

# EXHIBIT A

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**UNITED STATES DISTRICT COURT  
FOR THE CENTRAL DISTRICT OF CALIFORNIA**

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XOCHITL HERNANDEZ,  
CESAR MATIAS, for themselves  
and on behalf of a certified class  
of similarly situated individuals,

*Plaintiffs-Petitioners,*

v.

MERRICK GARLAND,  
U.S. Attorney General, et al.,

*Defendants-Respondents.*

CIVIL ACTION NO. 5:16-00620-JGB-KK

**SETTLEMENT AGREEMENT AND  
RELEASE**

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1                   **CLASS ACTION SETTLEMENT AGREEMENT AND RELEASE**

2                   Plaintiffs in the above-captioned matter, Xochitl Hernandez and Cesar Matias,  
3 on behalf of themselves and all Class Members of the certified class they represent  
4 (collectively “Plaintiffs”), and Defendants Merrick Garland, Attorney General, Jean  
5 King, Acting Director, Executive Office for Immigration Review (“EOIR”),  
6 Alejandro Mayorkas, Secretary, Department of Homeland Security (“DHS”), Tae  
7 Johnson, Acting Director, Immigration and Customs Enforcement (“ICE”), David A.  
8 Marin, Field Office Director, Los Angeles Field Office of ICE, and James Janecka,  
9 Warden, Adelanto Detention Facility, (collectively, “Defendants” and with Plaintiffs  
10 “the Parties”), through their counsel, enter into this Class Action Settlement  
11 Agreement and Release (“Agreement”), as of the date it is executed by all Parties  
12 (the “Agreement Date”) and effective upon approval of the Court pursuant to Federal  
13 Rule of Civil Procedure 23(e).

14                   WHEREAS:

- 15                   A. On April 6, 2016, Plaintiffs commenced a civil action on behalf of themselves  
16 and all others similarly situated against Defendants, now-captioned *Hernandez*  
17 *v. Barr*, United States District Court for the Central District of California,  
18 Case No. 5:16-cv-00620-JGB-KK (the “Action”) and sought class  
19 certification, appointment of Class Counsel, and declaratory, injunctive, and  
20 habeas corpus relief.
- 21                   B. On November 10, 2016, the United States District Court for the Central  
22 District of California certified the proposed class under Federal Rules of Civil  
23 Procedure 23(b)(1)(A), 23(b)(1)(B), and 23(b)(2), consisting of “All  
24 individuals who are or will be detained pursuant to 8 U.S.C. § 1226(a) on a  
25 bond set by an ICE officer or an immigration judge in the Central District of  
26 California,” and appointed American Civil Liberties Union (“ACLU”) of  
27 Southern California, ACLU Immigrants’ Rights Project, and Skadden, Arps,  
28 Slate, Meagher & Flom LLP as Class Counsel.
- C. Plaintiffs and Defendants have conducted discussions and arms-length  
negotiations regarding a compromise and settlement of the Action with a view  
to settling all matters in dispute.

1 D. Defendants deny all liability with respect to the Action, deny that they have  
2 engaged in any wrongdoing, deny the allegations in the Complaint, deny that  
3 they committed any violation of law, deny that they acted improperly in any  
4 way, and deny liability of any kind to the Plaintiffs, but have agreed to the  
5 settlement and dismissal of the Action with prejudice to: (i) avoid the expense  
6 and inconvenience of additional, potentially protracted litigation; and (ii)  
7 finally put to rest and terminate the Action and any and all Settled Claims as  
8 defined in Section I.O.

9 E. Considering the benefits that Plaintiffs will receive from settlement of the  
10 Action and the risks of litigation, Class Counsel have concluded that the terms  
11 and conditions of this Agreement are fair, reasonable, and adequate to class  
12 members. Plaintiffs have agreed that Defendants shall be released from the  
13 Settled Claims pursuant to this Agreement; and have agreed to dismissal with  
14 prejudice of all Settled Claims as defined in Section I.O.

15 NOW, THEREFORE, it is hereby STIPULATED AND AGREED, by and  
16 among the Parties to this Agreement, through their respective attorneys, subject to  
17 the approval of the Court pursuant to Federal Rule of Civil Procedure 23(e), in  
18 consideration of the benefits flowing to the Parties from this Agreement, that the  
19 Settled Claims shall be compromised, settled, forever released, barred, and dismissed  
20 with prejudice, upon and subject to the following terms and conditions:

21 **I. DEFINITIONS:**

22 Wherever used in this Agreement, the following terms have the meanings set  
23 forth below:

- 24 A. “Action” means the civil action captioned *Hernandez v. Barr*, United States  
25 District Court for the Central District of California, Case No. 5:16-cv-00620-  
26 JGB-KK.
- 27 B. “Agreement Date” means the date this Agreement is executed by all Parties.
- 28 C. “Complaint” means the class action complaint Plaintiffs filed on April 6,  
2016.
- D. “Court” is the United States District Court for the Central District of  
California.

