSI also houses the Office of 7 Intelligence and International Operations, both subcomponents dedicated to 8 9 international intelligence gathering and responsible for collecting intelligence for 10 use within HSI and by other DHS agencies. ICE and HSI are agencies of the 11 United States government within the meaning of the Privacy Act.

12 27. Defendant Matthew Albence is the Acting Director of ICE. Among
13 other duties, Mr. Albence oversees the operation of ICE and its components,
14 including HSI. He is named in his official capacity.

15 28. Defendant Federal Bureau of Investigation ("FBI") is the principal
16 federal law enforcement agency housed within the Department of Justice. Among
17 other responsibilities, it is tasked with investigating violations of federal criminal
18 law and collecting and maintaining intelligence records on individuals its agents
19 investigate. It collaborated with CBP and ICE's HSI in their investigation and
20 surveillance of Plaintiffs. The FBI is an agency of the United States government
21 within the meaning of the Privacy Act.

22 29. Defendant Christopher A. Wray is the Director of the FBI. In his role,
23 Mr. Wray directs and oversees the operations of the FBI, including work the
24 agency performs in its field offices nationwide. He is named in his official
25 capacity.

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STATEMENT OF FACTS

I. <u>Under the Trump Administration, the federal government dramatically</u> <u>cut the admission of and public support for migrants and refugees.</u>

Federal law enforcement agencies under the Trump Administration 4 30. 5 have demonstrated increasing hostility towards migrants, refugees, and asylum seekers wishing to enter the United States. The Administration has erected 6 numerous legal barriers to seeking asylum in the United States, exacerbating the 7 already difficult path to finding refuge in the country. Upon entering his position, 8 9 then-Attorney General Jeff Sessions "limited the ability of asylum seekers to 10 appeal decisions, restricted the discretion that immigration judges have over their own dockets, and used his authority as Attorney General to personally review 11 immigration cases," including reversing precedent on migrants seeking refuge 12 from domestic violence in their home countries.¹ Under his leadership, the federal 13 14 government aggressively turned away individuals seeking refuge from persecution 15 in their home countries, including returning them to Mexico even after they present at ports of entry claiming asylum. 16

17 For instance, beginning in April 2018, the Trump Administration 31. regularized the use of so-called "metering" at ports of entry. Metering refers to 18 19 CBP's practice of limiting the numbers of people who can request asylum at a port 20 of entry. CBP requires asylum seekers to place their names on a waitlist and to 21 return to Mexico to wait, often for months, prior to returning to present their claims. This dramatically increased the numbers of individuals needing support 22 23 from Mexican shelters while they awaited processing. At the same time, border 24 agents intensified the practice of illegally turning back asylum seekers who

- 25
- ¹ Jonathan Blitzer, The Trump Administration Is Completely Unravelling the U.S. Asylum System, THE NEW YORKER (June 11, 2018),
- 27 <u>https://www.newyorker.com/news/news-desk/the-trump-administration-is-</u>
 28 <u>completely-unraveling-the-us-asylum-system.</u>

(cont'd)

lawfully present for the purposes of seeking asylum—a violation of both domestic
 law and international treaty obligations.²

In addition to increasing legal barriers to migration, the federal 3 32. 4 government also placed diplomatic pressure on neighboring countries to quell 5 migration to the United States. The Trump Administration threatened to cut aid to Honduras, Guatemala, and El Salvador if the countries did not halt migrants' travel 6 into Mexico.³ In recent months, the Administration used the threat of tariffs to 7 demand Mexico step up its law enforcement and military response to migration 8 9 through its borders. This in part resulted in the deployment of Mexican National 10 Guard troops to track down migrants and in the expansion of the Migration 11 Protection Protocols (widely known as the "Remain-in-Mexico" program) that 12 force asylum seekers to wait in Mexico while their asylum requests are pending.⁴ 13 33. While the United States government erected legal and procedural 14 barriers for migration from Mexico, Central America, the Caribbean, and other parts of the world, immigration to the United States continues apace. Family 15 reunification, economic insecurity, political instability, rising crime levels, and 16 climate change have driven the movement of people to the United States.⁵ This 17 18 19 ² B. SHAW DRAKE, ELEANOR ACER, AND OLGA BYRNE, Crossing the Line: U.S. Border Agents Illegally Reject Asylum Seekers, HUMAN RIGHTS FIRST (2017), 20 http://www.humanrightsfirst.org/sites/default/files/hrf-crossing-the-line-report.pdf. 21 ³ Kirk Semple, Trump Threatens to Punish Honduras Over Immigrant Caravan, THE NEW YORK TIMES (Oct. 16, 2018), https://nyti.ms/2YaigZx 22 ⁴ Michael D. Shear and Maggie Haberman, *Mexico Agreed to Take Border* 23 Actions Months Before Trump Announced Tariff Deal, THE NEW YORK TIMES (June 8, 2019), https://nyti.ms/2XW7pXS; Bobby Allyn, Asylum Officers: Trump's 24 'Remain In Mexico' Policy Is Against 'Moral Fabric' Of U.S., NPR (June 27, 2019), 25 https://n.pr/2JZIFnI. ⁵ JILL H. WILSON, CONG. RESEARCH SERV., R45489, Recent Migration to the

²⁶ United States from Central America: Frequently Asked Questions (2019),

27 <u>https://fas.org/sgp/crs/row/R45489.pdf</u> at 5–6 (describing factors contributing to Central American migration).

(cont'd)

comes as migration worldwide increased dramatically from 2000 to 2017, up from
 173 million international migrants to 258 million in that period.⁶ As a result, this
 migration has created a dangerous bottleneck for migrants forced to wait in Mexico
 to access the asylum process.

34. Neither the Mexican nor American governments have adequately
responded to the needs of migrants trapped between the conditions of their home
countries and the barriers created at the United States border. Migrants have found
increasingly limited access to food, shelter, medicine, education, and legal support
in Mexico—services that the Mexican government refuses to support and the
American government refuses to fund.⁷ As a result, a need developed among
migrants for collective organizing and for increased humanitarian aid.

35. Beginning in the middle of 2018, national attention turned to the
numbers of migrants traveling through Central America and Mexico aiming to
resettle either in Mexico or the United States. These migrants trekked in what
became known as caravans, collectives that travel together to ensure their own
safety, to procure services the Mexican government and civil society did not
provide them, and to avoid the costs of smugglers.⁸ Although migration in caravans

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⁶ UNITED NATIONS, DEPARTMENT OF ECONOMIC AND SOCIAL AFFAIRS,
 POPULATION DIVISION, *International Migration Report 2017: Highlights* (2017),
 <u>https://www.un.org/en/development/desa/population/migration/publications/migrat</u>
 ionreport/docs/MigrationReport2017 Highlights.pdf.

⁷ Brandon Lewis, *Tijuana Migrant Shelters Search for Funding after Mexican Government Pulls Support*, CBS8 (June 27, 2019), http://bit.ly/2LHOuKb
(describing withdrawal of Mexican government support for migrant shelters in
Tijuana); David Agren, *Catholic Shelters in Mexico Rely on People's Good Will*,
THE TABLET (June 19, 2019), <u>https://thetablet.org/catholic-shelters-mexico-</u>
goodwill/ (same); James Frederick, *How Mexico Beefs Up Immigration Enforcement on Trump's Terms*, NPR (July 13, 2019), <u>https://n.pr/2XZcjmV</u>

- ("Government and nonprofit shelters are overwhelmed and migrants say they
 receive little or no support from the Mexican government.").
- 28 ⁸ WILSON, *supra* note 5, at 7 (explaining origins of migration via caravans). (cont'd)

has occurred since the late 1990s, the October 2018 caravan was reportedly the
 largest ever.⁹ Though initially numbering in the hundreds, it grew to include 7,000
 people by one local government estimate.¹⁰