- 1 E. “Effective Date of Settlement” or “Effective Date” means the date upon which  
2 this Agreement shall become effective, as set forth in Section VIII below.
- 3 F. “Plaintiff(s)” means Xochitl Hernandez, Cesar Matias, and the Class Members  
4 of the certified class they represent.
- 5 G. “Class Member(s)” means individuals who are or will be detained pursuant to  
6 8 U.S.C. § 1226(a) on a bond set by an ICE officer or immigration judge in the  
7 Central District of California.
- 8 H. “Plaintiffs’ Counsel” or “Class Counsel” means the American Civil Liberties  
9 Union (“ACLU”) of Southern California, the ACLU Immigrants’ Rights  
10 Project, and Skadden, Arps, Slate, Meagher & Flom LLP.
- 11 I. “Defendants” means William P. Barr, Attorney General, James McHenry,  
12 Director, EOIR, Chad F. Wolf, Acting Secretary, DHS, Matthew T. Albence,  
13 Deputy Director and Senior Official Performing the Duties of the Director,  
14 ICE, David Marin, Field Office Director, Los Angeles Field Office of ICE  
15 Enforcement and Removal Operations, and James Janecka, Warden, Adelanto  
16 Detention Facility, and their predecessors and successors.
- 17 J. “District” means the Central District of California.
- 18 K. “Final Approval Hearing” means a hearing set by the Court to (i) determine  
19 the fairness, adequacy, and reasonableness of the Agreement; (ii) determine  
20 that the Agreement and associated Settlement satisfy all requirements of  
21 Federal Rule of Civil Procedure 23, and all other applicable law; (iii) resolve  
22 any objections to the Settlement; and (iv) enter the Final Approval Order and  
23 Judgment.
- 24 L. “Final Approval Order” means the Final Approval Order attached hereto as  
25 Exhibit 1, which the parties shall file with the Court pursuant to Section VII.E.
- 26 M. “Final Approval Order and Judgment” means the Final Approval Order along  
27 with the Court’s entry of judgment in this Action.
- 28 N. “Notice Date” means the date that notice is provided to Class Members  
pursuant to Section VII.B.
- O. “Settled Claims” means all claims for declaratory and injunctive relief that  
were asserted, or could have been asserted, by Plaintiffs on behalf of  
themselves and the Class Members in this Action based on the facts and

1 circumstances alleged in the Complaint, including but not limited to claims  
2 that Defendants’ alleged failure to consider Class Members’ ability to pay and  
3 alternative conditions of release, in violation of Class Members’ constitutional  
4 rights under the Due Process Clause of the Fifth Amendment, the Equal  
5 Protection Clause of the Fifth Amendment, the Excessive Bail Clause of the  
6 Eighth Amendment, and Class Members’ statutory rights under 8 U.S.C.  
7 § 1226. “Settled claims” also includes any claim for attorneys’ fees or costs  
8 related to this Action. “Settled claims” do not include any claim challenging,  
9 on an individual basis, a Class Member’s detention. “Settled claims” also do  
10 not include claims unrelated to the claims asserted by Plaintiffs in this action.  
11 *See, e.g., Jennings v. Rodriguez*, 138 S. Ct. 830 (2018) (unrelated claims  
12 brought by immigration detainees in the Central District of California detained  
13 under authority of Section 1226(a)).

14 P. “Settlement” means the settlement provided for in this Agreement.

15 **II. RELEASE: SCOPE AND EFFECT OF RELEASE**

16 A. As of the Effective Date, Plaintiffs, on behalf of themselves, their heirs,  
17 executors, administrators, representatives, attorneys, successors, assigns,  
18 agents, affiliates, and partners, and any persons they represent, by operation of  
19 any final judgment entered by the Court, fully, finally, and forever release,  
20 relinquish, and discharge the Defendants of and from any and all of the Settled  
21 Claims. The Parties agree and acknowledge that this Release shall not apply to  
22 claims that arise or accrue after the termination of this Agreement, claims  
23 challenging a Class Member’s ongoing detention on an individualized basis or  
24 claims unrelated to the claims asserted by Plaintiffs in this action.

25 B. This Agreement is subject to and contingent upon Court approval under Rule  
26 23(e) of the Federal Rules of Civil Procedure.

27 **III. PROCEDURES FOR ICE CUSTODY DETERMINATIONS, IJ  
28 CUSTODY REDETERMINATIONS, AND APPEALS OF CUSTODY  
DETERMINATIONS AND REDETERMINATIONS**

Defendants agree to conduct ICE custody determinations, IJ custody  
redeterminations, and appeals as follows:

1 A. ICE custody determinations

- 2 1. For all aliens detained under 8 U.S.C. § 1226(a) within the District who  
3 are eligible for release on bond, when setting or reviewing the terms of an  
4 alien's release, ICE will:
- 5 i. Consider the alien's financial circumstances and financial ability to  
6 pay a bond;
  - 7 ii. Not set bond at a greater amount than necessary to ensure the alien's  
8 appearance at all future immigration proceedings, including for  
9 removal if so ordered; and
  - 10 iii. Consider whether the alien may be released on alternative conditions  
11 of release, alone or in combination with a bond, that are sufficient to  
12 mitigate flight risk.
- 13 2. This Agreement does not alter the existing process for determining  
14 whether an alien detained under § 1226(a) is eligible for release.
- 15 i. Under the standard process, ICE must first determine whether the  
16 alien's release would pose a danger to persons or property.
    - 17 a. This Agreement does not require ICE to release any § 1226(a)  
18 detainee for whom it has determined that release would pose a  
19 danger to persons or property. *See* 8 C.F.R. § 236.1(c)(8); *Matter*  
20 *of Urena*, 25 I. & N. Dec. 140 (BIA 2009).
- 21 3. If ICE determines that a § 1226(a) detainee would not pose a danger to  
22 persons or property if released, ICE will then determine whether the alien  
23 is a flight risk. ICE may continue to rely on the non-exhaustive list of  
24 factors set forth in *Matter of Guerra*, 24 I. & N. Dec. 37 (BIA 2006), and  
25 any other provision of law as appropriate, to assess an alien's flight risk.
- 26 4. If ICE determines that there is a risk of flight, ICE will then determine  
27 whether there is an amount of bond, other conditions of release, or  
28 combination of bond and other conditions that would sufficiently mitigate  
the risk of flight.
- i. In making this determination for aliens eligible for release, ICE will  
consider the alien's financial ability to pay a bond and whether other

1 conditions of release, or a combination of a bond and other  
2 conditions, can sufficiently mitigate the risk of flight.

- 3 ii. At a minimum, the detainee should be asked to explain his or her  
4 financial ability to pay a bond.
- 5 a. Officers have discretion to ask any questions relevant to the  
6 detainee's financial ability to pay a bond.
  - 7 b. Any response or refusal to respond should be documented, in  
8 summary format, on the Form I-213 (Record of  
9 Deportable/Inadmissible Alien).
  - 10 c. An officer may evaluate an alien's financial circumstances based  
11 on testimony alone. However, ICE may, but need not ask, a  
12 detainee to produce documentation or other evidence if the officer  
13 determines it is necessary to evaluate a detainee's financial ability  
14 to pay a bond.
  - 15 d. ICE officers should consider the totality of the circumstances  
16 presented when determining the bond amount or other conditions  
17 of release.

18 5. This Agreement does not require ICE to set a bond if the ICE officer is  
19 satisfied that release on recognizance, or on alternative conditions of  
20 release, are sufficient to ensure the alien's appearance. However, if ICE  
21 sets a bond, with or without alternative conditions of release, the  
22 minimum bond amount remains the amount set by statute at 8 U.S.C.  
23 § 1226(a)(2), which is currently \$1,500.

24 6. ICE is not required to set a bond that the alien can afford in every case.

25 7. ICE is not required to release any § 1226(a) detainee for whom it has  
26 determined that no bond or alternative conditions of release would be  
27 sufficient to ensure the alien's appearance.

28 B. EOIR custody redeterminations

1. When conducting custody redetermination hearings for aliens detained  
under 8 U.S.C. § 1226(a) within the District, if an immigration judge  
determines that the alien is eligible for release on bond, the immigration  
judge will:

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- i. Consider the alien’s financial circumstances and financial ability to pay a bond;
- ii. Not set bond at a greater amount than necessary to ensure the alien’s appearance at all future immigration proceedings, including for removal if so ordered; and
- iii. Consider whether the alien may be released on alternative conditions of release, alone or in combination with a lower bond, that are sufficient to mitigate flight risk.

2. This Agreement does not alter the existing process for determining whether an alien detained under is eligible for release.<sup>1</sup>

- i. Immigration judges should only set a bond or consider alternative conditions of release if the immigration judge finds that the alien is not a danger to persons or property or a threat to national security. *Matter of Urena*, 25 I. & N. Dec. 140, 141 (BIA 2009); *Matter of Guerra*, 24 I. & N. Dec. 37 (BIA 2006).
- ii. Immigration judges may continue to rely on the non-exhaustive list of factors set forth in *Matter of Guerra*, 24 I. & N. Dec. 37 (BIA 2006), and any other provision of law as appropriate, to assess an alien’s dangerousness, threat to national security, and flight risk.
- iii. Pursuant to 8 C.F.R. 1236.1, the alien bears the burden of proving that his or her flight risk can be mitigated by an appropriate bond or conditions for release. However, in hearings held pursuant to *Rodriguez*, *Franco-Gonzalez*, and *Casas-Castrillon* (to the extent those decisions remain good law), the government bears the burden of

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<sup>1</sup> The Agreement therefore applies to both initial bond hearings conducted under § 1226(a) and bond hearings for cases of prolonged detention, authorized pursuant to *Rodriguez v. Marin*, CV-07-03239 (C.D. Cal. Aug. 6, 2013), *Franco-Gonzalez v. Holder*, CV-10-02211 (C.D. Cal. Apr. 23, 2013) and *Casas-Castrillon v. Dep’t of Homeland Sec.*, 535 F.3d 942 (9th Cir. 2008), to the extent these cases remain good law.

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proving the individual is a flight risk or danger by clear and convincing evidence.

3. If the immigration judge determines that the alien is not a threat to national security and not a danger to persons or property, the immigration judge will then consider whether the individual is a flight risk, and if not, consider whether the alien may be released on his or her own recognizance. If the alien is determined to be a flight risk, the immigration judge will then consider whether the alien can be released on:

- i. Alternative conditions of release without a bond;
- ii. A bond; or
- iii. Alternative conditions of release in combination with a lower bond.

An immigration judge has the authority to grant the alien's release on alternative conditions of release alone or in combination with a lower bond.

4. When an immigration judge decides that an alien is eligible for release on bond, he or she must affirmatively inquire into the alien's financial circumstances and make an individualized assessment of the alien's current ability to pay the bond amount to be set.

5. In assessing an alien's ability to pay, immigration judges should consider all relevant evidence in the record, including any information solicited by ICE.

6. Immigration judges may also inquire into any additional evidence presented relevant to an ability to pay, including but not limited to:

- i. The alien's individual income and employment history;
- ii. Income of the alien's spouse or domestic partner;
- iii. Assets available to pay a monetary bond amount, including personal or real property in the United States or abroad;
- iv. Other expenses, debts, or circumstances that would impair ability to pay.

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7. An immigration judge may assess an alien’s financial circumstances based on the alien’s sworn testimony alone or, where necessary, the immigration judge may require the alien to provide corroborative evidence concerning the alien’s financial circumstances. In addition to the alien’s sworn testimony, other relevant evidence may include, but is not limited to:
  - i. Documentation concerning the alien’s (or the alien’s spouse’s or domestic partner’s) wages, salary, or other earnings, including pay stubs, bank records, tax returns, or similar documents;
  - ii. Evidence of monthly mortgage or rental payments;
  - iii. Evidence of debts such as medical expenses and child-support or care expenses;
  - iv. Evidence of any other assets in the United States or abroad.
8. When setting, re-determining, or reviewing the terms of any Class member’s release, the immigration judge cannot set a bond at a greater amount than needed to ensure the alien’s appearance. The immigration judge must also consider whether alternative conditions of supervision, alone or in combination with a lower bond, may suffice to mitigate flight risk.
9. This Agreement does not require an immigration judge to set a bond that the alien can afford. There may be limited circumstances in which the bond amount necessary to mitigate flight risk, alone or in combination with conditions of release, is more than the Class Member can afford.
10. When rendering a decision in which a bond is set, if the parties have not stipulated to the bond amount or conditions of release, the Immigration Judge should explain why, whether orally or in writing, the bond amount is appropriate in light of any evidence of the alien’s financial circumstances. The Immigration Judge should also explain why he or she did or did not order alternative conditions of supervision.