5	people by one local government estimate.		
4	36. The Trump Administration aggressively demonized the caravans.		
5	President Trump himself called the caravan a "Democrat Party led assault on		
6	our country," ¹¹ while Vice President Mike Pence called it a "blatant disregard for		
7	our border & sovereignty." ¹² Official statements from then-DHS Secretary Kirstjen		
8	Nielsen discouraged members of "the so-called 'caravan'" from coming to the		
9	country, ¹³ suggested that they harbor "the apparent intention of entering the United		
10	States illegally," and proclaimed that "[a] sovereign nation that cannot—or worse,		
11	chooses not—to defend its borders will soon cease to be a sovereign nation." ¹⁴ And		
12	in remarks to CBP officers, President Trump even declared that seeking asylum is		
13	itself illegal, instructing agents to state that the "system is full" and telling migrants		
14	to "turn around." ¹⁵		
15			
16	⁹ Ted Hesson, <i>Trump Has Whipped Up a Frenzy on the Migrant Caravan:</i> <i>Here Are the Facts</i> , POLITICO (Oct. 23, 2018), <u>https://politi.co/2LyjRqt</u> .		
17	¹⁰ Maya Averbuch and Kirk Semple, Migrant Caravan Continues North,		
18	Defying Mexico and U.S., THE NEW YORK TIMES (Oct. 20, 2018), https://www.nytimes.com/2018/10/20/world/americas/migrants-caravan-		
19	mexico.html.		
20	¹¹ Donald Trump (@realDonaldTrump), TWITTER (Oct. 18, 2018, 4:25 AM), https://twitter.com/realDonaldTrump/status/1052883467430694912.		
21	¹² Vice President Mike Pence (@vp), TWITTER (Oct. 16, 2018, 8:39 AM),		
22	https://twitter.com/vp/status/1052222426795466752.		
23	¹³ Secretary Nielsen Statement on Arrival of Central American 'Caravan' (April 25, 2018), <u>https://www.dhs.gov/news/2018/04/25/secretary-nielsen-</u>		
24	statement-arrival-central-american-caravan.		
25	¹⁴ Secretary Kirstjen M. Nielsen Statement on Central American 'Caravan' (April 23, 2018), <u>https://www.dhs.gov/news/2018/04/23/secretary-kirstjen-m-</u>		
26	nielsen-statement-central-american-caravan.		
27	¹⁵ Jason Zengerle, <i>How America Got to 'Zero Tolerance' on Immigration:</i> <i>The Inside Story</i> , THE NEW YORK TIMES (July 16, 2019), <u>https://nyti.ms/2ObjAM8</u>		
28	(quoting President Trump's statement that "The system is full. Can't take you		
	(cont'd)		
	COMPLAINT		

1 2 II.

Human rights organizations stepped in to provide humanitarian aid and legal counsel to families migrating to the United States for refuge.

In response to continuing migration and the lack of basic services in 3 37. 4 Mexico to support the migrants, an informal network of legal practitioners, civil 5 society organizations, and individual humanitarian activists developed to support them on their journey.¹⁶ This includes Al Otro Lado and Through My Eyes 6 Foundation, the organizations which Plaintiffs founded. While many of these 7 8 individuals and organizations had long supported migrants (like Plaintiffs Nora 9 Phillips and Erika Pinheiro), the increased focus on these caravans in 2018 10 expanded this support network to include organizations and individuals that were new to the work (like Plaintiff Nathaniel Dennison). 11

12 While severely limiting asylum seekers' ability to present their claims 38. 13 themselves, the federal government also targeted this network of human rights 14 activists. It did this under the guide of a CBP program dubbed "Operation Secure Line." At an October 29, 2018 press conference, then-CBP Commissioner Kevin 15 16 McAleenan described the operation as a "a multi-phased and flexible operational response designed to ensure that we are prepared for any number of contingencies 17 involved with the arrival and attempted crossing of a large group of intending 18 migrants at our border, whether they attempt to cross at a port of entry or 19 unlawfully in between ports of entry."¹⁷ Among other purposes, Operation Secure 20 21

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²² anymore. Whether it's asylum, whether it's anything you want, it's illegal 23 immigration. We can't take you anymore. We can't take you. Our country is full."). 24

¹⁶ AMNESTY INTERNATIONAL, 'Saving lives is not a crime': Politically 25 motivated legal harassment against migrant human rights defenders by the USA (2019) at 6, <u>http://bit.ly/SavingLivesAmnesty;</u> WILSON, *supra* note 5, at 7.

²⁶ ¹⁷ U.S. DEP'T OF DEFENSE, Homeland Security and Defense Department 27 Officials Joint Press Conference on the Defense Department Deployment to the Southwest Border (Oct. 29, 2018), http://bit.ly/2LDOOt1/. 28

Line was the government program "designated to monitor the migrant caravan."¹⁸ 1 2 Under the operation, Defendants began targeting Plaintiffs and their fellow 3 humanitarian activists.

4 39. Starting in May 2018, and escalating in December 2018 and January 5 2019, officers of Defendants CBP, FBI, and ICE began investigating, harassing, detaining, and questioning these activists and legal workers at the border, as well 6 as journalists covering the migrants' journeys.¹⁹ One report relying on nineteen 7 sources "described law enforcement actions ranging from the barring and removal 8 of journalists and lawyers from Mexico, to immigrant rights advocates being 9 shackled to benches in U.S. detention cells for hours at a time."²⁰ Others 10 "described [journalists and activists] being forced to turn over their notes, cameras, 11 and phones while plainclothes U.S. border officials pumped them for information 12 about activists working with members of the caravans."²¹ 13 14 40. This pattern of harassment and detention coincided with a December

- 1, 2018 email sent by David Shaw, the Special Agent in Charge of the San Diego 15 16 office of Homeland Security Investigations, to all his subordinate agents.²² The 17 email stated that Homeland Security Investigations is "increasing our intelligence
- 18 ¹⁸ Tom Jones, et al., Source: Leaked Documents Show the U.S. Government 19 Tracking Journalists and Immigration Advocates Through a Secret Database, NBC 7 SAN DIEGO (Mar. 6, 2019), http://bit.ly/NBC7story. 20

¹⁹ Ryan Devereaux, Journalists, Lawyers, and Activists Working on the 21 Border Face Coordinated Harassment From U.S. and Mexican Authorities, THE INTERCEPT (Feb. 8, 2019), https://theintercept.com/2019/02/08/us-mexico-border-22 journalists-harassment/. 23

 20 *Id*.

²¹ Id.; Kate Morrissey, Volunteers, Activists, Journalists Interrogated at 24 Border About Caravan, THE SAN DIEGO UNION TRIBUNE (Feb. 11, 2019), 25 http://bit.ly/2XWuPfP (describing volunteers, activists, and journalists detained and interrogated at the border). 26

²² Mari Payton et al., Leaked Email Reveals How Federal Agents Used 27 Confidential Sources and Informants to Gather Information about Migrant Caravan, NBC 7 SAN DIEGO (Mar. 8, 2019), http://bit.ly/2SygYGG. 28

(cont'd)

collection efforts" in response to the migrant caravan. Shaw instructed agents to 1 "question available sources of information to include Confidential Informants 2 (C/Is) and Sources of Information (SOIs) regarding the migrants, the caravan and 3 it's [sic] leaders, and any criminal or cartel related actions concerning migrants or 4 the caravan."²³ All information received is to be "documented as per standard 5 operating procedures" and forwarded to the agency's Chief Intelligence Officer.²⁴ 6 The email further states that the information "is being collected locally through the 7 8 Incident Command Center, our SIG agents and IRS, and being routed through Headquarters [in Washington D.C.]."25 9

10 41. One month later, Defendants created a secret database of 59 individuals-including Plaintiffs-who wrote about, provided legal advice to, 11 associated with, or otherwise supported migrants attempting to seek asylum in the 12 United States.²⁶ Many of them, like Plaintiffs, are United States citizens. The report 13 14 that revealed this database published a version of it dated January 9, 2019 along with a description of how Defendants organized the list, how the list presented 15 16 information about the targeted individuals, what information and records the government collected on these individuals, and select images of the list itself. 17

42. Defendants entitled the list "San Diego Sector Foreign Operations
Branch: Migrant Caravan FY-2019, Suspected Organizers, Coordinators,
Instigators and Media." One of the purposes of the list was to memorialize "who
officials think should be targeted for screening at the border" and for further
retaliatory scrutiny, including revocations of travel privileges and international
alerts limiting the targets' ability to travel expeditiously.²⁷

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43. Investigations into the individuals on the dossier, including Plaintiffs,

- 23 Id.
- ²⁴ Id. ²⁵ Id.
- - ²⁶ See Jones, supra note 18.
- ²⁷ Id.

involved coordination between Defendant CBP, responsible for the detentions and
 seizures of individuals at the border, Defendant ICE's HSI, responsible for the
 interrogations of these activists, and Defendant FBI's local San Diego field office,
 which provided support to the operation. Officials from each agency accessed the
 list through a SharePoint application. All three agencies jointly manage the list and
 investigated, surveilled, and collected First Amendment-protected information
 about individuals on the list.