1 i. All bond hearings conducted pursuant to the Agreement shall be  
2 recorded and made available on the same terms as any other  
3 immigration court hearing pursuant to Defendant’s policies and  
4 practices for requesting records and subject to the rules and  
5 regulations under the Privacy Act, the Freedom of Information Act,  
and any other law as applicable.

6 11. The immigration judge is not required to release any § 1226(a) detainee  
7 for whom he or she has determined that no bond or alternative conditions  
8 of release would be sufficient to ensure the alien’s appearance.

9 12. Nothing in this Agreement changes the requirement that if an  
10 immigration judge sets a bond, the bond cannot be less than the amount  
11 set by statute at 8 U.S.C. § 1226(a)(2), which is currently \$1,500. *See* 8  
U.S.C. § 1226(a)(2).

12 13. Nothing in this Agreement changes the provisions at 8 C.F.R.  
13 § 1003.19(e), which permits, after an initial bond redetermination, an  
14 alien to request in writing a subsequent bond redetermination hearing if  
15 the alien can show that his or her circumstances have changed materially  
since the prior bond redetermination.

16 i. An alien may request a subsequent bond redetermination under 8  
17 C.F.R. § 1003.19(e), if there has been a material change in his or her  
18 financial circumstances. Nothing in this agreement requires the  
19 immigration judge to find that any change in financial circumstances  
20 constitutes a “material” change for the purpose of 8 C.F.R.  
§ 1003.19(e).

21 14. Nothing in this Agreement changes the provisions at 8 C.F.R.  
22 § 1236.1(d)(1), (d)(2) for the amelioration of terms of release from an  
23 immigration judge or the ICE Enforcement and Removal Operations  
24 (“ERO”) district director.

25 C. Appeals

26 1. Class Members who receive a custody or bond determination from ICE  
27 may seek review of that decision, including ICE’s assessment of the  
28 alien’s financial ability to pay a bond, in determining what, if any,  
conditions of release are necessary to mitigate flight risk and ensure the

1 alien's future appearance, before an immigration judge in accordance  
2 with 8 C.F.R. §§ 1003.19, 1236, and any other applicable law as  
3 appropriate.

- 4 2. Class Members may appeal an immigration judge's custody or bond  
5 determination, including an immigration judge's assessment of the alien's  
6 financial ability to pay a bond, in determining what, if any, conditions of  
7 release are necessary to mitigate flight risk and ensure the alien's future  
8 appearance, to the Board of Immigration Appeals in accordance with 8  
9 C.F.R. §§ 1003.19, 1003.38, 1236, and any other applicable law  
10 governing appeals of bond determinations, as appropriate.
- 11 3. Nothing in this Agreement alters an alien's rights under 8 C.F.R.  
12 §§ 1003.1(b)(7), 1003.19(f), 1003.38, to appeal a bond decision by an  
immigration judge, or an immigration judge's order on a request for  
amelioration under 8 C.F.R. § 1236.1(d)(3).

13 **IV. IMPLEMENTATION**

14 A. Notice and guidelines

- 15 1. Within ten (10) business days of the Effective Date, Defendants will  
16 distribute to all ICE officers who conduct initial custody determinations  
17 for Class Members in the District and to all immigration judges who  
18 conduct custody redetermination hearings for Class Members in the  
19 District guidelines and instructions, substantially in the form attached as  
20 Exhibits 2 and 3 to this Agreement, on how to conduct custody  
determinations or redeterminations in compliance with this Agreement.
- 21 2. Within ten (10) business days of the Effective Date, Defendants will  
22 distribute to all ICE attorneys who represent ICE in custody  
23 redetermination hearings in immigration court in the District a copy of the  
24 notice, guidelines, and instructions discussed above for their reference.
- 25 3. Within ten (10) business days of the Effective Date, Defendants will  
26 distribute a copy of the Ninth Circuit's decision, *Hernandez v. Sessions*,  
27 872 F.3d 976 (9th Cir. 2017), the notice and the guidelines, substantially  
28 in the form attached as Exhibits 2 and 3 to this Agreement to all ICE  
officers who conduct initial custody determinations in the Ninth Circuit

1 (outside the District); all immigration judges who conduct custody  
2 redetermination hearings in the Ninth Circuit (outside the District); and  
3 all ICE attorneys who represent ICE in custody redetermination hearings  
4 in immigration court in the Ninth Circuit (outside the District).

- 5 a. Although the notice and guidelines are being distributed to the ICE  
6 officers, ICE attorneys, and immigration judges outside of the District,  
7 the Parties agree this Agreement only applies to Class Members  
8 detained pursuant to 8 U.S.C. § 1226(a) on a bond set by ICE or an  
9 immigration judge in the Central District of California.

10 B. Training

- 11 i. ICE will conduct training for ICE officers who conduct custody  
12 determinations and EOIR will conduct training for immigration  
13 judges who conduct custody redetermination hearings for Class  
14 Members in the District. These trainings will cover the requirements  
15 of this Agreement.  
16 ii. ICE will have exclusive discretion over the type, content, and  
17 frequency of trainings for ICE officers.  
18 iii. EOIR will have exclusive discretion over the type, content, and  
19 frequency of trainings for immigration judges.  
20 1. Defendants shall produce to Plaintiffs all non-privileged portions of ICE  
21 and EOIR written training materials that cover the requirements of this  
22 Agreement that are distributed to trainees within the first six months after  
23 the Effective Date. Defendants shall produce the materials no later than  
24 seven months after the Effective Date.