44. The secret surveillance operation also suggests a collaboration 8 9 between Defendants and officials from the Mexican government who supported 10 Defendants' actions. The title page of the list contains an emblem with both a Mexican and American flag, underneath which is a notation that reads "ILU-11 OASSIS-OMEGA." That notation refers to the International Liaison Unit (ILU), a 12 13 government component that coordinates intelligence sharing between Mexico and 14 the United States. "OASISS" refers to the Operation Against Smugglers Initiative 15 on Safety and Security.

16 45. The OASISS program, created in 2005, was designed to share
17 intelligence between the countries to prosecute "Mexican human smugglers,
18 through Mexican courts, using information obtained via interviews conducted by
19 Border Patrol agents while in U.S. custody."²⁸

46. Despite the original intention of the program, Defendants
commandeered OASISS to enable the surveillance of human rights defenders like
Plaintiffs. Defendants deputized Mexican officials through OASISS "to surveil

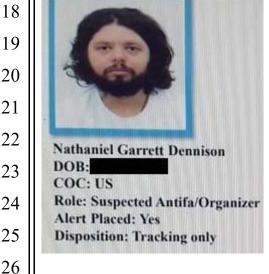
- ²⁸ United States Border Patrol, Mexican Government Partner to Combat
 Human Smuggling (June 23, 2017), <u>https://www.cbp.gov/newsroom/local-media-</u>
 release/border-patrol-mexican-government-partner-combat-human-smuggling; see *also* Enhancing DHS' Efforts to Disrupt Alien Smuggling Across our Borders:
 Hearing before the Subcomm. on Border, Maritime, and Global Counterterrorism,
- of the H. Comm. on Homeland Security, 111th Cong. (2010), available at
 <u>http://bit.ly/2JLAr40</u>.

(cont'd)

defenders and restricts their freedom of movement, apparently based on travel
 warnings issued by the US government, under its politically motivated criminal
 investigation of migrant human rights defenders on smuggling chargers."²⁹

47. Defendants' wide-ranging surveillance operation collected an 4 5 extraordinary amount of information about its targets. For every individual, the database includes a photograph of the person, their name, their date of birth, their 6 "country of commencement," and their "role" within the larger cross-border 7 migrant support network. The list also includes information about whether 8 9 Defendants placed an alert on the person (under a space called "Alert Placed"), 10 whether Defendants detained, arrested, or interviewed a person (demarked by a 11 colored "X" mark over their photo), or whether the United States government revoked their visa or Trusted Traveler pass (under a space called "Disposition"). 12 13 The leaked list demonstrates that Defendants placed alerts on individuals, 14 subjected them to invasive searches and questioning at the border, and revoked their visas and Trusted Traveler passes. 15

48. Plaintiffs Erika Pinheiro, Nora Phillips, and Nathaniel Dennison all
appear on the secret surveillance list, as follows:



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Erika Da Cruz PINHEIRO DOB: COC: US Role: Unknown Alert Placed: No Disposition: Pending



Nora Elizabeth PHILLIPS DOB: COC: US Role: Unknown Alert Placed: No Disposition: Pending

²⁹ AMNESTY INTERNATIONAL, *supra* note 16, at 18.

COMPLAINT 16

49. In addition to the list itself, Defendants also created separate, 1 2 individual dossiers on each person in the database containing private and First Amendment-protected information. In the case of one dossier about another Al 3 4 Otro Lado director, Defendants amassed a trove of records about her, "including 5 specific details about the car she drives, her mother's name, and her work and travel history," as well as information that describes her associational activity with 6 migrants and other humanitarian organizations.³⁰ Based on the initial reporting of 7 the list, and upon information and belief, Defendants maintain dossiers of each 8 9 Plaintiff containing similar private information and similar First Amendment-10 protected information.

11 50. Defendants' suspicionless surveillance program extends beyond the California border. While the leaked list arose out of the "San Diego Foreign 12 13 Operations Branch," Defendants targeted many human rights defenders and legal workers in Arizona and in Texas for unlawful scrutiny, surveillance, and 14 detention.³¹ This is consistent with David Shaw's email stating that information 15 received as a result of Defendants' surveillance operations was "being routed 16 through Headquarters," suggesting a widespread practice that extends beyond the 17 San Diego sector to ports of entry across the border states. 18

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III.

After the secret program's disclosure, Defendants routeinly shifted their justifications for their unlawful surveillance operation.

51. Defendants conducted this dragnet investigation and surveillance
program without legal justification or any credible suspicion that their targets were
engaged in or likely to engage in criminal activity. Reporting on the creation of the
list, as well as Defendants' public statements made in response, reveal that

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³⁰ Jones, *supra* note 18.

 ³¹ AMNESTY INTERNATIONAL, *supra* note 16, at 15; Julia Ainsley, *More Lawyers, Reporter Stopped and Questioned at Border by U.S. Officials,* NBC
 NEWS (March 17, 2019), <u>https://nbcnews.to/2M7uIXU</u>.

suspicion of past or future criminal activity did not motivate Defendants' 1 2 investigatory interest. Instead, Defendants based their operation on the activists and legal workers' First Amendment-protected activity and associations, including 3 4 their associations with migrants, their organizational links with other activists, their provision of legal counsel and humanitarian assistance, other forms of support they 5 provided to migrants, and their public statements. 6 Since publication of details of Defendants' secret database, 7 52. Defendants have shifted their public justification for their covert investigation and 8 9 surveillance program. In advance of news about the list breaking, CBP issued a statement declaring 10 11 Criminal events, such as the breach of the border wall in 12 San Diego, involving assaults on law enforcement and a risk to public safety, are routinely monitored and 13 investigated by authorities. These activities could result in 14 a more thorough review of those seeking entrance into our country. It is protocol following these incidents to collect 15 evidence that might be needed for future legal actions and 16 to determine if the event was orchestrated. CBP and our law enforcement partners evaluate these incidents, follow 17 all leads garnered from information collected, conduct 18 interviews and investigations, in preparation for, and often to prevent future incidents that could cause further harm 19 to the public, our agents, and our economy.³² 20 21 53. The statement does not suggest that the individuals subjected to 22 Defendants' investigation and surveillance were present during any breach of the 23 border wall, had information relevant to ongoing investigations into any breach, or 24 were suspected to have committed a crime during any such breach. Defendants maintain no such suspicion against Plaintiffs. Plaintiffs have never organized or 25 26 ³² U.S. CUSTOMS AND BORDER PROTECTION, Statement provided to NBC 7 27 San Diego, https://assets.documentcloud.org/documents/5759650/CBP-Full-28 Statement.pdf (linked to in Jones article, *supra* note 18).

assisted in the organization of the migrant caravans or in any attempts at unlawful
 crossing of the border. The statement also references "varying terrains" and "the
 threats of smugglers and traffickers," but again does not claim that Defendants had
 any suspicion that the individuals targeted by the program were smugglers or
 traffickers.