25 C. Forms

- 26 1. Consistent with this Agreement, ICE and EOIR may, but are not required  
27 to, develop forms or worksheets for a Class Member to voluntarily  
28 complete and submit, which ICE officers or immigration judges may  
consider when assessing a Class Member's financial circumstances.  
i. If ICE and/or EOIR elect to develop a form or worksheet, such forms  
or worksheets shall be developed under and subject to the normal  
agency procedures for promulgating official governmental forms.

1                    *See, e.g.*, 44 U.S.C. § 3501 *et seq.* (Paperwork Reduction Act); 5  
2                    U.S.C. § 552a *et seq.* (Privacy Act).

3 **V. REPORTING**

- 4        A. Following the Effective Date, EOIR will provide Class Counsel with the  
5        IDNassocbond for each class member identified on ICE’s class report.
- 6        B. If EOIR ceases its monthly posting<sup>2</sup> of “EOIR Case Data” at justice.gov/eoir  
7        during the reporting period under this Agreement or no longer provides all the  
8        fields, EOIR will provide Class Counsel with reports containing the following  
9        data fields, or their substantive equivalent if these fields change names or  
10       cease being used in the future, for Class Members detained in the Central  
11       District of California:
- 12       1. Bond Charging Doc Date;
  - 13       2. Bond Update Date;
  - 14       3. Bond Update Time;
  - 15       4. Bond Input Date;
  - 16       5. Bond Input Time;
  - 17       6. Bond Base City Code;
  - 18       7. Bond Base City Name;
  - 19       8. Bond Hearing Loc Code;
  - 20       9. Bond IJ Name;
  - 21       10. Bond Dec Code;
  - 22       11. Bond Dec Date;
  - 23       12. Initial Bond Amount;

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24  
25 <sup>2</sup> Any delay in the posting of EOIR’s monthly “EOIR Case Data” shall not be  
26 considered a per se breach of this Agreement or require Defendants EOIR to produce  
27 a report containing the data fields in subsection B above. The additional reporting  
28 under subsection B above is only triggered in the event that (1) EOIR permanently  
ceases to post the “EOIR Case Data,” (2) delays in posting the “EOIR Case Data” for  
more than three months, or (3) other prolonged delays posting the “EOIR Case Data”  
without sufficient justification.

- 1 13. Bond Release Conditions Changed;
- 2 14. Bond Hearing Medium;
- 3 15. Bond Request Date;
- 4 16. Initial Bond Hearing Date;
- 5 17. Initial Bond Hearing Time;
- 6 18. New Bond Amount;
- 7 19. Bond Appeal Reserved;
- 8 20. Appeal Not Filed;
- 9 21. Bond Appeal Due Date;
- 10 22. Schedule Hearing Location;
- 11 23. Bond Type;
- 12 24. Bond Filing Method;
- 13 25. Bond Filing Party;
- 14 26. Bond Decision Due Date;
- 15 27. Charge;
- 16 28. Appl\_code;
- 17 29. Appl\_recd\_date;
- 18 30. Appl\_dec;
- 19 31. Idnproceeding;
- 20 32. Ij\_code;
- 21 33. Absentia;
- 22 34. Comp\_date;
- 23 35. Other\_comp;
- 24 36. Dec\_code;
- 25 37. Case\_type;
- 26 38. Base\_city\_code;
- 27
- 28

- 1 39. Custody;
- 2 40. Input\_date;
- 3 41. Nat;
- 4 42. Lang;
- 5 43. AttorneyAddress1;
- 6 44. AttorneyAddressCity;
- 7 45. AttorneyAddressState;
- 8 46. AttorneyAddressZip;
- 9 47. AttorneyName;
- 10 48. AttorneyPhone;
- 11 49. Asylum type;
- 12 50. Zipcode;
- 13 51. DatAppealFiled;
- 14 52. DatBIAAppeal;
- 15 53. DatBIADecision;
- 16 54. StrBIADecision;
- 17 55. Strappealtype;
- 18 56. Strfiledby;
- 19 57. Strcustody;
- 20 58. Strbiadecisiontype;
- 21 59. Strappealcategory;
- 22 60. Datattorneye27.

23  
24 C. To the extent feasible, EOIR will use best efforts to develop a database field to  
25 record non-monetary conditions of release ordered by immigration judges.  
26 Within one year after the Effective Date, EOIR shall provide a declaration  
27 from an EOIR official to Class Counsel attesting to the date that the field was  
28 added, will be added or—if EOIR determines such a field will not be added—  
explain what efforts were made to develop the database field and provide an

1 explanation as to why such a field will not be added. If such a data field is  
2 added, EOIR shall report to Class Counsel the date the field was added.  
3 Following the Effective Date, ICE will provide Class Counsel with reports  
4 containing the following data fields, or their substantive equivalent if these  
5 fields change names or cease being used in the future, for Class Members  
detained in the Central District of California:

- 6 1. Alien File Number;
- 7 2. Family Name;
- 8 3. Given Name;
- 9 4. DETLOC;
- 10 5. Detention Facility Name;
- 11 6. Detention Book In Date;
- 12 7. Detention Book Out Date;
- 13 8. Detention Facility Length of Stay;
- 14 9. Detention Stay Final Release Reason;
- 15 10. Total Length of Stay Days;
- 16 11. Case Category;
- 17 12. Case Status;
- 18 13. Departed Date;
- 19 14. Criminal Level;
- 20 15. Apprehension Date;
- 21 16. Processing Disposition.