Five days after publication of the secret watchlist, CBP shifted its 6 54. 7 message away from hypothetical smuggling or trafficking. In a new statement, the 8 agency stated "that the names in the database are all people who were present 9 during violence that broke out at the border in November. The agency also said 10 journalists are being tracked so that the agency can learn more about what started that violence."33 This new justification refers to unrest in Tijuana, Mexico on 11 November 25, 2018 during which a peaceful march launched by migrants in 12 13 Tijuana resulted in CBP shutting down border crossings in the city and firing tear gas at families seeking to enter the United States.³⁴ 14

15 55. Despite Defendants' suggestion otherwise, many of the 59 individuals
16 on the list, including Plaintiffs, were not present during the march that afternoon.
17 They nevertheless appear on the list. For instance, Ms. Phillips was working in
18 Tijuana that day on family separation cases approximately ten miles away from the
19 site of the unrest, while Mr. Dennison and Ms. Pinheiro were in Virginia and New
20 Jersey, respectively.

21 56. Defendants also suggested that they targeted individuals who were
22 involved in an incident on December 31, 2018 at the border in Tijuana where CBP

- ³³ Jones, *supra* note 18 (video entitled "Federal Agencies Keep Secret Database," at 3:45).
- ³⁴ Maya Averbuch & Elisabeth Malkin, *Migrants in Tijuana Run to U.S.*Border, but Fall Back in Face of Tear Gas, N.Y. TIMES (Nov. 25, 2018),
- 28 <u>https://nyti.ms/2Y9tQV1</u>.

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(cont'd)

agents again attacked migrants attempting to cross the border with tear gas.³⁵
 Neither Ms. Phillips nor Ms. Pinheiro were present there either, while Mr.
 Dennison arrived after the initial tear gassing and only to document the incident
 from the Mexican side of the border.

5 On May 9, 2019, CBP issued yet another statement, this time in 57. response to a letter signed by a coalition of more than 100 organizations led by the 6 Center for Democracy & Technology expressing its opposition to Defendants' 7 8 surveillance program. The CBP statement justified the investigation of activists 9 and journalists because "the threat level of the Central American migrant caravan 10 in Mexico reached higher than normal levels" in October 2018, and described the migrants as having "[d]emonstrated violent tendencies, and present[ing] 11 transportation, medical, and housing demands to the Government of Mexico."³⁶ It 12 stated that CBP "utilized various sources of information in assessing the intentions 13 14 of the caravan," which "helped identify a number of people involved in assisting 15 migrants in crossing the border illegally or having witnessed the violent actions 16 taken against law enforcement at the border." In the process of conducting its investigation, however, CBP conceded that it "may inconvenience law-abiding 17 persons in our efforts to detect, deter, and mitigate threats to our homeland." 18 19 IV. **Defendants' collection of Plaintiffs' First Amendment-protected**

<u>information</u>

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- A. Al Otro Lado provides humanitarian assistance and legal services to refugees, migrants, and deportees in the United States and Mexico.
- 58. Al Otro Lado is a non-profit, non-partisan organization incorporated
- ³⁵ U.S. Fires Tear Gas Across Mexico Border to Stop Migrants, PBS.org
 NEWSHOUR (Jan. 1, 2019), <u>https://to.pbs.org/30J8sHM</u>.
- ³⁶ Letter from Randy J. Howe, Exec. Dir., Office of Field Operations, U.S.
 ²⁸ Customs and Border Protection, to Mana Azarmi, Policy Counsel, Ctr. for
 ²⁸ Democracy & Tech. (May 9, 2019), <u>https://bit.ly/2YkJKzV</u>.

in California in 2014. It provides legal services to indigent deportees, migrants,
 refugees and their families, principally in Los Angeles and Tijuana. Al Otro Lado's
 mission is to coordinate and to provide screening, advocacy, and legal
 representation for individuals in asylum and other immigration proceedings, to
 seek redress for civil rights violations, and to aid with other legal and social service
 needs.

59. Among others, Al Otro Lado runs the "Border Rights Project," a
program that works with asylum seekers in Tijuana by providing direct legal
representation, convening community education fora centered around asylum and
refugee law, and vindicating individuals' rights to claim internationally protected
asylum status.

12 Al Otro Lado also litigates on behalf of itself and other immigrants 60. 13 and migrants against the United States on issues related to migration, immigration, 14 and refugee rights. For instance, in 2017, lawyers at the Center for Constitutional Rights, the Southern Poverty Law Center, and Latham & Watkins LLP 15 representing Al Otro Lado filed a class action lawsuit against officials at DHS 16 challenging CBP's practice of depriving asylum seekers access to the U.S. asylum 17 process. The plaintiffs in that litigation, including Al Otro Lado, allege that CBP 18 19 and DHS systematically violate U.S. and international law by denying individuals 20 even the opportunity to apply for asylum by consistently turning away individuals 21 facing persecution. The lawsuit documents numerous cases in which CBP denied 22 asylum seekers the right to seek protection when presenting themselves at ports of 23 entry.

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B. Defendants' suspicionless investigation targeted Plaintiff Nora Phillips and resulted in her surveillance, detention, and deportation from Mexico.

27 61. Nora Phillips lives and works in Los Angeles, where she supervises
28 hundreds of cases and a staff of ten in Al Otro Lado's office in Maywood,

California, in Los Angeles County. Her work with Al Otro Lado requires that she
 travel to Tijuana, Mexico approximately six to nine times per year for work, each
 time for two to four days. She previously made such trips on a multiple-entry
 business visa that allowed her to travel throughout Mexico.

As a necessary expedient to her work, Ms. Phillips applied for and 5 62. 6 received a Secure Electronic Network for Travelers Rapid Inspection ("SENTRI") 7 pass from CBP. The SENTRI pass is one of CBP's Trusted Traveler programs, which provide qualified and pre-approved individuals expedited security screening 8 9 processes for traveling internationally. SENTRI allows accelerated entry into the 10 United States from Canada and Mexico by air and land. SENTRI membership is valid for five years unless revoked due to a criminal conviction, a customs or 11 12 immigration charge, or a declaration of inadmissibility to the United States under 13 immigration laws. As of the date of this filing, an application for a SENTRI pass 14 for one adult costs \$122.25. Ms. Phillips' SENTRI pass expires in October 2019. 15 Because of her work, Ms. Phillips is widely and publicly associated 63. with Al Otro Lado. Her name appears in Defendants' secret watchlist, with a role 16 listed as "Unknown" and a disposition of "Pending." Upon information and belief, 17 Defendants maintain a dossier containing both private and First Amendment-18

protected information about Ms. Phillips as part of its surveillance and datacollection program, all without any suspicion of past or future criminal activity.

64. Ms. Phillips suffers from a rare degenerative disorder, Ehlers-Danlos
Syndrome, that causes chronic joint and connective tissue pain and organ rupture,
among other issues. The incurable disorder requires medication, and stress
exacerbates its symptoms.

25 65. Due to these various health issues limiting her travel to Mexico, Ms.
26 Phillips declined to renew her business visa allowing her to travel and work in
27 Mexico. Al Otro Lado is currently in the process of completing its *asociación civil*28 (non-profit) registration in Mexico, which would allow its staff to operate on

1 nonimmigrant NAFTA Professional (TN) visas.

66. On January 31, 2019 (22 days after the date listed on the secret list),
Ms. Phillips flew with her husband, seven-year-old daughter, and close friend from
Los Angeles International Airport to the Miguel Hidalgo y Costilla Guadalajara
International Airport in Guadalajara, Mexico. The purpose of the trip was solely
tourism: Ms. Phillips planned to accompany her friend's visit to Mexico to see his
family for the first time in ten years.

8 67. Ms. Phillips, her family, and her friend arrived in Guadalajara at 12:15
9 a.m. When she did, a Mexican Instituto Nacional de Migración ("INM") officer
10 who checked the party's passports informed Ms. Phillips that an *alerta*—Spanish
11 for "alert"—had been placed on her passport.

Agents subsequently escorted Ms. Phillips to an office, where an INM
supervisor informed her that the *alerta* had likely been placed either because
someone else with her name had a pending criminal case or because she had lost
her passport in 1998. The supervisor informed Ms. Phillips that this situation
occurred occasionally, and that the party had merely to wait for 15 minutes for the
American embassy in Mexico City to respond.

69. The officials present in the holding room did not appear to know why
the *alerta* was placed, but explained that a government places an *alerta* on an
individual if there are criminal proceedings against that person and the government
does not want that individual to leave. Based on her experience in detention and
the statements of Mexican officials to her, Ms. Phillips understood that the United
States government had placed the *alerta* and wanted to prevent her from
performing her work.

70. At this point, the officers appeared to have a questionnaire printed out
with various questions that they asked Ms. Phillips. The questions included where
she lived, what languages she spoke, how much money she currently possessed,
where she was staying, why she was there, when she would leave, and additional

extensive questions as to whether she faced pending criminal proceedings in
 Mexico or elsewhere. Ms. Phillips answered these questions, but was not provided
 access to the questionnaire itself, the questions included on the document, or the
 notes the officers asked upon hearing her answers. When the questioning finished,
 the officers informed Ms. Phillips they would send answers back to Mexico City
 and that she did not need to wait much longer.

Ms. Phillips informed two of the Mexican agents that she is a human 7 71. 8 rights attorney working with refugees and separated families, and that her 9 organization, Al Otro Lado, has sued the federal government multiple times. She 10 also informed the agents that her colleagues had their Global Entry/SENTRI program benefits revoked without explanation. After learning about the timing of 11 12 Al Otro Lado's lawsuits, the SENTRI revocations, and the *alertas*, the agents said 13 something to the effect of, "Oh, *that's* why this happened – when did you file your 14 lawsuit?" and asked whether the suit was brought on her behalf or on behalf of her organization. 15

16 72. At 1:47 a.m., Mexican officials informed Ms. Phillips that she would
17 be detained and returned to the United States.

18 73. Ms. Phillips asked if her daughter and husband could come into her
19 room to take her daughter's belongings, which had been with Ms. Phillips during
20 her detention.

74. Her daughter and husband were escorted into the room, at which point
her daughter, who had previously been asking for her mother, began crying and
refused to leave her mother. Ms. Phillips then informed the Mexican agents that
her daughter needed to stay with her.

75. At this point, Ms. Phillips was very scared, upset, and crying. The
room the officials detained Ms. Phillips in was cold, about six feet by six feet
large, and contained a stained small couch and loveseat, coffee table, and a row of
plastic chairs.

76. At around 2 a.m., Mexican officials informed Ms. Phillips that they
 would place her on a return flight at 6 a.m. on Viva Aerobus. They informed her
 that a representative from Viva would arrive to process her boarding passes and
 provide her and her daughter food and water.

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77. During this period, Ms. Phillips managed to put her daughter to sleep using a thin scarf as a blanket, despite her daughter being sick with a cold and exhausted from the trip and ordeal. When her daughter did wake periodically, she was disoriented, confused, and hungry.

9 78. Ms. Phillips did not sleep during her detention. The room was too
10 cold, and she was in too much pain. She attempted to calm herself down, but at
11 multiple points was hypersalivating, dry-heaving, and near vomitting.

12 79. At 5:52 a.m., Mexican officials informed Ms. Phillips that she would
13 not be on the 6 a.m. flight after all, and instead would be placed on a 10:10 a.m.
14 flight.

By this point, Ms. Phillips had been in detention for approximately 15 80. five hours suffering from a prolonged panic attack, in extreme pain, suppressing 16 frequent urges to vomit, sweating, dizzy, suffering from constant twitching of her 17 left eye, interstitial cystitis (urgency to urinate), numbness of several fingers, pain 18 19 in her left breast from a circulatory disorder called Reynaud's Syndrome, and 20 extreme dizziness due to vascular fragility (a problem associated with sudden 21 blood pressure drops that occur in stressful conditions when she stands or changes positions). 22

23 81. She also had not eaten or drank anything during this period, despite
24 repeated requests to Mexican officials. She was allowed a bathroom visit twice.

82. At around 8 a.m., Ms. Phillips begged a female member of the
cleaning staff for a glass of water to take her medication. The staff member replied
that she would ask. About 15 minutes later, Ms. Phillips was brought water
enabling her to take her medications.

83. At around 8:40 a.m., Ms. Phillips was told that that she would receive
 her boarding passes soon. She had still not eaten.

3 84. She was eventually provided her boarding pass, escorted to the gate
4 by two INM officials, and returned to LAX on a flight operated by Volaris that
5 departed at 10:18 a.m.

85. Since her traumatic ordeal, Ms. Phillips has feared travel abroad to
Mexico, especially without a Mexican visa. Given the binational nature of her
work, however, she decided to seek a new Mexican business visa. After applying,
Mexican officials scheduled an interview of her on July 12, 2019 at the Mexican
consulate in Los Angeles. During the interview, Mexican consular staff informed
her that Mexico will deny her application for the visa as a result of the *alerta*,
which they said the American government placed on her passport.

86. Based on the information provided to her by Mexican officials during
her detention in Guadalajara and when she interviewed for a Mexican visa, and
upon information and belief, Defendants' investigation, surveillance, and
collection of information about her and Defendants' placement of an *alerta* on her
passport frustrated Ms. Phillips' ability to travel internationally and resulted in her
deportation and inability to secure a Mexican business visa.

19 87. Defendants have also caused an indefinite delay in the processing of
20 Ms. Phillips' renewal for a SENTRI pass. With her pass expiring in October, Ms.
21 Phillips reapplied for a new pass on June 3, 2019. While the renewal ordinarily is
22 approved within a matter of days, Ms. Phillips has to date not received an approval
23 on her application. Upon information and belief, the approval has been delayed
24 because of the government's investigation and surveillance of her owing to her
25 work in support of migrants.

88. Ms. Phillips has never been arrested or convicted of any crime, and
previously passed the background check necessary for enrollment in CBP's Global
Entry/SENTRI program. Various government agencies have also cleared Ms.

Phillips for visiting ICE detention facilities, Bureau of Prisons facilities, California
 state prisons, and local jails.

89. Ms. Phillips had no role to play in assisting migrants traveling in the
2018 caravan. She was not present during unrest at the border on November 25,
2018 or on December 31, 2018. On November 25, she was assisting clients in
family separation cases in Tijuana approximately ten miles from where the tear
gassing occurred, and on December 31 was in Los Angeles, California.

8 90. Nothing in her background, other than Defendants' surveillance
9 operation targeting her, explain the delays in her SENTRI approval, the denial of
10 her Mexican business visa, and her detention and deportation by Mexican officials.

91. Due to Defendants' secret surveillance of her, Ms. Phillips ceased
traveling to Mexico, which has inhibited the work she does with Al Otro Lado and
has interfered with her personal travel plans. She fears detention, arrest, and
investigation at the hands of both the American and foreign governments were she
to travel internationally.

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C. Erika Pinheiro's detention and deportation as a result of Defendants' unlawful targeting of her.

18 92. Plaintiff Erika Pinheiro has worked for Al Otro Lado as its Director of 19 Policy & Litigation since April 2017. In this capacity, her work includes the 20 provision of wrap-around legal services for deportees, migrants, and refugees in 21 Tijuana, as well as working with civil society organizations throughout Mexico to 22 build a network of support for particularly vulnerable migrants, including 23 adolescent girls and separated refugee families. Given Al Otro Lado's profile, her 24 work is widely known and respected among civil society organizations who cater to these populations in Mexico. 25

26 93. Prior to Defendants' investigation of her, Ms. Pinheiro worked both
27 in the United States and in Mexico providing legal services to migrants and
28 refugees. Upon information and belief, Defendants began investigating and

surveilling Ms. Pinheiro in 2018 due to her work, resulting in her placement on
 Defendants' secret watchlist.