- 22 D. Because of the limitations of Defendants' databases, Defendants cannot  
23 guarantee that the data it produces contains a list of all current Class Members  
24 at a given time.
- 25 a. With the initial production, Defendants will provide a written  
26 explanation as to how they identified the Class members included in the  
27 data set. That explanation will be detailed enough to allow the reader to  
28 replicate the identification of class members from the full database. If

1 the process changes at any time with any subsequent report, Defendants  
2 will provide an updated written explanation as to how they identified  
3 Class members included in the data set.

4 E. Prior to producing the data to Plaintiffs, Defendants may remove any records  
5 relating to aliens whom United States Citizenship and Immigration Services  
6 identifies as having a banner or flag based on 8 U.S.C. § 1367.

7 F. Frequency of reports

- 8 1. Defendants will produce quarterly data reports covering four years  
9 following the Effective Date.
- 10 2. Each data report will cover a period of three consecutive months in the  
11 same fiscal year.
- 12 3. If the Court has made no findings of non-compliance by Defendants  
13 during the first three years following the Effective Date, Defendants will  
14 have no obligation to produce data reports covering the fourth year  
15 following the Effective Date.
- 16 4. Defendants will produce the data within four months after the three-  
17 month data period covered by the reports. However, a delay in producing  
18 the data reports shall not be considered to be a per se breach of the  
19 settlement agreement, if there are unforeseen circumstances that justify  
20 the delay.

21 G. Protective order

- 22 1. Defendants' production of data and any documents under this settlement  
23 agreement is contingent on the Parties entering, filing, and receiving  
24 Court approval of a protective order, substantially in the form attached at  
25 Exhibit 4, governing production and use of any database records,  
26 documents, or information produced under this Agreement.
- 27 2. Because the database records and any documents contemplated by this  
28 Agreement may contain sensitive personally identifiable information and  
other sensitive information, any database records and any documents  
produced under this Agreement will be marked as Confidential under the  
protective order, and the use, dissemination, and retention of these  
database records will be restricted as set out in the protective order.

1 **VI. DISPUTE RESOLUTION**

2 A. The Court will retain jurisdiction to supervise the implementation of this  
3 Agreement or to enforce its terms, and the terms of this Agreement shall be  
4 incorporated into the Order of the Court approving the Agreement. The Parties  
5 agree to the following dispute resolution mechanisms:

- 6 1. Should counsel for either party believe in good faith that the other party  
7 has failed to implement or comply with specific terms of this Agreement,  
8 counsel shall promptly notify counsel for the opposing side, in writing, of  
9 the specific grounds upon which non-compliance is alleged.
- 10 2. Any allegations of violations of this Agreement must be substantiated  
11 with specific detailed information about the violations sufficient to enable  
12 the responding party to investigate and respond.
- 13 3. The responding Party shall respond in writing within a reasonable period,  
14 but no later than thirty (30) calendar days and provide the responding  
15 Party's position and any action it has taken or intends to take to address  
16 the alleged non-compliance. The Parties shall negotiate in good faith in  
17 an effort to resolve any remaining disputes. The Parties agree to make  
18 good faith attempts to resolve the issues informally, including a good  
19 faith attempt to agree on a reasonable date by which to cure instances of  
20 non-compliance.
- 21 4. If the Parties have exhausted the process set out in the preceding  
22 paragraph and the complaining Party believes that the alleged instances of  
23 non-compliance have not been remedied, the complaining party shall  
24 notify the responding party in writing and request that the Parties meet  
25 and confer.
- 26 5. The Parties shall then meet and confer telephonically within fifteen (15)  
27 business days of the complaining Party's notice, or on some other  
28 mutually agreed upon date, and attempt to arrive at an amicable  
resolution of the dispute. If the Parties are unable to resolve the dispute  
informally, upon mutual agreement of the parties, the Parties may refer  
any unresolved dispute to a mediator agreed upon by the Parties. Any  
request or communication to a mediator or potential mediator to begin the

1 mediation process must be a joint request or communication from both  
2 Parties.

3 6. The Parties agree that the mediation process described in this section shall  
4 be conducted confidentially and that no public disclosure shall be made  
5 regarding the mediation process at any time before, during, or after the  
6 mediation process, except that the final result of the mediation may be  
7 disclosed. Any documents or information disclosed by either Party during  
8 the mediation process shall not be admissible in any judicial proceeding.  
9 All statements or conclusions of the mediator shall not be admissible in  
10 any subsequent judicial proceeding.

11 7. If the Parties do not reach resolution under the procedures of Paragraphs  
12 1-6, either party may file a motion requesting that the Court resolve the  
13 dispute.

14 B. The Parties agree that any action or proceeding to enforce the terms of this  
15 Agreement shall be brought exclusively in the United States District Court for  
16 the Central District of California. The Court in this proceeding shall have the  
17 power to award such relief and issue such judgments as the Court deems proper.

18 C. The Parties will endeavor to avoid using the dispute resolution process set forth  
19 in this section to address allegations of temporary or *de minimis* breaches of the  
20 Agreement.

21 **VII. TERMS OF ORDER FOR NOTICE, HEARING, AND FINAL**  
22 **JUDGMENT**

23 A. Concurrently with their filing of this Agreement, Class Counsel and  
24 Defendants' Counsel shall jointly apply to the Court for Preliminary Approval  
25 of the Settlement provided for in this Agreement and entry of a Preliminary  
26 Approval Order. Such Preliminary Approval will seek approval of a Notice to  
27 the Class substantially in the form appended hereto as Exhibit 5, as well as a  
28 finding that the following satisfies the publication requirements of Federal  
Rule of Civil Procedure 23.