94. On January 29, 2019 (20 days after the date on the secret list), Ms.
Pinheiro attempted to travel from San Diego to Tijuana to renew her still-valid
Mexican visa, which she needed to travel to southern Mexico to meet with her
clients. She successfully renewed her Mexican visa and paid the renewal fee at the
San Ysidro East Port of Entry, but Mexican immigration authorities detained her as
she was leaving the port. They informed Ms. Pinheiro that an *alerta* had been
placed on her passport, but did not provide any additional information.

95. During her detention, Mexican officers refused to allow Ms. Pinheiro
access to two of her attorneys, other than a brief one-minute discussion with one of
them who had arrived at the port concerned about Ms. Pinheiro's well-being. They
also compelled Ms. Pinheiro to answer a series of questions concerning her
background, immigration status, her work, and the purposes of her travel.

15 96. At the end of her detention, Mexican officers denied her entry into
16 Mexico and physically removed her from Mexican territory. She was removed
17 after informing Mexican officials that her infant child was still in Mexico. Her
18 entire detention lasted between two to three hours.

19 97. Between January 29 and February 25, Ms. Pinheiro was unable to
20 return to Mexico and was separated from her family. She was also unable to return
21 to her work, most of which was based in Tijuana.

98. Ms. Pinheiro subsequently visited the Mexican consulates in Los
Angeles and San Diego on multiple occasions in order to obtain legal status in
Mexico and to avoid another deportation by Mexican authorities. On February 21,
2019, she submitted her application for Mexican temporary residence status at the
San Diego consulate. When the consular officials attempted to issue her visa, they
informed Ms. Pinheiro that an *alerta* placed in the system prevented them from
issuing the visa and that they needed approval from their central national office.

99. On February 25, 2019, the Mexican consulate in San Diego contacted 1 2 Ms. Pinheiro and informed her that the *alerta* had been lifted, allowing them to issue her a temporary residence visa. The visa would allow her to enter Mexico and 3 adjust her status to temporary resident. The consulate informed Ms. Pinheiro that 4 she needed to present at the Mexican immigration office at the San Ysidro Port of 5 6 Entry to obtain the documentation necessary to continue her temporary residence 7 application.

8 100. The same day, Ms. Pinheiro presented at the office as instructed, and 9 filled out the requisite paperwork. The officials asked Ms. Pinheiro to wait pending 10 approval of the paperwork, during which time she overheard a supervisor making a 11 call to explain that an applicant had presented with an alert in the system.

12 101. Ms. Pinheiro waited for approximately 30 minutes before the same 13 supervisor brought her into his office. He explained that an alert had been issued 14 on her passport, and that she needed to answer questions. He presented her with a 15 written series of questions seeking identical information as that sought by Mexican officials who detained her on January 29. Ms. Pinheiro informed the supervisor 16 that she had previously answered the same questions. He instructed her to complete 17 18 the form again, which Ms. Pinheiro did.

19 102. Ms. Pinheiro then asked the supervisor if he knew where the *alerta* had come from. He replied, "This is not from the Mexican government. This is a 20 matter at the international level and I do not have access to that information. Not 21 even the consulate has access to that information." 22

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103. He further explained that alerts of this kind were normally reserved 24 for individuals with a pending criminal matter in another country, or for people identified as posing a risk to national security. 25

26 104. Thereafter, several other Mexican immigration officials entered the 27 supervisor's office and began discussing Ms. Pinheiro's case. The officials specifically pressed Ms. Pinheiro as to why a foreign government would place the 28

alerta. Ms. Pinheiro responded that she is an attorney who files lawsuits against the
 United States government, and that she had been removed from Mexico on the
 same day that the United States government implemented its Remain-in-Mexico
 program. When Ms. Pinheiro complained about how the *alerta* had now caused her
 multiple detentions, the supervisor explained to her that Mexican officials do not
 have the power to remove the *alerta* given its international nature.

7 105. Following an approximately one-hour detention, the supervisor
8 informed Ms. Pinheiro that Mexico's central national office would allow her to
9 travel to Mexico notwithstanding the *alerta*. He asked her to sign a declaration that
10 stated that she still had the *alerta*, but that Mexico was allowing her to enter on a
11 visa. Ms. Pinheiro signed the declaration, but was refused a copy of it for her
12 records.

13 106. After being allowed back into Mexico, Ms. Pinheiro subsequently met 14 with her Mexican lawyer who informed her that the commissioner in charge of the 15 alert system in Mexico City stated that while Ms. Pinheiro's alerta migratoria had been lifted, an alerta informativa remained on Ms. Pinheiro's passport. The 16 17 consequence of the *alerta informativa*, according to the Mexico City commissioner, was that Ms. Pinheiro may be detained and questioned each time 18 19 she encountered an immigration official in Mexico. Her attorney also advised her 20 that her travel to other countries could be similarly restricted, but that the *alerta* 21 would not be triggered until she attempted to enter another country with her 22 passport.

107. Based on the statements made by Mexican immigration officials and
based on the information provided by Ms. Pinheiro's Mexican lawyer, and upon
information and belief, Defendants' surveillance program resulted in the creation
and retention of records about Ms. Pinheiro's protected work as a lawyer and her
associations with her clients and other civil society organizations. The program
also led to her detentions in January and February, and the placement of alerts on

1 her passport which have frustrated her ability to travel internationally.

108. As with Ms. Phillips, Ms. Pinheiro has never been arrested or
convicted of any crime. In fact, she had previously obtained clearance to enter
American immigration detention facilities and receive confidential information
from the United States government related to her management of Legal Orientation
Programs and regarding children detained in Office of Refugee Resettlement
custody. She had also obtained a "no escort" clearance to perform legal orientation
work in Los Angeles County jails.

9 109. Ms. Pinheiro had no role to play in assisting migrants traveling in the
10 2018 caravan. She was not present during unrest at the border on November 25,
11 2018 or on December 31, 2018. Ms. Pinheiro was in New Jersey on November 25,
12 and was at home on New Year's Eve caring for her sick child.

13 110. Due to Defendants' secret surveillance of her, Ms. Pinheiro 14 dramatically cut down her travel to and from Mexico, inhibiting the range of work she performed with Al Otro Lado. While Ms. Pinheiro has crossed the land border 15 between San Diego and Tijuana, she fears traveling internationally by air due to 16 the statements made by Mexican officials concerning the *alerta* placed on her 17 passport, and due to the investigations conducted by lawyers and advocates in 18 19 Mexico on her behalf. As a result, she has not traveled to visit her family in 20 Portugal or planned any other air travel out of North America. She fears detention, 21 arrest, and investigation at the hands of both the American and foreign governments were she to travel internationally by air. 22

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D. Nathaniel Dennison's detention and interrogation by Defendants.

111. Nathaniel Dennison is a filmmaker, photographer, and freelance
journalist. In May 2017, he founded a non-profit, non-partisan organization called
Through My Eyes Foundation. The organization provides young people the tools
and expertise to tell stories about their experiences through the medium of
documentary photography and filmmaking.

1 112. In October 2018, when news of the migrant caravan began dominating
 American airwaves, Mr. Dennison developed the idea of using Through My Eyes'
 resources to travel to Mexico to allow migrant youth to tell their own stories. He
 viewed the public conversation around migration as largely omitting narratives
 from migrants themselves, precisely the issue that spurred him to create his
 foundation.

7 113. To seed the project, he posted about the idea on Facebook and began
8 raising funds. As his non-profit was relatively new, he often used his own personal
9 networks to raise funds for the organization.