B. Within ten (10) business days of the date of the Preliminary Approval, (i)  
EOIR Defendants will post the Notice to the Class and this Settlement  
Agreement in appropriate places on public EOIR websites; (ii) Plaintiffs will

1 post the Notice to the Class and this Settlement Agreement in appropriate  
2 places on the website of the ACLU of Southern California; (iii) EOIR  
3 Defendants will distribute the Notice to the Class and this Settlement  
4 Agreement to the individuals and organizations on EOIR's current List of Pro  
5 Bono Legal Service Providers in the District; (iv) Plaintiffs will distribute the  
6 Notice to the Class and this Settlement Agreement to immigration attorneys  
7 through the local American Immigration Lawyers' Association listserv; and  
8 (iv) ICE Defendants will post the Notice to the Class in all housing units in  
9 Facilities where Class Members are detained in the District for longer than 72  
10 hours, in an area prominently visible to immigration detainees. The Notice to  
11 the Class shall remain posted, and shall be maintained or replaced with new  
12 copies as needed, until the Court issues an order finally approving or rejecting  
13 the Settlement. The Party designated above to provide notice shall bear the  
14 cost of providing that notice.

12 C. A Class Member may object to the proposed Settlement or Class Counsel's  
13 application for an award of attorneys' fees by filing a written objection with  
14 the Court.

15 D. The Parties shall request that Class Members be provided at least thirty (30)  
16 days to submit objections to the Court after the Notice to the Class is posted.

17 E. If the Settlement contemplated by this Agreement is approved by the Court,  
18 counsel for the Parties shall request that the Court enter a Final Approval  
19 Order and Judgment substantially in the form appended hereto as Exhibit 1.

20 F. Within ten (10) business days following the Court's entry of the Final  
21 Approval Order and Judgment, ICE shall provide the Notice of Final  
22 Settlement in English and Spanish, substantially in the form appended hereto  
23 as Exhibit 6, by posting it in all housing units in the Facilities where Class  
24 Members are housed for longer than 72 hours, in an area prominently visible  
25 to immigration detainees. The Notice of Final Settlement shall remain posted,  
26 and shall be maintained or replaced with new copies as needed, for one year  
27 following the Effective Date.

26 G. Should the Court enter an order preliminarily approving the settlement that is  
27 different from the Preliminary Approval Order, attached as Exhibit 7, or an  
28 order finally approving the settlement that is different from the Final Approval

1 Order, attached as Exhibit 1, the Parties shall meet and confer in good faith  
2 regarding the differences and shall either accept the Court’s orders as written  
3 or use their best efforts to undertake whatever efforts are necessary to obtain  
4 Court orders satisfactory to both Parties.

5 **VIII. EFFECTIVE DATE OF SETTLEMENT; TERMINATION**

- 6 A. The Effective Date shall be the date when all of the following shall have  
7 occurred: (a) entry of the Preliminary Approval Order; (b) approval by the  
8 Court of this Agreement, following notice to the Class and a fairness hearing,  
9 as prescribed by Federal Rule of Civil Procedure 23; and (c) entry by the  
10 Court of Final Judgment, in all material respects in the form appended hereto  
11 as Exhibit 1.
- 12 B. If the Court does not approve the Agreement, or the Court’s approval of the  
13 Agreement or the Final Judgment is reversed, vacated, or terminated, on  
14 appeal, the Parties’ good-faith adherence to the terms of this Agreement prior  
15 to reversal, vacatur, or termination shall not be considered unlawful.
- 16 C. Defendants or Plaintiffs shall have the right to terminate this Agreement if (a)  
17 the Court’s declines to enter the Preliminary Approval Order or modifies that  
18 Preliminary Approval Order in any material respect; (b) the Court declines to  
19 approve the Settlement embodied in this Agreement or any material part of it;  
20 (c) the Court’s declines to enter the Final Judgment or modifies the Final  
21 Judgment in any material respect; or (d) the Court of Appeals or the United  
22 States Supreme Court’s reverses, vacates, or modifies in any material way the  
23 Final Judgment. Notice of termination must be provided in writing  
24 (“Termination Notice”) to all other Parties and within thirty (30) days of the  
25 event triggering the right to terminate.
- 26 D. Except as otherwise provided herein, if the Settlement is terminated or  
27 modified in any material respect or fails to become effective for any reason,  
28 then the Settlement shall be without prejudice and none of its terms shall be  
effective or enforceable; the Parties to this Agreement shall be deemed to have  
reverted to their respective status in the Action as of the date and time  
immediately prior to the Agreement Date; and except as otherwise expressly  
provided, the Parties shall proceed in all respects as if this Agreement and any  
related orders had not been entered. If the Settlement is terminated or modified

1 in any material respect, the Parties shall be deemed not to have waived, not to  
2 have modified, or not to be estopped from asserting any additional defenses or  
3 arguments available to them.

4 **IX. TERMINATION OF OBLIGATIONS**

5 Unless earlier terminated by operation of Section VIII.C, the obligations of  
6 this Agreement shall terminate five (5) years from the Effective Date.

7 **X. NO ADMISSION OF WRONGDOING**

8  
9 A. This Agreement, whether or not executed, and any proceedings taken pursuant  
10 to it:

- 11 1. Shall not be construed to waive, reduce, or otherwise diminish the  
12 authority of the Defendants to enforce the laws of the United States  
13 against Class Members, consistent with the Constitution and laws of the  
14 United States, and applicable regulations;
- 15 2. Shall not be offered or received against the Defendants as evidence of, or  
16 construed as or deemed to be evidence of, any presumption, concession,  
17 or admission by any of the Defendants of the truth of any fact alleged by  
18 the Plaintiffs or the validity of any claim that had been or could have been  
19 asserted in the Action or in any litigation, or the deficiency of any defense  
20 that has been or could have been asserted in the Action, or of any  
21 liability, negligence, fault, or wrongdoing of the Defendants; or any  
22 admission by the Defendants of any violations of, or failure to comply  
23 with, the Constitution, laws or regulations; and
- 24 3. Shall not be offered or received against the Defendants as evidence of a  
25 presumption, concession, or admission of any liability, negligence, fault,  
26 or wrongdoing, nor shall it create any substantive rights or causes of  
27 action against any of the Parties to this Agreement, in any other civil,  
28 criminal, or administrative action or proceeding, other than such  
proceedings as may be necessary to effectuate the provisions of this  
Agreement; provided, however, that if this Agreement is approved by the  
Court, Defendants may refer to it and rely upon it to effectuate the  
liability protection granted them hereunder.

1 **XII. ATTORNEYS' FEES AND COSTS**

2 A. When Parties jointly request that the Court enter the Final Approval Order and  
3 Judgment, Class Counsel shall also file a separate written motion for Court  
4 approval of attorneys' fees and costs. Class Counsel shall seek Court approval  
5 of a fee award in the sum of \$1,600,000.00 and costs up to the sum of  
6 \$ 148,975.72. Defendants shall not oppose Class Counsel's motion for fees  
7 and costs in those amounts.

8 B. Upon approval of Class Counsel's motion for fees and costs, and within 60  
9 days of the Effective Date, Defendants shall pay to Class Counsel the sum of  
10 \$1,600,000.00 to settle and resolve any claims by Plaintiffs or Class Counsel  
11 for attorneys' fees related to this Action under the Equal Access to Justice Act,  
12 28 U.S.C. § 2412, or any other statute.

13 1. Defendants shall deliver this payment by direct wire transfer into Class  
14 Counsel's designated account. Class Counsel shall provide Defendants all  
15 information necessary to accomplish the direct wire transfer within five  
16 days of the Effective Date.

17 C. Separately, Defendants agree to submit Plaintiffs' request for \$ 148,975.72 in  
18 costs to the Bureau of the Fiscal Service within 10 days of the Effective Date  
19 for payment from the Judgment Fund of whatever portion of Plaintiffs' cost  
20 request the Bureau determines is reimbursable as taxable costs under 28  
21 U.S.C. § 1920. *See* 28 U.S.C. §§ 2412, 2414; 31 U.S.C. § 1304. Such payment  
22 shall settle and resolve any claims by Plaintiffs or Class Counsel for costs  
23 related to this Action under 28 U.S.C. § 2412.

24 D. The Parties agree to this settlement of attorneys' fees and costs to avoid  
25 further litigation and the costs and risks associated with litigating a request for  
26 fees and costs.

27 E. Plaintiffs and Class Counsel, on behalf of themselves, their heirs, executors,  
28 administrators, representatives, attorneys, successors, assigns, agents,  
affiliates, and partners, and any persons they represent, by operation of any  
final judgment entered by the Court, fully, finally, and forever release,  
relinquish, and discharge the Defendants of and from any and all claims for  
attorneys' fees and costs related to this Action.

1 **XIII. ADDITIONAL PROVISIONS**

- 2 A. This Agreement, and the obligations incurred herein, shall be in full and final  
3 disposition of the Action with prejudice, including any and all Settled Claims  
4 against Defendants. On the date the Court issues the Final Approval Order and  
5 Judgment, Plaintiffs shall be deemed to have fully, finally, and forever  
6 released, relinquished, and discharged Defendants of and from any and all  
7 Settled Claims.
- 8 B. All of the exhibits attached hereto are hereby incorporated by reference as  
9 though fully set forth herein.
- 10 C. This Agreement and its exhibits constitute the entire agreement among the  
11 Parties hereto concerning the Settlement of the Action, and no representations,  
12 warranties, or inducements have been made by any party hereto other than  
13 those contained and memorialized in such documents.
- 14 D. This Agreement may not be modified or amended, nor may any of its  
15 provisions be waived except by a writing signed by all parties hereto or their  
16 successors-in-interest.
- 17 E. This Agreement may be executed in one or more counterparts. All executed  
18 counterparts and each of them shall be deemed to be one and the same  
19 instrument provided that counsel for the parties to this Agreement shall  
20 exchange among themselves original signed counterparts.
- 21 F. This Agreement shall be binding upon, and inure to the benefit of, the  
22 successors and assigns of the parties hereto.
- 23 G. The waiver by one party of any breach of this Agreement by any other party  
24 shall not be deemed a waiver of any other prior or subsequent breach of this  
25 Agreement.
- 26 H. This Agreement shall not be construed more strictly against one party than  
27 another merely by virtue of the fact that it, or any part of it, may have been  
28 prepared by counsel for one of the Parties, it being recognized by the Parties  
that this Agreement is the result of negotiations between the Parties and that  
all Parties have contributed substantially and materially to the preparation of  
this Agreement.

- 1 I. All counsel and any other person executing this Agreement and any of the  
2 exhibits hereto, or any related settlement documents, warrant and represent  
3 that they have the full authority to do so and that they have the authority to  
4 take appropriate action required or permitted to be taken under the Agreement  
5 to effectuate its terms.
- 6 J. Class Counsel and Defendants' Counsel agree to cooperate fully with one  
7 another in seeking Court approval of this Agreement and to promptly agree  
8 upon and execute all such other documentation as may be reasonably required  
9 to obtain final approval by the Court of the Settlement.

10 For and on behalf of Defendants:

11  
12 EXECUTED this 25th day of October, 2021.

13  
14 /s/ Brian Ward

15 **BRIAN C. WARD**

16 United States Department of Justice

17 Civil Division

18 Office of Immigration Litigation

19 District Court Section

20 P.O. Box 868, Ben Franklin Station

21 Washington, D.C. 20044

22 (202) 616-9121

(202) 305-7000 (fax)

brian.c.ward@usdoj.gov

23 **Counsel for Defendants**

24  
25  
26  
27  
28

1 For and on behalf of Plaintiffs and the Class:

2

3 EXECUTED this 25th day of October, 2021.

4

/s/ Michael Kaufman

5

**MICHAEL KAUFMAN**

6

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7

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**Counsel for Plaintiffs**

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