10 114. Through the assistance of friends and associates, Mr. Dennison raised
11 money to travel to Mexico on December 2, 2018. He eventually arrived in Tijuana,
12 Mexico on December 3 at *El Barratel*, a make-shift shelter for migrants who had
13 traveled on the caravan and arrived at the United States-Mexico border. The
14 shelter, on the grounds of a shuttered nightclub, opened after a previous shelter at a
15 sports complex became too unsanitary to house people.³⁷

16 115. When he arrived, Mr. Dennison met with Mexican government officials stationed at *El Barratel*. They provided him with a formal credential that 17 allowed him entry and exit into the shelter. From December 3 until December 29, 18 19 Mr. Dennison lived in the shelter as a credentialed volunteer, helping with all 20 aspects of the shelter's operation, interfacing with the Mexican government, 21 assisting migrants with basic needs, and working on his Through My Eyes 22 Foundation project. He coordinated and inventoried donations to the shelter, 23 including water, socks, undergarments, and kids' toys, and assisted with food 24 donations, janitorial services, and coordinating volunteers arriving at the shelter to assist the families staying there. 25

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116. On December 29, the Mexican government officials who had

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³⁷ Antonio Olivo, A Makeshift Shower in a Muddy Courtyard. Donated Meals too Far Apart., WASH. POST (Dec. 3, 2018), <u>https://wapo.st/2Gq0mfi</u>. previously credentialed Mr. Dennison abruptly informed him that they were
 removing his access privileges, thereby preventing him from living there as he had.
 Despite an outcry from migrants at the shelter and other volunteers who had come
 to rely upon Mr. Dennison's support, the officials insisted on the revocation. The
 shelter eventually closed.

- 6 117. Mr. Dennison subsequently found a home to stay in alongside other
 7 American humanitarian volunteers whom he had befriended. He stayed in the
 8 home until he left Mexico on January 10.
- 9 118. On New Year's Eve, Mr. Dennison and his housemates were alerted 10 to disturbances at a border wall in Tijuana in which migrants had been injured by tear gas launched by Border Patrol agents from the United States. Mr. Dennison 11 12 and a few of his fellow volunteers immediately traveled to that section of the wall, 13 some of whom had training in emergency medical treatment. While others 14 provided medical aid to migrants injured by the tear gas, Mr. Dennison brought 15 camera equipment to document the scene. He played no role in organizing migrants who had come to the border that evening, or in any of the ensuing scenes 16 that erupted once they arrived at the wall. He eventually returned to his temporary 17 18 residence early morning on January 1.
- 19 119. On January 10, 2019 (one day after the date listed on Defendants'
 20 secret watchlist), Mr. Dennison attempted to travel back to San Diego on foot via
 21 the San Ysidro Port of Entry. Upon his arrival, Customs and Border Protection
 22 agents pulled Mr. Dennison out of a line and informed him that he had been
 23 selected for "random" questioning. They told him that he needed to take a seat in
 24 another room.
- 120. Mr. Dennison waited for approximately six hours in a holding area.
 The room had benches for detainees facing an area with other CBP officers sitting
 in two-way cubicles.
- 28

121. CBP officers then escorted Mr. Dennison to another walled-off area

that featured individual desks and chairs. He sat down in one of the chairs and
 faced a non-uniformed HSI officer in a blue shirt and khakis. The officer then
 proceeded to interrogate him.

122. During the questioning, which lasted approximately 45 minutes, the
plain-clothed officer asked Mr. Dennison many invasive questions, including what
he was doing in Mexico, what role he played in supporting the migrant caravans,
and whether he organized the caravans themselves. At the time, Mr. Dennison felt
as though he was under arrest, unable to leave the room, and unable to refuse to
answer the questions asked by the agent.

10 123. After Mr. Dennison informed him of the reasons why he was in
11 Mexico and at the shelter, the officer began inquiring further. The officer asked
12 Mr. Dennison to describe his work at the shelter and what he did there. He also
13 asked Mr. Dennison to describe others with whom Mr. Dennison worked at the
14 shelter, and who else Mr. Dennison was associated with while in Mexico. Feeling
15 coerced into sharing information, Mr. Dennison told the interviewer about his work
16 at the shelter and his work with Through My Eyes Foundation.

17 124. Despite Mr. Dennison's responses, his questioner appeared at
18 numerous times to forcefully suggest that Mr. Dennison was an organizer of the
19 caravan. Mr. Dennison resisted this suggestion, and stated repeatedly that he
20 traveled to Mexico on the business of his non-profit organization. Throughout the
21 interrogation, Mr. Dennison informed his questioner that the work of his non-profit
22 is entirely non-partisan and that his only aim was to support migrants and their
23 ability to tell their own stories.

125. The agent also asked Mr. Dennison with whom he was at the New
Year's Eve border disturbance. Mr. Dennison had not provided the officer any
information about his presence that evening, suggesting that the officer knew in
advance. Mr. Dennison repeatedly informed the officer that he played no role in
organizing the march that resulted in the disturbance, or working with the migrants

that evening. He informed the officer that he only documented the scenes with
 camera equipment he brought with him after learning about the tear gassing.

126. The interviewer also asked Mr. Dennison numerous questions
soliciting his political views on the caravan and on migration in general. He asked
Mr. Dennison how he felt about migrants traveling to the United States, what his
views on resolving the migrant crisis were, and other similar questions. Mr.
Dennison insisted that his own personal views were irrelevant to his work in
Mexico.

9 127. At one point in the questioning, the interviewer switched topics and
10 asked Mr. Dennison, "So, what did you have to do with Charlottesville?" Mr.
11 Dennison was shocked and puzzled, and responded, "What do you mean?" His
12 interviewer asked again about Charlottesville, referring to the infamous "Unite the
13 Right" rally in Charlottesville, Virginia in August 2017. Mr. Dennison said that he
14 did not have any role to play in the protest and was not present there, despite living
15 near Charlottesville.

16 128. The officer asked Mr. Dennison if he knew people or worked with
17 people that were present at the protests in Charlottesville. Mr. Dennison responded
18 that he did not.

19 129. The officer also asked Mr. Dennison for his political views on the
20 events in Charlottesville, which Mr. Dennison felt uncomfortable responding to
21 and attempted to deflect.

130. The officer then asked if Mr. Dennison was present at demonstrations
in Standing Rock. Again, Mr. Dennison was incredulous, and responded that he
was not. He informed the officer that he had traveled years ago to Standing Rock,
but only because a former girlfriend was from the area.

26 131. The questioner ended the interrogation by asking Mr. Dennison if he
27 had anything else to share. Mr. Dennison replied that he did not.

28

132. CBP officers then walked Mr. Dennison to the United States. Shortly

1 thereafter, Mr. Dennison discovered that the Mexican visa he obtained when he 2 arrived in Mexico City was gone from his possessions. Mr. Dennison had only planned to leave Mexico for about five hours, but realized that the confiscation of 3 4 his visa may present problems for his return to Mexico.

5

133. Upon his release, Mr. Dennison turned around and asked a nearby CBP agent about his confiscated visa. A CBP agent refused to allow him to cross, 6 7 and told him that he needed to speak with other CBP officials about the missing 8 visa. After speaking with multiple agents at the Port, Mr. Dennison was unable to 9 retrieve his missing visa and did not cross back into Mexico.

10 134. In total, the officers detained Mr. Dennison for between six and seven 11 hours. The experience was traumatic, stressful, and resulted in lasting emotional 12 injury to Mr. Dennison.

13 135. Following that incident, Mr. Dennison did not return to Mexico, and feared maltreatment and detention at the hands of Defendants. He was unable to 14 15 retrieve his equipment and belongings which he left in Mexico.

16 136. When news reports of the Defendants' watchlist became public, Mr. 17 Dennison was contacted by the reporters who broke the story and was informed by 18 them that his name appeared on the list as a "Suspected Antifa/Organizer." 19 Because of his lengthy detention and the invasive, coercive questioning the 20 government subjected him to on January 10, and upon learning that his name 21 appears on a secret government watchlist, Mr. Dennison fears traveling 22 internationally and subjecting himself again to detention and interrogation. He also 23 fears the government's designation of him as "Antifa/Organizer" would interfere 24 with the work of his foundation, given that he has no affiliation with any antifascist organization. 25

26 137. Mr. Dennison subsequently placed his work with migrants on hold, and has been unable to raise significant additional funds for his Foundation. The 27 28 fact that his name appears on the government's watchlist has dissuaded supporters

1	of Through My Eyes Foundation from funding the organization's work for fear of			
2	associating with an entity targeted by the government. Mr. Dennison continues to			
3	attempt to raise money for his foundation, and has taken to working various retail			
4	jobs to support himself in the meantime.			
5	<u>CLAIMS</u>			
6	First Cause of Action			
7	Violation of the First Amendment			
8	(Against All Defendants)			
9	138. Plaintiffs incorporate the preceding paragraphs as if fully set forth			
10	herein.			
11	139. Credible reporting that relies on leaked primary source documents			
12	revealed a dragnet investigation operation that resulted in the investigation of and			
13	collection of information about dozens of journalists, legal workers, and			
14	humanitarian volunteers who have documented the plight of, associated with,			
15	provided legal counsel to, been in contact with, or otherwise charitably supported			
16	migrants traveling through Mexico to seek asylum in the United States.			
17	140. Defendants' secret program to collect and maintain private			
18	information protected by the First Amendment violates Plaintiffs' right to freedom			
19	of speech and freedom of association guaranteed by the First Amendment to the			
20	United States Constitution.			
21	141. Not only is Defendants' secret program unconstitutional, it also			
22	violates CBP policy that prohibits discriminatory treatment of members the public.			
23	According to CBP Directive No. 2130-021, the agency "shall treat all individuals			
24	in a non-discriminatory manner" and "with full respect for individual rights			
25	including equality under the law, due process, freedom of expression and religion,			
26	and freedom from excessive force, unreasonable searches and seizures, and			
27				
28				

1 unlawful intrusions into personal privacy."³⁸

2 142. As a direct and proximate cause of Defendants' actions, Plaintiffs have been chilled or otherwise prevented from exercising their rights to free speech 3 4 and free association. Defendants' maintenance of a secret watchlist with Plaintiffs' 5 private and protected information prevents Plaintiffs from continuing their work on behalf of and in support of migrants, including, among other harms, providing 6 legal assistance to individuals seeking asylum (Ms. Pinheiro and Ms. Phillips) and 7 8 raising funds to support young migrants' documentary filmmaking (Mr. Dennison). 9 It also resulted in detentions, deportation, and interrogation, as well as revocations 10 of visas and withholding of SENTRI travel privileges.

11 143. Plaintiffs are entitled to the expungement of all records unlawfully
12 created and maintained pursuant to Defendants' scheme described above, as well
13 as an order enjoining Defendants from continuing its surveillance and detention
14 operations at the border based on their First Amendment-protected activity.

Second Cause of Action Violation of the Privacy Act, 5 U.S.C. § 552a(a)-(l) (Against All Defendants)

18 144. Plaintiffs incorporate the preceding paragraphs as if fully set forth19 herein.

20 145. Defendants collected and maintained records describing private and
21 protected information about Plaintiffs, including how Plaintiffs exercised their
22 First Amendment rights, in violation of 5 U.S.C. § 552a(e)(7). Collection and
23 maintenance of these records is not expressly authorized by statute, not authorized

- ³⁸ U.S. CUSTOMS AND BORDER PROTECTION, DEP'T OF HOMELAND SEC., CBP
- DIRECTIVE NO. 2130-021, Roles and Responsibilities of U.S. Customs and Border
 Protection Component Offices and Employees regarding Civil Rights and Civil
- 27 Liberties Matters (June 3, 2011), *available at* https://www.cbp.gov/sites/default/files/assets/documents/2018-Mar/cbp-directive-
- 28 <u>2130-021.pdf</u>.

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by Plaintiffs, and is neither pertinent to nor within the scope of an authorized law
 enforcement activity.

146. On April 3, 2019, Plaintiff Nathaniel Dennison submitted letters to the 3 4 FBI, CBP, and ICE requesting that the agencies disclose all records they 5 maintained about him in relation to Defendants' surveillance scheme described above. The letter also requests "that all such records be immediately expunged or 6 amended by April 26, 2019 to omit all references to him, identifying 7 characteristics, and/or his First Amendment-protected activities, pursuant to 5 8 9 U.S.C. §§ 552a(e)(1), (e)(5), (e)(7), and (d)(2)." To date, the agencies have failed to provide Mr. Dennison with all these records, or otherwise to respond to his 10 11 request for expungement.

12 147. On June 21, 2019, Plaintiffs Erika Pinheiro and Nora Phillips
13 submitted letters to the FBI, CBP, and ICE requesting all records collected and
14 maintained by the agencies as a part of their border surveillance scheme "be
15 immediately expunged or amended by July 8, 2019 to omit all references to her,
16 identifying characteristics, and/or her First Amendment-protected activities,
17 pursuant to 5 U.S.C. §§ 552a(e)(1), (e)(5), (e)(7), and (d)(2)."

18 148. The FBI and ICE responded to Ms. Pinheiro's request claiming that it
19 was unable to locate any relevant records, while CBP has not responded to date.
20 Upon information and belief, Defendant FBI and ICE maintains records
21 concerning Ms. Pinheiro and her First Amendment-protected activities. None of
22 Defendant agencies have amended or expunged any records of Ms. Pinheiro.

23 149. To date, none of the agencies have responded to Ms. Phillips' requests
24 or amended or expunged any records of her.

150. On July 22, 2019, Ms. Pinheiro also submitted a grievance to DHS via
its Traveler Redress Inquiry Program seeking the expungement of all records
related to her First Amendment-protected speech and activities. On July 15, 2019,
Plaintiff Nora Phillips submitted her grievance to DHS via its Traveler Redress

Inquiry Program seeking the expungement of all records related to her First
 Amendment-protected speech and activities.

151. Based on the foregoing, Defendants have failed to disclose records as
required by Section 552a(d)(1) or expunge or amend the records as required by
Sections 552a(d)(2), (e)(1), (e)(5), or (e)(7). These records are not exempt from
disclosure, amendment, or expungement pursuant to Sections 552a(j)-(k) or any
other applicable law.

8 152. As a result of these violations of the Privacy Act, Plaintiffs are
9 entitled to amendment and expungement of all records unlawfully created and
10 maintained by Defendants, as well as all such damages available to them under the
11 Act.

PRAYER FOR RELIEF

153. Plaintiffs respectfully request that the Court grant the following relief:
a. Issue an injunction ordering Defendants, their subordinates, agents, employees, and all others acting in concert with them to expunge all records unlawfully collected and maintained about Plaintiffs, and any information derived from that unlawfully obtained information, as well as to comply with their obligations under the Privacy Act, 5 U.S.C. § 552a.
b. Issue an injunction ordering Defendants, their subordinates, agents, employees, and all others acting in concert with them to cease investigations into and surveillance of Plaintiffs based on

First Amendment-protected activity without any reasonable suspicion of criminal activity.

c. Enter a judgment declaring unlawful under the First Amendment to the United States Constitution and the Privacy Act, 5 U.S.C. § 552a Defendants' collection and maintenance of records concerning Plaintiffs' private and First Amendment-

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1	protected activities, and Defendants' ongoing investigation and			
2	surveillance of Plaintiffs based on First Amendment-protected			
3	activity.			
4	d. Award Plaintiffs compensatory damages for violation of the			
5	Privacy Act in an amount to be proven at trial.			
6	e. Award Plaintiffs reasonable attorneys' fees and costs; and			
7	f. Grant any other relief that this Court may deem proper and just.			
8	Deted. July 22, 2010 Been estfully. Submitted			
9	Dated: July 23, 2019Respectfully Submitted, ACLU FOUNDATION OF SOUTHERN			
10	CALIFORNIA			
11	KIRKLAND & ELLIS LLP			
12	Dry /a/Mahammad Taisan			
13	By: <u>/s/ Mohammad Tajsar</u> Mohammad Tajsar			
14	Attorneys for Plaintiffs			
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